



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

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NEWS RELEASE

FOR RELEASE

July 21, 2016

Contact: Andy Nielsen
515/281-5834

Auditor of State Mary Mosiman today released an audit report on the Southwest Iowa MHDS Region for the year ended June 30, 2015.

The Region had revenues of \$23,163,974 for the year ended June 30, 2015, including \$8,247,863 from property and other county tax, \$473,499 from state tax credits, \$1,421,199 from operating grants, contributions and restricted interest, \$658 from charges for service, \$50,128 from other general revenues and \$12,970,627 initial contributions from member counties.

Expenditures for the year ended June 30, 2015 totaled \$6,481,726, and included \$5,180,668 for direct services to consumers, \$1,051,161 for general administration and \$249,897 for county provided case management services.

A copy of the audit report is available for review in the Office of Auditor of State and on the Auditor of State's web site at <https://auditor.iowa.gov/reports/1514-2359-B00F>.

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SOUTHWEST IOWA MHDS REGION
INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2015

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Southwest Iowa MHDS Region

Regional Governance Board

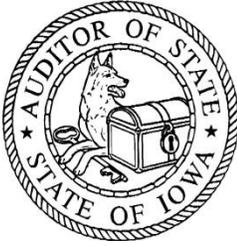
(Before January 2015)

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Richard Crouch	Board Chair	Mills County Board of Supervisors
Melvyn Houser	Vice Chair	Pottawattamie County Board of Supervisors
Frank Waters	Board Member	Cass County Board of Supervisors
Randy Hickey	Board Member	Fremont County Board of Supervisors
Bob Smith	Board Member	Harrison County Board of Supervisors
Jim Jensen	Board Member	Monona County Board of Supervisors
Steve Ratcliff	Board Member	Montgomery County Board of Supervisors
Elaine Armstrong	Board Member	Page County Board of Supervisors
Steve Kenkel	Board Member	Shelby County Board of Supervisors
Al Ringgenberg	Non-Voting Ex-Officio Board Member	
John Bigelow	Non-Voting Ex-Officio Board Member	
Suzanne Watson	Chief Executive Officer	

(After January 2015)

Richard Crouch	Board Chair	Mills County Board of Supervisors
Melvyn Houser	Vice Chair	Pottawattamie County Board of Supervisors
Frank Waters	Board Member	Cass County Board of Supervisors
Randy Hickey	Board Member	Fremont County Board of Supervisors
Russell Kurth	Board Member	Harrison County Board of Supervisors
Brady Hanson	Board Member	Monona County Board of Supervisors
Mark Petersen	Board Member	Montgomery County Board of Supervisors
Elaine Armstrong	Board Member	Page County Board of Supervisors
Steve Kenkel	Board Member	Shelby County Board of Supervisors
Al Ringgenberg	Non-Voting Ex-Officio Board Member	
John Bigelow	Non-Voting Ex-Officio Board Member	
Suzanne Watson	Chief Executive Officer	

Southwest Iowa MHDS Region



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Independent Auditor's Report

To the Regional Governance Board of
Southwest Iowa MHDS Region:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the major funds of Southwest Iowa MHDS Region, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise Southwest Iowa MHDS Region's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the Special Revenue, Mental Health Funds of Cass and Shelby Counties, which represent 2.9% and 2.7%, respectively, of the assets, 1.4% and 1.1%, respectively, of the fund balance and 7.9% and 6.4%, respectively, of the revenues included in the Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balances, respectively. Those Special Revenue, Mental Health Funds were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for Cass and Shelby Counties, is based solely on the reports of the other auditors. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Southwest Iowa MHDS Region's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Region's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

Basis for Adverse Opinions on the Governmental Activities

As discussed in Note 4, management has not recorded a liability for compensated absences in the governmental activities and, accordingly, has not recorded an expense for the current year change in that liability. U.S. generally accepted accounting principles require compensated absences attributable to employee services already rendered and not contingent on a specific event outside the control of Southwest Iowa MHDS Region and its employees be accrued as liabilities and expenses as employees earn the rights to the benefits, which would increase the liabilities, reduce the net position and change the expenses of governmental activities. The amount by which this departure affects the liabilities, net position and expenses of governmental activities has not been determined.

