

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

NEWS	RELEASE

		Contact: Andy Nielsen
FOR RELEASE	December 15, 2016	515/281-5834

Auditor of State Mary Mosiman today released an audit report on the City of Wapello, Iowa.

The City's receipts totaled \$2,877,035 for the year ended June 30, 2016, a 38.7% decrease from the prior year. The receipts included \$600,829 of property tax, \$334,893 of tax increment financing, \$124,435 of local option sales tax, \$906,538 of charges for service, \$320,103 of operating grants, contributions and restricted interest, \$84 of capital grants and contributions, \$1,895 of unrestricted interest on investments, \$30,366 of other general receipts and \$557,892 of bond/note proceeds.

Disbursements for the year ended June 30, 2016 totaled \$3,071,810, a 32.6% decrease from the prior year, and included \$716,542 for public works, \$493,399 for debt service and \$420,658 for culture and recreation. Also, disbursements for business type activities totaled \$872,585.

The significant decrease in receipts and disbursements is primarily due to grants and bond proceeds received in the prior year and disbursed for wastewater treatment plant improvements.

A copy of the audit report is available for review in the City Clerk's office, in the Office of Auditor of State and on the Auditor of State's web site at https://auditor.iowa.gov/reports/1620-0562-B00F.

CITY OF WAPELLO

INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

JUNE 30, 2016

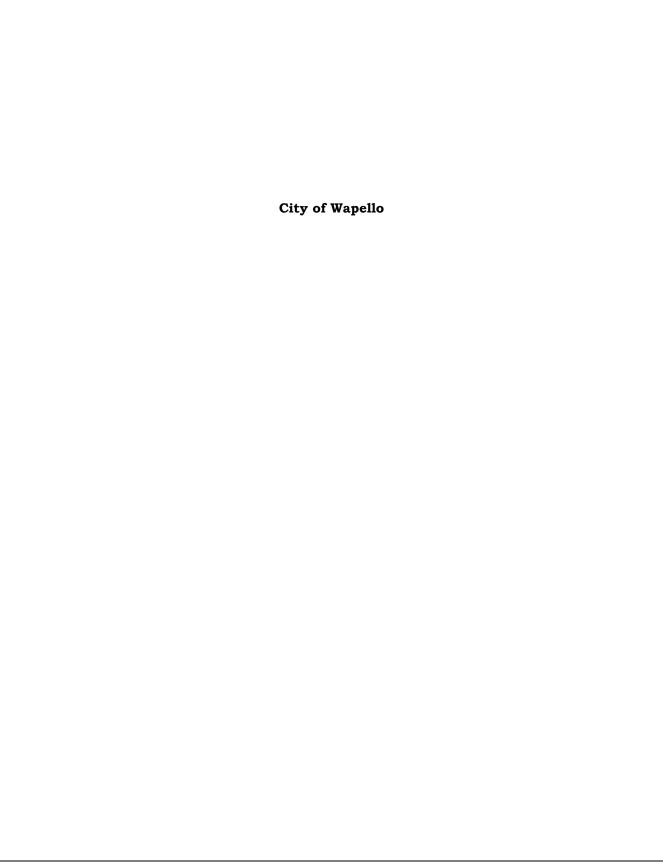
Table of Contents

		<u>Page</u>
Officials		3
Independent Auditor's Report		5-6
Management's Discussion and Analysis		7-12
Basic Financial Statements:	<u>Exhibit</u>	
Government-wide Financial Statement: Cash Basis Statement of Activities and Net Position Governmental Fund Financial Statement: Statement of Cash Receipts, Disbursements and	A	14-15
Changes in Cash Balances	В	16-17
Proprietary Fund Financial Statement: Statement of Cash Receipts, Disbursements and Changes in Cash Balances Notes to Financial Statements	С	18 19-29
Other Information:		
Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds Notes to Other Information – Budgetary Reporting Schedule of the City's Proportionate Share of the Net Pension Liability Schedule of City Contributions Notes to Other Information – Pension Liability		32-33 34 35 36-37 38
Supplementary Information:	<u>Schedule</u>	
Schedule of Cash Receipts, Disbursements and Changes in Cash Balances – Nonmajor Governmental Funds Schedule of Indebtedness Bond and Note Maturities Schedule of Receipts by Source and Disbursements by Function – All Governmental Funds	1 2 3	41 42-43 44-45 46-47
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with		
Government Auditing Standards		49-50
Schedule of Findings		52-58
Staff		59

Officials

(Before January 2016)

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Shawn Maine	Mayor	Jan 2016
Kenny Marlette	Mayor Pro tem	Jan 2018
Troy Mitchell Brett Shafer Richard Taylor Larry Wagg Roger Noble Eric Small	Council Member Council Member Council Member Council Member Council Member Council Member	Jan 2016 Jan 2016 Nov 2015 Jan 2016 Jan 2018 Jan 2018
Mike Delzell	City Clerk	Indefinite
Cindy Bockes	Deputy Clerk	Indefinite
Jay Schweitzer and Tim Wink	Attorneys	Indefinite
	(After January 2016)	
<u>Name</u>	<u>Title</u>	Term Expires
Shawn Maine	Mayor	Jan 2018
Larry Wagg	Mayor Pro tem	Jan 2020
Kenny Marlette Roger Noble Eric Small Brett Shafer Gene Arnold Richard Taylor	Council Member Council Member Council Member Council Member Council Member Council Member	Jan 2018 Jan 2018 Jan 2018 Jan 2018 Jan 2020 Jan 2020
Roger Noble Eric Small Brett Shafer Gene Arnold	Council Member Council Member Council Member Council Member	Jan 2018 Jan 2018 Jan 2018 Jan 2020
Roger Noble Eric Small Brett Shafer Gene Arnold Richard Taylor	Council Member Council Member Council Member Council Member Council Member	Jan 2018 Jan 2018 Jan 2018 Jan 2020 Jan 2020





OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0006

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund, the discretely presented component unit and the aggregate remaining fund information of the City of Wapello, Iowa, as of and for the year ended June 30, 2016, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund, the discretely presented component unit and the aggregate remaining fund information of the City of Wapello as of June 30, 2016, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Wapello's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2015 (which are not presented herein) and expressed unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 7 through 12 and 32 through 38, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 28, 2016 on our consideration of the City of Wapello's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Wapello's internal control over financial reporting and compliance.

Mary Mosiman MARY MOSIMAN, CPA

November 28, 2016

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Wapello provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2016. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2016 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities increased 24.2%, or approximately \$399,000, from fiscal year 2015 to fiscal year 2016. The increase was primarily due to bond proceeds received in the current year. Charges for service increased approximately \$20,000, operating grants, contributions and restricted interest decreased approximately \$42,000 and local option sales tax increased approximately \$8,000.
- Disbursements of the City's governmental activities increased 35.1%, or approximately \$571,000, from fiscal year 2015 to fiscal year 2016. The increase was largely due to an increase in public works disbursements of approximately \$346,000 due to the North 2nd Street sidewalk and street project in the current year. Culture and recreation disbursements increased approximately \$139,000, public safety disbursements decreased approximately \$58,000 and general government disbursements increased approximately \$64,000.
- The City's total cash basis net position decreased 15.1%, or approximately \$195,000, from June 30, 2015 to June 30, 2016. Of this amount, the cash basis net position of the governmental activities decreased approximately \$163,000 and the cash basis net position of the business type activities decreased approximately \$32,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year and the City's proportionate share of the net pension liability and related contributions.

Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, general government, debt service and capital projects. Property tax and state grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

- 1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax, Tax Increment Financing, Local Option Sales Tax and Employee Benefits, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.
 - The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.
- 2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the Water and Sewer Funds, considered to be major funds of the City.
 - The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

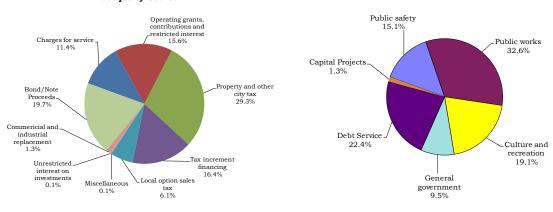
GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from approximately \$831,000 to approximately \$668,000 during the year. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

(Expressed in Thousands)		
	Year en	ded June 30,
	2016	2015
Receipts:		
Program receipts:		
Charges for service	\$ 233	213
Operating grants, contributions and restricted interest	320	362
General receipts:		
Property and other city tax	601	578
Tax increment financing	335	355
Local option sales tax	124	116
Unrestricted interest on investments	2	2
Bond/note proceeds	403	-
Commercial and industrial tax replacement	27	13
Miscellaneous	3	10
Total receipts	2,048	1,649
Disbursements:		
Public safety	331	389
Public works	717	371
Culture and recreation	421	282
General government	209	145
Debt service	493	441
Capital projects	28	-
Total disbursements	2,199	1,628
Change in cash basis net position before transfers	(151)	21
Transfers, net	(12)	81
Change in cash basis net position	(163)	102
Cash basis net position beginning of year	831	729
Cash basis net position end of year	\$ 668	831

Receipts by Source

Disbursements by Function



The City's total receipts for governmental activities increased 24.2%, or approximately \$399,000, over the prior year. The total cost of all programs and services increased approximately \$571,000, or 35.1%. The receipts and disbursements increased from the prior year due to debt issued for the North $2^{\rm nd}$ Street sidewalk and street repair project. In addition, disbursements included roof replacements on City's buildings due to hail damage.

The City's property tax collections increased 4.0% during fiscal year 2016. The increase was primarily due to an increase in taxable property valuations.

The cost of all governmental activities this year was approximately \$2,199,000, compared to approximately \$1,628,000 last year. However, as shown in the Cash Basis Statement of Activities and Net Position on pages 14 and 15, the amount taxpayers ultimately financed for these activities was \$1,645,951 because some of the cost was paid by those who directly benefited from the programs (\$233,171) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (\$320,103).

Changes in Cash Basis Net Position of Busi	 ities		
(Expressed in Thousand	ar Ended J	une 30.	
	 2016		
Receipts:			
Program receipts:			
Charges for service:			
Water	\$ 218	221	
Sewer	455	457	
Capital grants and contributions	-	500	
General receipts:			
Bond proceeds	 155	1,869	
Total receipts	 828	3,047	
Disbursements:			
Water	168	183	
Sewer	 704	2,743	
Total disbursements	 872	2,926	
Change in cash basis net position before transfers	(44)	121	
Transfers, net	 12	(81)	
Change in cash basis net position	(32)	40	
Cash basis net position beginning of year	 461	421	
Cash basis net position end of year	\$ 429	461	

Total business type activities receipts for fiscal year 2016 were approximately \$828,000 compared to approximately \$3,047,000 last year. The significant decrease was due to the receipt of sewer revenue bond and general obligation note proceeds and a Community Development Block Grant in fiscal year 2015. Total disbursements for fiscal year 2016 decreased approximately \$2,054,000, or 70.2%, due to wastewater treatment plant improvements in the prior year. Cash basis net position decreased approximately \$32,000 from the prior year.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Wapello completed the year, its governmental funds reported a combined cash balance of \$668,130, a decrease of \$162,423 from last year's total of \$830,553. The following are reasons for significant changes in cash balances, if any, of the major funds from the prior year.

- The General Fund cash balance decreased \$17,499, or 4.8%, from the prior year. This decrease was primarily due to a \$141,947 increase in operating disbursements for roof replacements on City buildings.
- The Special Revenue, Road Use Tax Fund cash balance increased \$79,650 over the prior year, primarily due to note proceeds received to fund the North 2nd Street sidewalk and street repair project.
- The Special Revenue, Tax Increment Financing Fund cash balance decreased \$80,660 from the prior year, primarily due to an increase in transfers out. Transfers out to the Debt Service Fund totaled \$349,068 for repayment of tax increment financing obligations and transfers out to the Enterprise, Sewer Fund totaled \$70,000 to partially repay an interfund loan.
- The Special Revenue, Local Option Sales Tax Fund cash balance decreased \$37,782. The City transferred \$100,000 to the General Fund during the current fiscal year.
- The Special Revenue, Employee Benefits Fund cash balance decreased \$92,865 from the prior year. The City transferred \$175,866 to the General and Special Revenue, Road Use Tax Funds for benefits paid from these funds in the current and past year.
- The Debt Service Fund cash balance increased \$15,151 over the prior year. Receipts increased \$15,123 over the prior year. Disbursements increased \$53,883 over the prior year due to an increase in scheduled principal and interest payments.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Enterprise, Water Fund cash balance increased \$14,672 to \$132,909.
- The Enterprise, Sewer Fund cash balance decreased \$47,024 to \$295,993 due to an overall decrease in receipts and disbursements.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget one time. The amendment was approved on January 7, 2016 and resulted in an increase of \$439,765 in budgeted receipts and other financing sources primarily due to grant receipts and sewer revenue bond proceeds. Budgeted disbursements also increased \$743,278 for hail damage repairs, vehicle purchases, storm sewer and wastewater treatment plant improvements.

The City's receipts were \$110,554 less than budgeted while disbursements were \$266,841 less than the amended budget. Disbursements in the debt service function exceeded the amount budgeted. In addition, disbursements in the culture and recreation and capital projects functions exceeded the amounts budgeted prior to the budget amendment.

DEBT ADMINISTRATION

At June 30, 2016, the City had \$4,972,835 of bonds, notes and other long-term debt outstanding, compared to \$5,005,551 last year, as shown below.

Outstanding Debt at Year-End					
	June	30,			
	2016				
General obligation bonds/notes	\$ 1,815,225	1,855,000			
Revenue bonds	3,145,610	3,129,718			
Iowa Department of Public Safety loan	12,000	16,000			
Capital lease purchase agreement		4,833			
Total	\$ 4,972,835	5,005,551			

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$1,827,225 is significantly below its constitutional debt limit of approximately \$4.2 million. Additional information about the City's long-term debt is presented in Note 3 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of Wapello's elected and appointed officials and citizens considered many factors when setting the fiscal year 2017 budget, tax rates and fees charged for various City activities. Circumstances which could significantly affect its financial health in the future are as follows:

The City is working on an Administrative Consent Order to separate storm and sanitary sewers by September 1, 2020.

The City had a master plan created for its North Park and will be implementing the master plan as funding becomes available.

The Wapello Firemen have asked the City Council to consider building a new fire station.