Also, as discussed in Note 4, management has not recorded a liability for other postemployment benefits (OPEB) in the governmental activities and, accordingly, has not recorded an expense for the current year change in that liability. U.S. generally accepted accounting principles require the Southwest Iowa MHDS Region's annual OPEB costs based on the annual required contribution of the Southwest Iowa MHDS Region, an amount actuarially determined in accordance with GASB Statement No. 45, be accrued as liabilities and expenses, which would increase the liabilities, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects the liabilities, net position and expenses of the governmental activities has not been determined.

In addition, as discussed in Note 4, management has not recorded a net pension liability, deferred outflows of resources or deferred inflows of resources related to pensions in the governmental activities and, accordingly, has not recorded pension expense for the current year change in that liability, deferred outflows of resources or deferred inflows of resources. U.S. generally accepted accounting principles require pension costs attributable to employee services already rendered be accrued as liabilities, deferred outflows of resources, deferred inflows of resources and expenses, which would increase the liabilities, deferred outflows of resources and/or deferred inflows of resources, reduce the net position and change the expenses of the governmental activities. The amount by which this departure affects the deferred outflows of resources, liabilities, deferred inflows of resources, net position and expenses of the governmental activities has not been determined.

Adverse Opinions

In our opinion, because of the significance of the matters described in the "Basis for Adverse Opinions on the Governmental Activities" paragraphs above, the Statement of Net Position and the Statement of Activities of the governmental activities do not present fairly the financial position of the governmental activities of Southwest Iowa MHDS Region as of June 30, 2015, or the changes in its financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

Unmodified Opinions

In our opinion, based on our audit and the reports of the other auditors, the accompanying Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances of each major fund present fairly, in all material respects, the financial position of Southwest Iowa MHDS Region as of June 30, 2015, and the changes in its financial position for the year then ended in accordance with U.S. generally accepted accounting principles.

Other Matters

Required Supplementary Information

Management has omitted Management's Discussion and Analysis which U.S. generally accepted accounting principles require to be presented to supplement the basic financial statements. Such omitted information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinions on the basic financial statements are not affected by this omitted information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Southwest Iowa MHDS Region's basic financial statements. The supplementary information included in Schedule 1, the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. Because of the significance of the matter described in the "Basis for Adverse Opinions on the Governmental Activities" paragraphs on the preceding page, it is inappropriate to, and we do not, express an opinion on the supplementary information.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 28, 2016 on our consideration of Southwest Iowa MHDS Region's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Southwest Iowa MHDS Region's internal control over financial reporting and compliance.


MARY MOSIMAN, CPA
Auditor of State


WARREN G. JENKINS, CPA
Chief Deputy Auditor of State

June 28, 2016

Southwest Iowa MHDS Region

Basic Financial Statements

Exhibit A

Southwest Iowa MHDS Region

Statement of Net Position

June 30, 2015

	<u>Governmental Activities</u>
Assets	
Cash, cash equivalents and pooled investments	\$ 17,001,044
Receivables:	
Property tax:	
Delinquent	24,601
Succeeding year	5,957,000
Accounts	32,608
Due from other governments	319,254
Prepaid expenses	<u>3</u>
Total assets	<u>23,334,510</u>
Liabilities	
Accounts payable	427,753
Salaries and benefits payable	46,920
Due to other governments	<u>220,589</u>
Total liabilities	<u>695,262</u>
Deferred Inflows of Resources	
Unavailable property tax revenue	<u>5,957,000</u>
Net Position	
Restricted for mental health purposes	<u><u>\$ 16,682,248</u></u>

See notes to financial statements.

Southwest Iowa MHDS Region

Statement of Activities

Year ended June 30, 2015

	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Service	Operating Grants, Contributions and Restricted Interest	
Governmental activities:				
Mental health	\$ 6,481,726	658	1,421,199	(5,059,869)
General Revenues and Special Item:				
Property and other county tax levied for mental health purposes				8,247,863
State tax credits				473,499
Unrestricted investment earnings				8,379
Miscellaneous				41,749
Special item - initial contributions from member counties				12,970,627
Total general revenues and special item				21,742,117
Change in net position				16,682,248
Net position beginning of year				-
Net position end of year				\$ 16,682,248

See notes to financial statements.

Southwest Iowa MHDS Region

Balance Sheet

June 30, 2015

	Special Revenue,			
	Fiscal Agent	Cass County	Fremont County	Harrison County
Assets				
Cash, cash equivalents and pooled investments	\$ 14,177,674	206,857	188,297	68,966
Receivables:				
Property tax:				
Delinquent	-	521	1,284	1,884
Succeeding year	-	430,000	216,000	445,000
Accounts	76	-	-	-
Due from other members	108,722	-	-	-
Due from other governments	105,266	32,584	14,610	13,122
Prepaid expenditures	-	-	3	-
	Total assets	669,962	420,194	528,972
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities:				
Accounts payable	\$ 388,358	-	-	-
Salaries and benefits payable	-	1,642	156	-
Due to other members	-	-	14,610	13,122
Due to other governments	16,464	-	-	-
Total liabilities	404,822	1,642	14,766	13,122
Deferred inflows of resources:				
Unavailable revenues:				
Succeeding year property tax	-	430,000	216,000	445,000
Other	-	516	1,258	822
Total deferred inflows of resources	-	430,516	217,258	445,822
Fund balances:				
Nonspendable for prepaid expenditures	-	-	3	-
Restricted for mental health purposes	13,986,916	237,804	188,167	70,028
Total fund balances	13,986,916	237,804	188,170	70,028
	Total liabilities, deferred inflows of resources and fund balances	669,962	420,194	528,972

See notes to financial statements.

Mental Health Funds						Reclassification/	Region
Mills County	Monona County	Montgomery County	Page County	Pottawattamie County	Shelby County	Elimination Entries	Total
156,233	56,361	137,855	731,164	1,060,653	216,984	-	17,001,044
1,675	136	1,440	3,378	14,114	169	-	24,601
468,000	282,000	320,000	476,000	2,933,000	387,000	-	5,957,000
-	-	-	32,532	-	-	-	32,608
-	-	-	-	-	-	(108,722)	-
5,058	-	22,529	36,556	72,682	16,847	-	319,254
-	-	-	-	-	-	-	3
630,966	338,497	481,824	1,279,630	4,080,449	621,000	(108,722)	23,334,510
-	-	-	248	38,408	739	-	427,753
-	-	-	1,020	17,339	26,763	-	46,920
5,058	-	22,529	36,556	-	16,847	(108,722)	-
-	-	-	204,125	-	-	-	220,589
5,058	-	22,529	241,949	55,747	44,349	(108,722)	695,262
468,000	282,000	320,000	476,000	2,933,000	387,000	-	5,957,000
1,646	136	1,398	3,309	13,702	169	55,113	78,069
469,646	282,136	321,398	479,309	2,946,702	387,169	55,113	6,035,069
-	-	-	-	-	-	-	3
156,262	56,361	137,897	558,372	1,078,000	189,482	(55,113)	16,604,176
156,262	56,361	137,897	558,372	1,078,000	189,482	(55,113)	16,604,179
630,966	338,497	481,824	1,279,630	4,080,449	621,000	(108,722)	23,334,510

Amounts reported for governmental activities in the Statement of Net Position are different because certain long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.
 Net position of governmental activities

78,069
\$ 16,682,248

Southwest Iowa MHDS Region
Statement of Revenues, Expenditures and
Changes in Fund Balances

Year ended June 30, 2015

	Fiscal Agent	Special Revenue,		
		Cass County	Fremont County	Harrison County
Revenues:				
Property and other county tax	\$ -	611,603	315,638	651,469
Intergovernmental revenues:				
State tax credits	-	43,631	21,813	40,073
Payments from member counties	18,474,865	-	-	-
Mental health equalization	367,806	-	-	-
Social services block grant	-	137,599	61,272	55,037
Other	105,266	-	2,268	945
Total intergovernmental revenues	18,947,937	181,230	85,353	96,055
Charges for service	-	658	-	-
Use of money and property	8,379	-	-	-
Miscellaneous	6,643	3,119	41	1,004
Total revenues	18,962,959	796,610	401,032	748,528
Expenditures:				
Services to persons with:				
Mental illness	2,497,031	21,108	4,185	-
Intellectual disabilities	1,942,465	-	1,113	-
Other developmental disabilities	83,815	-	-	-
Total direct services to consumers	4,523,311	21,108	5,298	-
General administration:				
Direct administration	264,842	36,243	5,196	306
Purchased administration	187,890	-	-	-
Distribution to MHDS regional fiscal agent	-	1,322,145	1,051,347	1,948,361
Total general administration	452,732	1,358,388	1,056,543	1,948,667
County provided case management	-	-	74,477	-
Total mental health, intellectual disabilities and developmental disabilities expenditures	4,976,043	1,379,496	1,136,318	1,948,667
Excess (deficiency) of revenues over (under) expenditures	13,986,916	(582,886)	(735,286)	(1,200,139)
Special item - initial contributions from member counties	-	820,690	923,456	1,270,167
Transfers out to case management	-	-	-	-
Net change in fund balances	13,986,916	237,804	188,170	70,028
Fund balances beginning of year	-	-	-	-
Fund balances end of year	\$ 13,986,916	237,804	188,170	70,028

See notes to financial statements.