The City is working with Louisa County to build a new bridge on County Road 99 on the East end of the City limits.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mike Delzell, City Clerk, 335 North Main Street, Wapello, Iowa 52653.



Cash Basis Statement of Activities and Net Position

As of and for the year ended June 30, 2016

			Program Receipts			
				Operating Grants,		
				Contributions	Capital	
			Charges for	and Restricted	Grants and	
	Dis	bursements	Service	Interest	Contributions	
Functions/Programs:						
Primary Government:						
Governmental activities:						
Public safety	\$	330,925	26,543	30,148	-	
Public works		716,542	140,427	260,222	-	
Culture and recreation		420,658	43,474	29,733	-	
General government		209,283	22,727	=	-	
Debt service		493,399	-	-	-	
Capital projects		28,418	-	-		
Total governmental activities		2,199,225	233,171	320,103	-	
Business type activities:						
Water		167,743	218,287	-	57	
Sewer		704,842	455,080	-	27	
Total business type activities		872,585	673,367	-	84	
Total Primary Government	\$	3,071,810	906,538	320,103	84	
Component Unit:						
Wapello Fire and Rescue, Inc.	\$	78,475	-	74,912	-	

General Receipts and Transfers:

Property and other city tax levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax $\,$

Unrestricted interest on investments

Bond/note proceeds

Commercial and industrial tax replacement

Miscellaneous

Transfers

 $Total\ general\ receipts\ and\ transfers$

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

Cash Basis Net Position

Restricted:

Nonexpendable:

Library bequest

Expendable:

Parks and recreation

Fire and rescue purposes

 $Library\ purposes$

Local option sales tax purposes

Streets

Debt service

Capital projects

Customer deposits

Unrestricted

Total cash basis net position

See notes to financial statements.

		Net (Disbursements Changes in Cash Ba		
		Changes in Cash Ba	ISIS NET FOSITION	Component
	Pr	rimary Government		Unit
G	overnmental	Business Type		Wapello Fire
	Activities	Activities	Total	and Rescue, Inc.
	(274,234)	=	(274,234)	
	(315,893)	-	(315,893)	
	(347,451)	=	(347,451)	
	(186,556)	-	(186,556)	
	(493,399)	-	(493,399)	
	(28,418)		(28,418)	
	(1,645,951)	-	(1,645,951)	
	_	50,601	50,601	
	-	(249,735)	(249,735)	
	-	(199,134)	(199,134)	
	(1,645,951)	(199,134)	(1,845,085)	
			_	(3,563)
\$	523,301	-	523,301	-
	77,528	-	77,528	-
	334,893	=	334,893	-
	124,435	-	124,435	-
	1,895	-	1,895	-
	403,000	154,892	557,892	-
	26,820	-	26,820 3,546	-
	3,546 (11,890)	11,890	3,340	-
	1,483,528	166,782	1,650,310	
	(162,423)	(32,352)	(194,775)	(3,563)
	830,553	461,254	1,291,807	148,361
\$	668,130	428,902	1,097,032	144,798
-	•	,		
\$	30,000	-	30,000	-
	118,583	-	118,583	-
	-	-	-	144,798
	38,304	-	38,304	-
	95,713	-	95,713	-
	181,707	-	181,707	-
	8,381	22,852	31,233	=
	8,764	60.006	8,764	-
	186,678	69,886 336,164	69,886 522,842	-
ф				144 700
\$	668,130	428,902	1,097,032	144,798

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2016

			Special Reve	enue
		Road	Tax	Local
		Use	Increment	Option
	General	Tax	Financing	Sales Tax
Receipts:				
Property tax	\$ 442,921	-	-	-
Tax increment financing	-	-	334,893	-
Other city tax	-	-	-	124,435
Licenses and permits	22,048	-	-	-
Use of money and property	6,394	-	-	-
Intergovernmental	61,852	258,306	7,518	-
Charges for service	169,969	-	-	-
Miscellaneous	 54,599	-	-	_
Total receipts	 757,783	258,306	342,411	124,435
Disbursements:				
Operating:				
Public safety	268,708	-	-	62,217
Public works	148,245	568,297	-	-
Culture and recreation	420,658	-	-	-
General government	205,280	-	4,003	-
Debt service	-	-	-	-
Capital projects	 -	-	-	
Total disbursements	 1,042,891	568,297	4,003	62,217
Excess (deficiency) of receipts over (under) disbursements	(285,108)	(309,991)	338,408	62,218
Other financing sources (uses):				
Note proceeds	-	403,000	-	-
Transfers in	267,609	22,961	-	-
Transfers out	 -	(36,320)	(419,068)	(100,000)
Total other financing sources (uses)	 267,609	389,641	(419,068)	(100,000)
Change in cash balances	(17,499)	79,650	(80,660)	(37,782)
Cash balances beginning of year	 361,064	102,057	87,154	133,495
Cash balances end of year	\$ 343,565	181,707	6,494	95,713
Cash Basis Fund Balances				
Nonspendable - Library bequest	\$ -	-	-	-
Restricted for:				
Parks and recreation	118,583	-	-	-
Library purposes	38,304	-	-	-
Local option sales tax purposes	-	-	-	95,713
Streets	-	181,707	-	-
Debt service	-	-	6,494	-
Capital projects	-	-	-	-
Assigned for police equipment	15,748	-	-	-
Assigned for fire equipment	13,515	-	-	-
Unassigned	 157,415	-	-	
Total cash basis fund balances	\$ 343,565	181,707	6,494	95,713

See notes to financial statements.

Employee	Debt		
Benefits	Service	Nonmajor	Total
80,380	77,528	-	600,829
-	-	-	334,893
-	-	-	124,435
-	-	-	22,048
-	-	-	6,394
2,621	2,228	-	332,525
-	-	-	169,969
	-	-	54,599
83,001	79,756	-	1,645,692
-	_	-	330,925
-	-	-	716,542
-	-	-	420,658
-	-	-	209,283
-	493,399	-	493,399
	-	28,418	28,418
_	493,399	28,418	2,199,225
83,001	(413,643)	(28,418)	(553,533)
•			
-	-	-	403,000
-	428,794	-	719,364
(175,866)	-	-	(731,254)
(175,866)	428,794	-	391,110
(92,865)	15,151	(28,418)	(162,423)
92,865	(13,264)	67,182	830,553
	1,887	38,764	668,130
-	-	30,000	30,000
-	_	-	118,583
-	-	-	38,304
-	-	-	95,713
-	-	-	181,707
-	1,887	-	8,381
-	-	8,764	8,764
-	-	-	15,748
-	-	-	13,515
	-	-	157,415
	1,887	38,764	668,130

Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2016

	Enterprise			
		Water	Sewer	Total
Operating receipts:				
Charges for service	\$	205,445	453,142	658,587
Miscellaneous		12,842	1,938	14,780
Total operating receipts		218,287	455,080	673,367
Operating disbursements:				
Business type activities		167,743	246,613	414,356
Excess of operating receipts				
over operating disbursements		50,544	208,467	259,011
Non-operating receipts (disbursements):				_
Revenue bond proceeds		-	154,892	154,892
Capital outlay		-	(241,961)	(241,961)
Debt service		-	(216,268)	(216,268)
Net non-operating				
receipts (disbursements)		-	(303,337)	(303,337)
Excess (deficiency) of receipts over (under) disbursements		50,544	(94,870)	(44,326)
Capital contributions and transfers:				
Special assessments		57	27	84
Transfers in		-	70,000	70,000
Transfers out		(35,929)	(22,181)	(58,110)
Net capital contributions and transfers		(35,872)	47,846	11,974
Change in cash balances		14,672	(47,024)	(32,352)
Cash balances beginning of year		118,237	343,017	461,254
Cash balances end of year	\$	132,909	295,993	428,902
Cash Basis Fund Balances				
Restricted for:				
Debt service	\$	-	22,852	22,852
Customer deposits		69,886	-	69,886
Unrestricted		63,023	273,141	336,164
Total cash basis fund balances	\$	132,909	295,993	428,902

See notes to financial statements.

Notes to Financial Statements

June 30, 2016

(1) Summary of Significant Accounting Policies

The City of Wapello is a political subdivision of the State of Iowa located in Louisa County. It was first incorporated in 1856 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, culture and recreation and general government services. The City also provides water and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Wapello has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Wapello (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City.

Discretely Presented Component Unit

Wapello Fire and Rescue, Inc. (Fire and Rescue) has been incorporated under the provisions of the Iowa Nonprofit Corporation Act, Chapter 504A of the Code of Iowa, for the purpose of aiding in the extinguishing of fires and performing such other duties as set forth by the Wapello Volunteer Fire Department. Fire and Rescue receives donations for the benefit of the Wapello Volunteer Fire Department. These donations are to be used to purchase items which are not included in the City's budget. In accordance with criteria set forth by the Governmental Accounting Standards Board, Fire and Rescue meets the definition of a component unit which should be discretely presented.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Louisa County Assessor's Conference Board, Louisa County Joint E911 Service Board and Louisa County Emergency Management Agency. The City also participates in the Louisa Regional Solid Waste Agency, a jointly governed organization established pursuant to Chapter 28E of the Code of Iowa.

B. Basis of Presentation

Government-wide Financial Statement – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Nonexpendable restricted net position is subject to externally imposed stipulations which require them to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Tax Increment Financing Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Local Option Sales Tax Fund is used to account for local option sales and services tax receipts and related disbursements.

The Employee Benefits Fund is used to account for the property tax levy and disbursements or transfers out for employee benefits, such as health insurance, pensions, etc.

The Debt Service Fund is utilized to account for property tax and other receipts used for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are incurred, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restricted classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Nonspendable</u> – Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Assigned</u> – Amounts the City Council intends to use for specific purposes.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2016, disbursements exceeded the amount budgeted in the debt service function. In addition, disbursements in the culture and recreation and capital projects functions exceeded the amounts budgeted prior to the budget amendment.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2016 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

(3) Long-Term Debt

Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds and notes and sewer revenue bonds are as follows:

Year	General Obligation		Sewer			
Ending	Bonds and Notes		Revenue Bonds		Tot	al
June 30,	Principal	Interest	Principal	Interest	Principal	Interest
2017	\$ 345,071	40,496	139,610	66,634	484,681	107,130
2018	322,763	34,921	142,000	63,530	464,763	98,451
2019	275,289	29,548	146,000	60,370	421,289	89,918
2020	103,438	24,685	149,000	57,115	252,438	81,800
2021	105,621	21,806	153,000	53,783	258,621	75,589
2022-2026	481,043	63,955	828,000	216,622	1,309,043	280,577
2027-2031	182,000	10,460	723,000	123,070	905,000	133,530
2032-2036	-	-	390,000	61,408	390,000	61,408
2037-2041	-	-	392,000	28,140	392,000	28,140
2042	-	-	83,000	1,452	83,000	1,452
Total	\$ 1,815,225	225,871	3,145,610	732,124	4,960,835	957,995

Sewer Revenue Bonds

On June 2, 2005, the City entered into a state revolving loan and disbursement agreement with the Iowa Finance Authority, the Iowa Department of Natural Resources and Wells Fargo Bank Iowa, N.A. for the issuance of \$447,000 of sewer revenue bonds with interest at 3.00% per annum. The agreement also requires the City to annually pay a .25% servicing fee on the outstanding principal balance. The bonds were issued pursuant to the provisions of Chapter 384.24A of the Code of Iowa. During the year ended June 30, 2016, the City paid principal of \$22,000 and interest of \$6,603 on the bonds. At June 30, 2016, the outstanding principal balance was \$256,000.

On April 7, 2010, the City entered into a loan agreement with the Iowa Finance Authority and the Iowa Department of Natural Resources for the issuance of \$900,000 of sewer revenue bonds with interest at 3.00% per annum. The agreement also requires the City to annually pay a .25% servicing fee on the outstanding principal balance. The bonds were issued pursuant to the provisions of Chapters 384.24A and 384.83 of the Code of Iowa to pay the cost of constructing improvements and extensions to the municipal wastewater treatment system. During the year ended June 30, 2016, the City paid principal of \$38,000 and interest of \$21,750 on the bonds. At June 30, 2016, the outstanding principal balance was \$687,000.

On July 1, 2011, the City entered into a loan agreement with the Iowa Finance Authority for the issuance of \$298,000 of sewer revenue bonds with interest at 3.00% per annum. The agreement also requires the City to annually pay a .25% servicing fee on the outstanding principal balance. The bonds were issued pursuant to the provisions of Chapters 384.24A and 384.83 of the Code of Iowa to pay the cost of constructing improvements and extensions to the municipal wastewater treatment system. During the year ended June 30, 2016, the City paid principal of \$12,000 and interest of \$7,560 on the bonds. At June 30, 2016, the outstanding principal balance was \$240,000.

On September 27, 2013, the City entered into a loan agreement with the Iowa Finance Authority for the issuance of sewer revenue bonds of up to \$393,000 with interest at 1.75% per annum. The agreement also requires the City to annually pay a .25% servicing fee on the outstanding principal balance. The bonds were issued pursuant to the provisions of Chapters 384.24A and 384.83 of the Code of Iowa to pay the cost of constructing improvements and extensions to the municipal wastewater treatment system. During the year ended June 30, 2016, the City paid principal of \$12,000 and interest of \$4,637 on the bonds. At June 30, 2016, the outstanding principal balance was \$253,000.

On August 29, 2014, the City entered into a loan agreement with the Iowa Finance Authority for the issuance of sewer revenue bonds of up to \$2,000,000 with interest at 2.00% per annum. The agreement also requires the City to annually pay a 0.25% servicing fee on the outstanding principal balance. The bonds were issued pursuant to the provisions of Chapters 384.24A and 384.83 of the Code of Iowa to pay the cost of constructing improvements and extensions to the municipal wastewater treatment system. At June 30, 2016, the City had drawn down \$1,818,610, including \$154,892 drawn in the current year, and does not expect to draw additional funds on this bond. During the year ended June 30, 2016, the City paid principal of \$55,000 and interest of \$28,762 on the bonds. At June 30, 2016, the outstanding principal balance was \$1,709,610.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$3,756,610 of sewer revenue bonds issued in June 2005, April 2010, July 2011, September 2013 and August 2014. The bonds are payable solely from sewer customer net receipts and are payable through 2042. For the year ended June 30, 2016, annual principal and interest payments on the bonds required 100% of net receipts. The total principal and interest remaining to be paid on the bonds is \$3,877,734. For the current year, principal and interest paid and total customer net receipts were \$208,312 and \$208,467, respectively.