Mental Health Funds						Reclassification/	Region
Mills County	Monona County	Montgomery County	Page County	Pottawattamie County	Shelby County	Elimination Entries	Total
594,756	355,801	346,378	610,072	4,224,288	537,858	-	8,247,863
25,040	22,835	22,613	45,576	219,162	32,756	-	473,499
-	-	-	-	-	-	(18,474,865)	-
-	-	-	-	-	-	-	367,806
21,212	-	94,485	153,310	304,821	70,657	(56,052)	842,341
-	47	3,248	18,366	1,904	-	939	132,983
46,252	22,882	120,346	217,252	525,887	103,413	(18,529,978)	1,816,629
-	-	-	-	-	-	-	658
-	-	-	-	-	-	-	8,379
541	-	17,275	108	8,749	4,269	-	41,749
641,549	378,683	483,999	827,432	4,758,924	645,540	(18,529,978)	10,115,278
107	5,880	559	292,180	273,920	1,047	-	3,096,017
-	-	130	-	57,128	-	-	2,000,836
-	-	-	-	-	-	-	83,815
107	5,880	689	292,180	331,048	1,047	-	5,180,668
68,739	-	14	68,836	212,516	189,304	-	845,996
-	-	-	7,276	9,999	-	-	205,165
1,995,479	592,474	1,200,767	929,634	9,026,993	407,665	(18,474,865)	-
2,064,218	592,474	1,200,781	1,005,746	9,249,508	596,969	(18,474,865)	1,051,161
-	-	-	513	-	-	174,907	249,897
2,064,325	598,354	1,201,470	1,298,439	9,580,556	598,016	(18,299,958)	6,481,726
(1,422,776)	(219,671)	(717,471)	(471,007)	(4,821,632)	47,524	(230,020)	3,633,552
1,579,038	276,032	855,368	1,033,621	5,899,632	312,623	-	12,970,627
-	-	-	(4,242)	-	(170,665)	174,907	-
156,262	56,361	137,897	558,372	1,078,000	189,482	(55,113)	16,604,179
-	-	-	-	-	-	-	-
156,262	56,361	137,897	558,372	1,078,000	189,482	(55,113)	16,604,179

Amounts reported for governmental activities in the Statement of Activities are different because some revenues will not be collected for several months after year end and, therefore, are not considered available revenues in the governmental funds.

Change in net position of governmental activities

78,069
\$ 16,682,248

Southwest Iowa MHDS Region

Notes to Financial Statements

June 30, 2015

(1) Summary of Significant Accounting Policies

Southwest Iowa MHDS Region is a jointly governed organization formed pursuant to the provisions of Chapter 28E of the Code of Iowa which became effective July 1, 2014. The Region includes the following member counties: Cass, Fremont, Harrison, Mills, Monona, Montgomery, Page, Pottawattamie and Shelby. The member counties entered into this 28E agreement to create a mental health and disability service regional administrative entity as described by Chapter 331.389 of the Code of Iowa to provide local access to mental health and disability services for adults and to engage in any other related activity in which a 28E organization may lawfully be engaged.

The Regional Governance Board is comprised of at least one Board of Supervisors' member, or their designees, from each member county. The Regional Governance Board also includes one individual who utilizes mental health and disability services or is an actively involved relative of such an individual and one individual representing service providers in the Southwest Iowa MHDS Region service area, both serving in a nonvoting, ex officio capacity.

Southwest Iowa MHDS Region designated Pottawattamie County as the fiscal agent to account for all funds of the organization as permitted by Chapter 331.391 of the Code of Iowa.

Except as noted in the Independent Auditor's Report, Southwest Iowa MHDS Region's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board. The financial statements of Southwest Iowa MHDS Region are intended to present the financial position and the changes in financial position of Southwest Iowa MHDS Region, which includes funds held by Southwest Iowa MHDS Region's fiscal agent and funds held by the individual member counties in their respective Special Revenue, Mental Health Funds. Capital assets used for mental health purposes are owned by the respective member counties and, accordingly, are not reported in these financial statements.