The resolutions providing for the issuance of the sewer revenue bonds include the following provisions:

- (a) The bonds will only be redeemed from the future earnings of the utility activity and the bond holders hold a lien on the future earnings of the fund.
- (b) Sufficient monthly transfers shall be made to a sewer revenue bond sinking account for the purpose of making the bond principal and interest payments when due.
- (c) User rates shall be established at a level which produce and maintain net receipts at a level not less than 110% of the amount of principal and interest on the bonds falling due in the same year.

The City's sewer net receipts for the year ended June 30, 2016 were less than the required 110% of principal and interest due on the bonds.

<u>Iowa Department of Public Safety Loan</u>

On February 25, 2009, the City obtained a \$40,000 interest free loan from the Iowa Department of Public Safety to assist the City in purchasing a fire truck. The loan is to be repaid in 20 semi-annual installments of \$2,000 beginning on November 1, 2009. At June 30, 2016, the outstanding principal balance was \$12,000.

(4) Pension Plan

<u>Plan Description</u> – IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, PO Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

<u>Pension Benefits</u> – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55. The formula used to calculate a protection member's monthly IPERS benefits includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

<u>Contributions</u> - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2016, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the City contributed 8.93% of covered payroll, for a total rate of 14.88%. Protection occupation members contributed 6.56% of covered payroll and the City contributed 9.84% of covered payroll for a total rate of 16.40%.

The City's contributions to IPERS for the year ended June 30, 2016 totaled \$34,992.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At June 30, 2016, the City reported a liability of \$171,876 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2015, the City's proportion was 0.003479%, which was an increase of 0.000428% from its proportion measured as of June 30, 2014.

For the year ended June 30, 2016, the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$20,079, \$49,994 and \$67,834, respectively.

There were no non-employer contributing entities to IPERS.

<u>Actuarial Assumptions</u> – The total pension liability in the June 30, 2015 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation	
(effective June 30, 2014)	3.00% per annum.
Rates of salary increase	4.00 to 17.00% average, including inflation.
(effective June 30, 2010)	Rates vary by membership group.
Long-term investment rate of return	7.50% compounded annually, net of investment
(effective June 30, 1996)	expense, including inflation
Wage growth	4.00% per annum, based on 3.00% inflation
(effective June 30, 1990)	and 1.00% real wage inflation.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Asset	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Core plus fixed income	28%	2.04%
Domestic equity	24	6.29
International equity	16	6.75
Private equity/debt	11	11.32
Real estate	8	3.48
Credit opportunities	5	3.63
U.S. TIPS	5	1.91
Other real assets	2	6.24
Cash	1	(0.71)
Total	100%	

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

<u>Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate</u> - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

	1%	Discount	1%
	Decrease	Rate	Increase
	(6.50%)	(7.50%)	(8.50%)
City's proportionate share of			
the net pension liability	\$ 374,876	171,876	622

<u>IPERS' Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

(5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid.

The City's approximate liability for earned vacation hours payable to employees at June 30, 2016, primarily relating to the General Fund and the Enterprise, Water Fund, was approximately \$22,000. This liability has been computed based on rates of pay in effect at June 30, 2016.

(6) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2016 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue:	
	Road Use Tax	\$ 2,570
	Local Option Sales Tax	100,000
	Employee Benefits	152,905
	Enterprise:	
	Water	6,271
	Sewer	5,863
		267,609
Special Revenue:	Special Revenue:	
Road Use Tax	Employee Benefits	22,961
Debt Service	Special Revenue:	
	Tax Increment Financing	349,068
	Road Use Tax	33,750
	Enterprise:	
	Water	29,658
	Sewer	16,318
		428,794
Enterprise:		
Sewer	Special Revenue:	
	Tax Increment Financing	 70,000
Total		\$ 789,364

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(8) Rebate Agreements

The City has entered into four tax increment financing rebate agreements to assist in urban renewal projects by rebating incremental property tax paid by the developer with respect to the improvements set forth in the urban renewal plan. The incremental property tax to be received by the City under Chapter 403.19 of the Code of Iowa from the developers will be rebated for a period of five years beginning with the tax year in which the property tax on the completed value of the improvements is first paid. During the year ended June 30, 2016, the City rebated \$4,003 of incremental property tax to the participating companies.

(9) Interfund Loan

The detail of interfund loans at June 30, 2016 is as follows:

Due From	Due To	Amount
Special Revenue:	Enterprise:	
Tax Increment Financing	Sewer	\$ 123,539

The loan represents amounts paid from the Enterprise, Sewer Fund for costs associated with the City's urban renewal projects. The loan will be repaid through transfers from the Special Revenue, Tax Increment Financing Fund as receipts of the fund become available. During the year ended June 30, 2016, repayments of \$70,000 were made to the Enterprise, Sewer Fund.

(10) New Accounting Pronouncement

The City of Wapello adopted fair value guidance as set forth in Governmental Accounting Standards Board Statement No. 72, <u>Fair Value Measurement and Application</u>. The Statement sets forth guidance for determining and disclosing the fair value of assets and liabilities reported in the financial statements. Adoption of the guidance did not have a significant impact on amounts reported or disclosed in the financial statements.

Other Information

Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances – Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds

Other Information

Year ended June 30, 2016

	Go	vernmental	Proprietary	
		Funds	Funds	
		Actual	Actual	Total
Receipts:				
Property tax	\$	600,829	-	600,829
Tax increment financing		334,893	_	334,893
Other city tax		124,435	_	124,435
Licenses and permits		22,048	-	22,048
Use of money and property		6,394	-	6,394
Intergovernmental		332,525	_	332,525
Charges for service		169,969	658,587	828,556
Special assessments		-	84	84
Miscellaneous		54,599	14,780	69,379
Total receipts		1,645,692	673,451	2,319,143
Disbursements:				
Public safety		330,925	-	330,925
Public works		716,542	-	716,542
Culture and recreation		420,658	-	420,658
Community and economic development		-	-	-
General government		209,283	-	209,283
Debt service		493,399	-	493,399
Capital projects		28,418	-	28,418
Business type activities			872,585	872,585
Total disbursements		2,199,225	872,585	3,071,810
Deficiency of receipts under disbursements		(553,533)	(199,134)	(752,667)
Other financing sources, net		391,110	166,782	557,892
Excess (deficiency) of receipts and other				
financing sources over (under) disbursements				
and other financing uses		(162,423)	(32,352)	(194,775)
Balances beginning of year		830,553	461,254	1,291,807
Balances end of year	\$	668,130	428,902	1,097,032
	-			

See accompanying independent auditor's report.