A. Reporting Entity

For financial reporting purposes, Southwest Iowa MHDS Region has included all funds, organizations, agencies, commissions and authorities. The Southwest Iowa MHDS Region has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with Southwest Iowa MHDS Region are such that exclusion would cause Southwest Iowa MHDS Region's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on Southwest Iowa MHDS Region. Southwest Iowa MHDS Region has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

Entity-wide financial statements – The Statement of Net Position and the Statement of Activities report information on all of the activities of Southwest Iowa MHDS Region.

The Statement of Net Position presents the assets, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following category:

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include grants, contributions and interest restricted to meeting the operational requirements of a particular function. Unrestricted interest income and other items not properly included among program revenues are reported as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

Southwest Iowa MHDS Region reports the following major governmental funds:

Special Revenue:

Mental Health Fund (Fiscal Agent) is used to account for the activity of Southwest Iowa MHDS Region not expended directly from the Special Revenue, Mental Health Funds of the individual member counties.

The Mental Health Funds of the individual member counties are used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

C. Measurement Focus and Basis of Accounting

The entity-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, Southwest Iowa MHDS Region considers revenues to be available if they are collected by Southwest Iowa MHDS Region or a member county within 90 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by Southwest Iowa MHDS Region or a member county.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, Southwest Iowa MHDS Region funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is Southwest Iowa MHDS Region's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, Southwest Iowa MHDS Region's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The cash balances of most Southwest Iowa MHDS Region funds are pooled and invested. Interest earned on investments is recorded either by the fiscal agent or a member county Special Revenue, Mental Health Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit which are stated at cost.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by each member county Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by each member county Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, each member county Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the entity-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2013 assessed property valuations; is for the tax accrual period July 1, 2014 through June 30, 2015 and reflects the tax asking contained in the budget certified by each member county Board of Supervisors in March 2014.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Due to Other Governments – Due to other governments represents payments for services which will be remitted to other governments.

Deferred Inflows of Resources – Deferred inflows of resources represent an acquisition of net position which applies to a future year(s) and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measureable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within 90 days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized until the year for which it is levied.

Fund Equity – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

(2) Cash and Investments

Southwest Iowa MHDS Region's deposits in banks at June 30, 2015 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

Southwest Iowa MHDS Region is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by Southwest Iowa MHDS Region; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Southwest Iowa MHDS Region had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

(3) Special Item - Initial Contributions from Member Counties

Southwest Iowa MHDS Region began operations July 1, 2014. The ending balances of the Special Revenue, Mental Health Funds of each member county as of June 30, 2014 are reported as initial contributions from member counties in the Statement of Revenues, Expenditures and Changes in Fund Balance and the Statement of Activities.

(4) Compensated Absences, Other Postemployment Benefits (OPEB) and Pension Plan

In accordance with statements of understanding between Southwest Iowa MHDS Region's Governance Board and each member county Board of Supervisors, Southwest Iowa MHDS Region's Chief Executive Officer, the Coordinators of Disability Services and all support staff of Southwest Iowa MHDS Region remain employees of the respective individual member counties. The applicable portion of the employee's wages and benefits are reimbursed to the individual member county by the Southwest Iowa MHDS Region.

The individual member county employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. The individual member county employees are also provided other postemployment and pension benefits. U.S. generally accepted accounting principles require deferred outflows of resources, liabilities, deferred inflows of resources and related expenses to be recorded when incurred for these items in the governmental activities financial statements. Southwest Iowa MHDS Region's governmental activities financial statements do not report these amounts.

(5) Risk Management

Southwest Iowa MHDS Region is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 727 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

Southwest Iowa MHDS Region's property and casualty contributions to the Pool are recorded as expenditures from its operating funds at the time of payment to the Pool. Southwest Iowa MHDS Region's contributions to the Pool for the year ended June 30, 2015 were \$8,844.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by Southwest Iowa MHDS Region's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by Southwest Iowa MHDS Region's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by Southwest Iowa MHDS Region's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or loss was incurred.

Southwest Iowa MHDS Region does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2015, no liability has been recorded in Southwest Iowa MHDS Region's financial statements. As of June 30, 2015, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount, if any, to be refunded to the withdrawing member.

Southwest Iowa MHDS Region

Supplementary Information

Schedule 1

Southwest Iowa MHDS Region
Schedule of Expenditures of Federal Awards
Year ended June 30, 2015

Grantor/Program	CFDA Number	Program Expenditures
Indirect:		
U.S. Department of Health and Human Services:		
Iowa Department of Human Services:		
Social Services Block Grant	93.667	\$ <u>842,341</u>

Basis of Presentation – The Schedule of Expenditures of Federal Awards includes the federal grant activity of Southwest Iowa MHDS Region and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

See accompanying independent auditor’s report.

**Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards**

Southwest Iowa MHDS Region



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

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Auditor of State

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Regional Governance Board of
Southwest Iowa MHDS Region:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Southwest Iowa MHDS Region as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, and have issued our report thereon dated June 28, 2016. Our report expressed unmodified opinions on the financial statements of each major fund. Our report expressed an adverse opinion on the financial statements of the governmental activities due to the omission of compensated absences, other postemployment benefits and pension related activity. Our report includes a reference to other auditors who audited the Special Revenue, Mental Health Funds of Cass and Shelby Counties, as described in our report on Southwest Iowa MHDS Region's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Southwest Iowa MHDS Region's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Southwest Iowa MHDS Region's internal control. Accordingly, we do not express an opinion on the effectiveness of Southwest Iowa MHDS Region's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of Southwest Iowa MHDS Region's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention of those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, we identified a deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item II-A-15, we consider to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Southwest Iowa MHDS Region's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted immaterial instances of non-compliance or other matters which was described in the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about Southwest Iowa MHDS Region's operations for the year ended June 30, 2015 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of Southwest Iowa MHDS Region. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Southwest Iowa MHDS Region's Responses to the Findings

Southwest Iowa MHDS Region's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Southwest Iowa MHDS Region's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

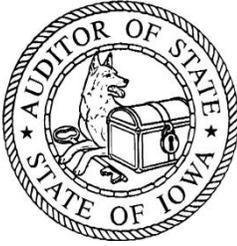
The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of Southwest Iowa MHDS Region's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Southwest Iowa MHDS Region's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Southwest Iowa MHDS Region during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.


MARY MOSIMAN, CPA
Auditor of State


WARREN G. JENKINS, CPA
Chief Deputy Auditor of State

June 28, 2016



**OFFICE OF AUDITOR OF STATE
STATE OF IOWA**

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Independent Auditor's Report on Compliance
for Each Major Federal Program and on Internal Control over Compliance
Required by OMB Circular A-133

To the Regional Governance Board of
Southwest Iowa MHDS Region:

Report on Compliance for Each Major Federal Program

We have audited Southwest Iowa MHDS Region's compliance with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that could have a direct and material effect on its major federal program for the year ended June 30, 2015. Southwest Iowa MHDS Region's major federal program is identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its federal program.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for Southwest Iowa MHDS Region's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Southwest Iowa MHDS Region's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of Southwest Iowa MHDS Region's compliance.

Opinion on the Major Federal Program

In our opinion, Southwest Iowa MHDS Region complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2015.

Report on Internal Control Over Compliance

The management of Southwest Iowa MHDS Region is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Southwest Iowa MHDS Region's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Southwest Iowa MHDS Region's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.


MARY MOSIMAN, CPA
Auditor of State


WARREN G. JENKINS, CPA
Chief Deputy Auditor of State

June 28, 2016

Southwest Iowa MHDS Region
Schedule of Findings and Questioned Costs
Year ended June 30, 2015

Part I: Summary of the Independent Auditor's Results:

- (a) Unmodified opinions were issued on the Balance Sheet and the Statement of Revenues, Expenditures and Changes in Fund Balances of each major fund. Adverse opinions were issued on the Statement of Net Position and the Statement of Activities of the governmental activities.
- (b) A material weakness in internal control over financial reporting was disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over the major program were disclosed by the audit of the financial statements.
- (e) An unmodified opinion was issued on compliance with requirements applicable to the major program.
- (f) No audit findings which are required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a) were noted.
- (g) The major program was CFDA Number 93.667 – Social Services Block Grant.
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Southwest Iowa MHDS Region did not qualify as a low-risk auditee.