		Final to
Budgeted	Amounts	Total
Original	Final	Variance
		_
580,072	580,072	20,757
338,474	338,474	(3,581)
135,140	145,140	(20,705)
21,475	21,475	573
3,450	3,450	2,944
255,893	354,933	(22,408)
865,090	865,090	(36,534)
-	-	84
13,400	121,063	(51,684)
2,212,994	2,429,697	(110,554)
		_
320,322	355,204	24,279
681,608	750,608	34,066
258,499	424,093	3,435
5,094	9,097	9,097
152,445	222,355	13,072
410,775	493,218	(181)
-	28,419	1
766,630	1,055,657	183,072
2,595,373	3,338,651	266,841
(382,379)	(908,954)	156,287
427,000	650,062	(92,170)
44,621	(258,892)	64,117
1,133,043	1,133,043	158,764
1,177,664	874,151	222,881

Notes to Other Information - Budgetary Reporting

June 30, 2016

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the discretely presented component unit. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$743,278. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2016, disbursements exceeded the amount budgeted in the debt service function. In addition, disbursements in the culture and recreation and capital projects functions exceeded the amounts budgeted prior to the budget amendment.

Schedule of the City's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System For the Last Two Years* (In Thousands)

Other Information

		2016	2015
City's proportion of the net pension liability	0.0	003479%	0.003051%
City's proportionate share of the net pension liability	\$	172	121
City's covered-employee payroll	\$	373	336
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll		46.11%	36.01%
IPERS' net position as a percentage of the total pension liability		85.19%	87.61%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

Schedule of City Contributions

Iowa Public Employees' Retirement System For the Last Ten Years (In Thousands)

Other Information

	 2016	2015	2014	2013
Statutorily required contribution	\$ 35	35	30	32
Contributions in relation to the statutorily required contribution	 (35)	(35)	(30)	(32)
Contribution deficiency (excess)	\$ -	-	-	
City's covered-employee payroll	\$ 380	373	336	341
Contributions as a percentage of covered-employee payroll	9.21%	9.38%	8.93%	9.38%

^{* -} The City's covered-employee payroll information was not readily available. Therefore, contributions as a percentage of covered-employee payroll could not be calculated.

2007	2008	2009	2010	2011	2012
18	20	20	26	27	28
(18)	(20)	(20)	(26)	(27)	(28)
-	-	-	-	-	-
*	*	*	*	*	332
*	*	*	*	*	8.43%

Notes to Other Information – Pension Liability

Year ended June 30, 2016

Changes of benefit terms:

Legislation passed in 2010 modified benefit terms for Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

Legislative action in 2008 transferred four groups – emergency medical service providers, county jailers, county attorney investigators and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

Changes of assumptions:

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate in the calculation of the UAL amortization payments.





Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2016

			Permanent		
		Capital	Library		
		Projects	Bequest	Total	
Receipts:					
None	\$	-	-	-	
Disbursements:					
Capital projects		28,418		28,418	
Change in cash balances		(28,418)	-	(28,418)	
Cash balances beginning of year		37,182	30,000	67,182	
Cash balances end of year	\$	8,764	30,000	38,764	
Cash Basis Fund Balances					
Nonspendable - library bequest	\$	-	30,000	30,000	
Restricted for capital projects		8,764	-	8,764	
Total cash basis fund balances	\$	8,764	30,000	38,764	

Schedule of Indebtedness

Year ended June 30, 2016

					Amount
	Date of		Interest		Originally
Obligation	Issue		Rates		Issued
General obligation bonds/notes:					
Corporate purpose and refunding	Nov 1, 2012		1.00-2.00%	\$ 2	2,000,000
Swimming pool	Nov 20, 2013		2.85		775,000
Weaver Boulevard Storm Sewer	June 19, 2015		2.85		102,000
North 2nd Street Improvements	August 10, 2015		3.00		403,000
Total					
Revenue bonds:					
Sewer	Jun 2, 2005	*	3.00%	\$	447,000
Sewer	Apr 7, 2010	*	3.00		900,000
Sewer	Jul 1, 2011	*	3.00		298,000
Sewer	Sep 27, 2013	*	1.75		293,000
Sewer	Aug 29, 2014	*	2.00		1,818,610
Total					
Iowa Department of Public Safety loan:					
Fire truck	Feb 25, 2009		0.00%	\$	40,000
Capital lease purchase agreement:					
Mower	Jul 8, 2013		5.75%	\$	14,515

 $^{^{*}}$ The City is required to annually pay a .25% servicing fee on the outstanding principal balance.

Balance	Issued	Redeemed	Balance	
Beginning	During	During	End of	Interest
of Year	Year	Year	Year	Paid
1,020,000	-	330,000	690,000	11,760
733,000	-	43,000	690,000	20,891
102,000	-	33,431	68,569	1,921
	403,000	36,344	366,656	10,747
\$ 1,855,000	403,000	442,775	1,815,225	45,319
278,000	-	22,000	256,000	6,603
725,000	-	38,000	687,000	21,750
252,000	-	12,000	240,000	7,560
265,000	-	12,000	253,000	4,637
1,609,718	154,892	55,000	1,709,610	28,762
\$ 3,129,718	154,892	139,000	3,145,610	69,312
16,000	-	4,000	12,000	_
4,833	-	4,833	-	472

Bond and Note Maturities

June 30, 2016

					/Notes					
	Corporate Purpose and Refunding			Corporate Purpo		Swimmi	ng Pool	Storn	n Sew	er
Year	Issued Nov	ember 1	1, 2012	Issued Novem	ber 20, 2013	Issued Ju	ine 19, 2015			
Ending	Interest			Interest		Interest				
June 30,	Rates		Amount	Rates	Amount	Rates	Α	mount		
2017	1.10%	\$	230,000	2.85%	\$ 45,000	2.00%	\$	33,980		
2018	1.10		205,000	2.85	46,000	2.00		34,589		
2019	1.25		190,000	2.85	47,000			-		
2020	2.00		15,000	2.85	49,000			-		
2021	2.00		15,000	2.85	50,000			-		
2022	2.00		15,000	2.85	51,000			-		
2023	2.00		20,000	2.85	53,000			-		
2024			=	2.85	54,000			-		
2025			_	2.85	56,000			-		
2026			_	2.85	57,000			-		
2027			_	2.85	59,000			-		
2028			=	2.85	61,000			-		
2029			-	2.85	62,000			-		
Total		\$	690,000		\$ 690,000		\$	68,569		

_						Reven	ue Bo	nds
_	S	ewer		Sev	wer	Se	ewer	
Year	Issued J	Issued June 2, 2005			ril 7, 2010	Issued J	uly 1,	2011
Ending	Interest			Interest		Interest		
June 30,	Rates		Amount	Rates	Amount	Rates		Amount
2017	3.00%	\$	22,000	3.00%	\$ 40,000	3.00%	\$	13,000
2018	3.00		23,000	3.00	41,000	3.00		13,000
2019	3.00		24,000	3.00	42,000	3.00		14,000
2020	3.00		24,000	3.00	44,000	3.00		14,000
2021	3.00		25,000	3.00	45,000	3.00		14,000
2022	3.00		26,000	3.00	46,000	3.00		15,000
2023	3.00		27,000	3.00	48,000	3.00		15,000
2024	3.00		28,000	3.00	49,000	3.00		16,000
2025	3.00		28,000	3.00	51,000	3.00		16,000
2026	3.00		29,000	3.00	53,000	3.00		17,000
2027				3.00	54,000	3.00		17,000
2028			-	3.00	56,000	3.00		18,000
2029				3.00	58,000	3.00		19,000
2030				3.00	60,000	3.00		19,000
2031					-	3.00		20,000
2032			-		-			-
2033			-		-			_
2034					-			_
2035					-			_
2036					-			_
2037			-		-			_
2038					-			_
2039					-			_
2040					-			_
2041			-		-			_
2042					<u> </u>			_
Total		\$	256,000		\$ 687,000		\$	240,000

	North 2nd Street				
Issued Aug	ust 1	10, 2015			
Interest					
Rates		Amount	Total		
3.00%	\$	36,091	345,071		
3.00		37,174	322,763		
3.00		38,289	275,289		
3.00		39,438	103,438		
3.00		40,621	105,621		
3.00		41,840	107,840		
3.00		43,095	116,095		
3.00		44,388	98,388		
3.00		45,720	101,720		
		-	57,000		
		-	59,000		
		-	61,000		
		=	62,000		
	\$	366,656	1,815,225		

		Sewer	r	Sewer
	, 2014	Issued August 29	er 27, 2013	Issued Septemb
		iterest Rates		Interest
Total	Amount		Amount	Rates
139,610	51,610	1.75% \$	13,000	1.75% \$
142,000	52,000	1.75	13,000	1.75
146,000	53,000	1.75	13,000	1.75
149,000	54,000	1.75	13,000	1.75
153,000	55,000	1.75	14,000	1.75
157,000	56,000	1.75	14,000	1.75
161,000	57,000	1.75	14,000	1.75
166,000	58,000	1.75	15,000	1.75
169,000	59,000	1.75	15,000	1.75
175,000	61,000	1.75	15,000	1.75
148,000	62,000	1.75	15,000	1.75
153,000	63,000	1.75	16,000	1.75
157,000	64,000	1.75	16,000	1.75
161,000	66,000	1.75	16,000	1.75
104,000	67,000	1.75	17,000	1.75
85,000	68,000	1.75	17,000	1.75
87,000	70,000	1.75	17,000	1.75
71,000	71,000	1.75	-	
73,000	73,000	1.75	-	
74,000	74,000	1.75	-	
75,000	75,000	1.75	-	
77,000	77,000	1.75	-	
78,000	78,000	1.75	-	
80,000	80,000	1.75	-	
82,000	82,000	1.75	-	
83,000	83,000	1.75	=	
3,145,610	1,709,610	\$	253,000	\$

Schedule of Receipts By Source and Disbursements By Function - All Governmental Funds

For the Last Ten Years

		2016	2015	2014	2013	2012
Receipts:						
Property and other city tax	\$	600,829	577,775	529,190	519,331	496,541
Tax increment financing		334,893	355,216	330,625	321,738	284,508
Local option sales tax		124,435	116,428	141,845	109,406	112,723
Licenses and permits		22,048	23,688	26,277	22,465	22,769
Use of money and property		6,394	5,751	5,960	5,226	4,596
Intergovernmental		332,525	351,082	249,832	323,947	241,040
Charges for service		169,969	164,844	156,276	152,004	155,271
Miscellaneous		54,599	54,105	97,983	34,985	42,795
Total	\$	1,645,692	1,648,889	1,537,988	1,489,102	1,360,243
Disbursements:	! 					
Operating:						
Public safety	\$	330,925	389,191	358,653	336,642	296,015
Public works		716,542	371,256	281,825	329,076	364,085
Culture and recreation		420,658	282,366	207,566	254,828	274,294
General government		209,283	144,891	134,462	161,163	147,258
Debt service		493,399	440,536	370,783	1,385,532	336,804
Capital projects		28,418	-	1,103,141	339,781	
Total	\$	2,199,225	1,628,240	2,456,430	2,807,022	1,418,456

2011	2010	2009	2008	2007
470,392	455,657	430,545	427,218	399,536
254,595	222,588	214,121	193,892	46,601
156,431	96,180	95,377	83,314	-
21,766	23,494	27,991	20,999	21,486
6,211	4,468	13,720	19,544	28,290
235,413	254,831	405,834	208,746	198,387
152,792	143,379	134,384	140,549	135,330
98,253	123,614	83,750	91,940	122,621
1,395,853	1,324,211	1,405,722	1,186,202	952,251
329,383	304,288	515,199	281,161	163,328
364,237	311,414	375,854	359,504	276,829
358,601	270,496	284,172	234,978	313,630
104,361	166,137	118,079	139,740	117,799
238,019	50,350	33,567	33,189	16,595
	-	-	-	-
1,394,601	1,102,685	1,326,871	1,048,572	888,181

TOR OF STATE OF TO

OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund, the discretely presented component unit and the aggregate remaining fund information of the City of Wapello, Iowa, as of and for the year ended June 30, 2016, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated November 28, 2016. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Wapello's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Wapello's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Wapello's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Wapello's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in the accompanying Schedule of Findings as items (A) and (B) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (C) and (D) to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Wapello's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2016 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Wapello's Responses to the Findings

The City of Wapello's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The City of Wapello's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Wapello during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

> MARY MOSIMAN, CPA Auditor of State

November 28, 2016



Schedule of Findings

Year ended June 30, 2016

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

- (A) <u>Segregation of Duties</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. When duties are properly segregated, the activities of one employee act as a check on those of another. For the City, one individual has control over one or more of the following areas:
 - (1) Accounting system performing all general accounting functions and having custody of assets.
 - (2) Cash preparing bank reconciliations, initiating cash receipt and disbursement transactions and handling and recording cash.
 - (3) Investments detailed record keeping, custody of investments and reconciling earnings.
 - (4) Long-term debt recording and reconciling.
 - (5) Receipts collecting, depositing, journalizing, posting and reconciling.
 - (6) Utility receipts billing, collecting, depositing, posting and reconciling.
 - (7) Disbursements preparing, recording and reconciling.
 - (8) Payroll preparing and distributing.
 - (9) Financial reporting preparing and posting journal entries.

For the Keck Memorial Library, one individual has control over one or more of the following areas:

- (1) Cash preparing bank reconciliations, initiating cash receipt and disbursement transactions and handling and recording cash.
- (2) Receipts collecting, depositing, posting and reconciling.
- (3) Disbursements preparing, recording and reconciling.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the City and the Keck Memorial Library should review their operating procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Evidence of review of reconciliations should be documented by the signature or initials of the independent reviewer and the date of the review.

<u>Response</u> – The City and Keck Memorial Library will review the existing procedures and implement additional procedures where possible.

Conclusion - Response accepted.

Schedule of Findings

Year ended June 30, 2016

(B) <u>Utility Reconciliations</u> – Although a reconciliation of utility billings, collections and delinquent accounts is performed each billing cycle, there is no independent review of the reconciliation.

<u>Recommendation</u> – An independent person should review the reconciliations. Evidence of review of the reconciliations should be documented by the signature or initials of the independent reviewer and the date of the review.

Response – We will identify an individual to review the reconciliations.

<u>Conclusion</u> – Response accepted.

- (C) <u>Computer Systems</u> The City does not have written policies or procedures for:
 - Requiring password changes because software does not require the user to change log-ins/passwords, preventing the reuse of the same password and preventing employees from sharing passwords.
 - Requiring lock out if the password is incorrectly entered three times in a row.
 - Requiring timeout or logoff functions to be utilized when terminals are left unattended.

Additionally, the written disaster recovery plan does not include:

- 1) A list of computer equipment necessary for temporary operations.
- 2) An inventory of all hardware.

In addition, the disaster recovery plan has not been adequately tested by the City.