Southwest Iowa MHDS Region
Schedule of Findings and Questioned Costs
Year ended June 30, 2015

Part II: Finding Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCY:

II-A-15 Mental Health Financial Reporting – Elimination entries are necessary to reduce revenues and expenditures in Southwest Iowa MHDS Region’s annual report for financial activity occurring between the fiscal agent and the member counties. The Uniform Chart of Accounts for Iowa County Governments provides for the coding necessary to identify the elimination activity. During the audit, we identified transactions between the fiscal agent and member counties which were not properly coded. Adjustments were subsequently made by Southwest Iowa MHDS Region to properly report and eliminate these transactions in the financial statements.

Recommendation – Southwest Iowa MHDS Region should establish procedures to monitor the coding of revenues and expenditures in accordance with the Uniform Chart of Accounts for Iowa County Governments to ensure proper reporting in the financial statements.

Response – Southwest Iowa MHDS Region will meet with each County Auditor of the region to address fiscal year coding which need correcting to be in compliance.

Conclusion – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Part III: Findings and Questioned Cost For Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

INTERNAL CONTROL DEFICIENCIES:

No material weaknesses over the major program were noted.

Part IV: Other Findings Related to Required Statutory Reporting:

IV-A-15 Southwest Iowa MHDS Region Minutes – No transactions were found that we believe should have been approved in the Regional Governance Board minutes.

However, Southwest Iowa MHDS Region did not properly precede their meetings with proper public notice in accordance with Chapter 21.4 of the Code of Iowa, properly sign the meeting minutes and did not properly publish the proceedings in accordance with Chapter 28E.6 of the Code of Iowa.

Southwest Iowa MHDS Region
Schedule of Findings and Questioned Costs
Year ended June 30, 2015

Recommendation – Southwest Iowa MHDS Region should precede all meetings with a public notice at least 24 hours in advance of the meeting which is easily accessible to the public and clearly designated for that purpose at the principal office of the body holding the meeting. Minutes of the Southwest Iowa MHDS Region meetings should be maintained, signed to authenticate the action taken and available for review. Southwest Iowa MHDS Region should also ensure all board proceedings and claims are properly published as required.

Response - All meetings minutes will be signed by the person taking minutes beginning July 1, 2015. A signature line has been added to the template. Minutes are posted on the region's website. We believe by posting agendas a week in advance on the Southwest Iowa MHDS Region's website is more accessible to the public than notices in the paper or posted in the court houses. However, we will research the best place to post such notices including posting at the usual meeting place. In regard to publishing claims, we will look at posting these on the website. Due to the number of claims, we do not feel posting these in the newspaper is an efficient nor effective manner of publication.

Conclusion – Response acknowledged. All Board proceedings and claims are required by the Code of Iowa to be published.

IV-B-15 Travel Expense – No disbursements of Southwest Iowa MHDS Region money for travel expenses of spouses of Southwest Iowa MHDS Region officials or employees were noted.

IV-C-15 Deposits and Investments – No instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and Southwest Iowa MHDS Region's investment policy were noted.

IV-D-15 Questionable Expenditures – Certain expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented were noted. A late fee and interest on the credit card for \$47 was paid to Cardmember Services.

Recommendation - According to the opinion, it is possible for certain expenditures to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved close scrutiny. The line to be drawn between a proper and an improper purpose is very thin.

The Regional Governance Board should determine and document the public purpose served by these expenditures before authorizing any further payments. If this practice is continued, the Board should establish written policies and procedures, including the requirement for proper documentation.

Southwest Iowa MHDS Region

Schedule of Findings and Questioned Costs

Year ended June 30, 2015

Response - Payment of this credit card expenditure occurred early in the Region's establishment. At that time, the fiscal agent's Board of Supervisors was signing off on all claims prior to payment. Due to the delay in payment as well as the acknowledgement the fiscal agent's governing agency should not be the board having such authority, the process was changed so the CEO's signature is accepted as signature prior to the SWIA MHDS Region Governing Board approving payments the following month.

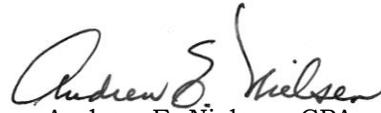
Conclusion - Response accepted.

Southwest Iowa MHDS Region

Staff

This audit was performed by:

Pamela J. Bormann, CPA, Manager
Katherine L. Rupp, CPA, Senior Auditor II
Trent M. Mussmann, Senior Auditor
Carolina M. Chavez, Assistant Auditor



Andrew E. Nielsen, CPA
Deputy Auditor of State