<u>Recommendation</u> – The City should develop written policies addressing the above items to improve the City's control over its computer systems.

<u>Response</u> – The City will develop a policy which encompasses the above recommendations.

Conclusion - Response accepted.

- (D) <u>Wapello Fire and Rescue, Inc.</u> One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from performing duties which are incompatible. When duties are properly segregated, the activities of one employee act as a check on those of another. For Wapello Fire and Rescue, Inc., (Fire and Rescue) one individual has control over one or more of the following areas:
 - (1) Cash preparing bank reconciliations, initiating cash receipt and disbursement transactions and handling and recording cash.
 - (2) Receipts collecting, depositing, posting and reconciling.

Fire and Rescue does not maintain an investment register showing certificate of deposit activity.

Schedule of Findings

Year ended June 30, 2016

<u>Recommendation</u> – Fire and Rescue should review its operating procedures to obtain the maximum internal control possible under the circumstances and should maintain an investment register documenting the investment activity of each investment.

<u>Response</u> – Fire and Rescue will review the existing operating procedures and implement additional procedures where possible. An investment register will be maintained.

<u>Conclusion</u> – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings

Year ended June 30, 2016

Other Findings Related to Required Statutory Reporting:

(1) <u>Certified Budget</u> – Disbursements during the year ended June 30, 2016 exceeded the amount budgeted in the debt service function. In addition, disbursements exceeded the amounts budgeted in the culture and recreation and capital projects functions prior to the budget amendment. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u> – The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – The City will amend future budgets before disbursements exceed the budget.

Conclusion - Response accepted.

(2) <u>Questionable Disbursement</u> – Disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented were noted. The disbursements are detailed as follows:

Paid to	Purpose	Amount
Barn Yard Blooms	Gift card for retiring library employee	\$ 100
American Cancer Society	Relay For Life donation	250

According to the opinion, it is possible for such disbursements to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved close scrutiny. The line to be drawn between a proper and an improper purpose is very thin.

<u>Recommendation</u> – The City Council should determine and document the public purpose served by these disbursements before authorizing any further payments. If this practice is continued, the City should establish written policies and procedures, including the requirement for proper documentation.

<u>Response</u> – The City will review future disbursements to determine public purpose.

Conclusion - Response accepted.

(3) <u>Travel Expense</u> – No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

Schedule of Findings

Year ended June 30, 2016

(4) <u>Business Transactions</u> – Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and	Transaction	
Business Connection	Description	Amount
Shawn Maine, Mayor, owner of Midwest Rod and Restoration and Midwest Collision and Repair	Vehicle repair and supplies	\$ 4,380
Troy Mitchell, City Council Member, owner of Mitchell Arms Ammo	Supplies	29
Brett Shafer, City Council Member, owner of Shafer Construction	Swimming pool canopy, per quote Roofing City buildings, per bid	15,749 164,847
Larry Wagg, City Council Member, owner of Brown's Repair	Lawnmower repair and supplies	126

The transactions with City Council Members Mitchell and Wagg do not appear to represent conflicts of interest in accordance with Chapter 362.5(3)(k) of the Code of Iowa since the cumulative total transactions during the fiscal year were less than \$2,500.

The transactions with City Council Member Shafer for the roofing project do not appear to represent conflicts of interest in accordance with Chapter 362.5(3)(d) of the Code of Iowa since the contract made by the City was competitively bid.

The transactions with Mayor Maine for Midwest Rod and Restoration and Midwest Collision and Repair and Council Member Shafer for the pool canopy may represent conflicts of interest since the total transactions exceeded \$2,500 during the fiscal year and the transactions were not competitively bid.

<u>Recommendation</u> – The City should consult legal counsel to determine the disposition of this matter.

<u>Response</u> – The City will consult legal counsel to determine if a conflict of interest exists with these disbursements.

<u>Conclusion</u> - Response accepted.

- (5) <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) <u>City Council Minutes</u> No transactions were found that we believe should have been approved in the City Council minutes but were not.

Schedule of Findings

Year ended June 30, 2016

- (7) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- (8) Revenue Bonds and Notes Section 6 of the sewer revenue bond agreement requires sewer rates be established which are sufficient "to leave a balance of net revenues equal to at least 110% of the principal of and interest on all of the Bonds, the Outstanding Bonds and any other Parity Obligations due in such fiscal year, as the same become due." During the year ended June 30, 2016, the City was not in compliance with the net receipt requirement of the sewer revenue bond resolution.

<u>Recommendation</u> – The City should ensure rates are established at a level which produce net receipts of 110% of the annual principal and interest payments on the bonds.

<u>Response</u> – The City will look at adjusting the sewer rate and budget to meet the 110% rule.

Conclusion - Response accepted.

(9) <u>Separately Maintained Records</u> – The Keck Memorial Library maintains separate accounting records for its operations. Although monthly financial reports are prepared and provided to the City, the activity is not included in the City's computer system or in the City's accounting records or financial reports.

Recommendation – Chapter 384.20 of the Code of Iowa states, in part, "A city shall keep accounts which show an accurate and detailed statement of all public funds collected, received, or expended for any city purpose." For better accountability, financial and budgetary control, the financial activity and balances of all City accounts should be included in the City's computer system and accounting records and be reported to the City Council on a monthly basis.

<u>Response</u> – The City will look into adding all accounts to the City's computerized accounting system.

Conclusion - Response accepted.

(10) <u>Unclaimed Property</u> – Chapter 556.11 of the Code of Iowa requires the City to report and remit obligations, including checks outstanding for more than two years, to the Office of Treasurer of State annually. The City did not remit these obligations as required.

<u>Recommendation</u> – The City should review outstanding checks and other items over two years old which should be remitted to the Office of Treasurer of State as required.

<u>Response</u> – The City will review the outstanding checks and remit items over two years old to the State.

Conclusion - Response accepted.

Schedule of Findings

Year ended June 30, 2016

(11) <u>Annual Urban Renewal Report</u> – The Annual Urban Renewal Report was approved and certified to the Iowa Department of Management on or before December 1.

The amounts reported as Special Revenue, Tax Increment Financing Fund cash balance at June 30, 2015 and fiscal year 2015 tax increment financing receipts were both understated by \$14,801.

<u>Recommendation</u> – The City should ensure the amounts reported agree with the City's records.

<u>Response</u> – The City will review to make sure the numbers on the report are correct.

<u>Conclusion</u> - Response accepted.

(12) <u>Senior Discount</u> – Chapter 388.6 of the Code of Iowa states, "A city utility or combined utility system may not provide use or service at a discriminatory rate, except to the City or its agencies, as provided in Chapter 384.91." Senior discounts were provided on garbage and recycling fees by the City Council.

<u>Recommendation</u> – The City is required to establish and apply consistent billing rates to certain types of customers, such as residential or commercial. The City Council should implement procedures which ensure nondiscriminatory garbage and recycling rates are used for all customers.

<u>Response</u> – The City Council will look into this.

Conclusion - Response accepted.

Staff

This audit was performed by:

Donna F. Kruger, CPA, Manager Joshua W. Ostrander, Senior Auditor Luke M. Bormann, Assistant Auditor Debora M. Copeland, Assistant Auditor Tyler A. Propst, Assistant Auditor

> Andrew E. Nielsen, CPA Deputy Auditor of State