

OFFICE OF AUDITOR OF STATE
STATE OF IOWA

Mary Mosiman, CPA
Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

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NEWS RELEASE

FOR RELEASE _____ June 28, 2016

Contact: Andy Nielsen
515/281-5834

Auditor of State Mary Mosiman today released an audit report on the City of State Center, Iowa.

The City's receipts totaled \$3,819,707 for the year ended June 30, 2015, a 17% decrease from the prior year. The receipts included \$248,447 in property tax, \$202,120 from tax increment financing, \$2,608,606 from charges for service, \$477,731 from operating grants, contributions and restricted interest, \$78,678 from capital grants, contributions and restricted interest, \$145,808 from local option sales tax, \$13,115 from unrestricted interest on investments, \$38,510 from bond proceeds and \$6,692 from other general receipts.

Disbursements for the year ended June 30, 2015 totaled \$3,193,027, a 26% decrease from the prior year, and included \$244,479 for public safety, \$209,128 for debt service and \$146,218 for culture and recreation. Also, disbursements for business type activities totaled \$2,145,228.

The significant decrease in receipts and disbursements is due primarily to completion of a sewer project in 2014.

A copy of the audit report is available for review in the City Clerk's Office, in the Office of Auditor of State and on the Auditor of State's web site at <https://auditor.iowa.gov/reports/1521-0615-B00F>.

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CITY OF STATE CENTER

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2015

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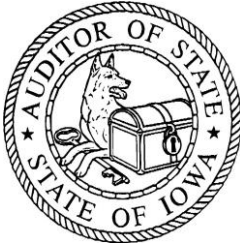
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City of State Center

Officials

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Harlan Quick	Mayor	Jan 2018
Jon Mustaine	Council Member	Jan 2016
Angela Schultz	Council Member	Jan 2016
Steve Lively	Council Member	Jan 2018
Mike Riemenschneider	Council Member	Jan 2018
Lee Wilkinson	Council Member	Jan 2018
Lori Martin	City Clerk	Indefinite
Kevin O'Hare	Attorney	Indefinite

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Independent Auditor's Report

To the Honorable Mayor and
Members of the City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of State Center, Iowa, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of State Center as of June 30, 2015, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Emphasis of a Matter

As discussed in Note 6, the City of State Center adopted new accounting guidance related to Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information


Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of State Center’s basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the year ended June 30, 2014 (which are not presented herein) and expressed modified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements since we were unable to satisfy ourselves as to the distribution by fund of the total fund balance at July 1, 2013. The supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements.


The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management’s Discussion and Analysis and the Budgetary Comparison Information, the Schedule of the City’s Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 7 through 12 and 32 through 38, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 8, 2016 on our consideration of the City of State Center’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of State Center’s internal control over financial reporting and compliance.


MARY MOSIMAN, CPA
Auditor of State


WARREN G. JENKINS, CPA
Chief Deputy Auditor of State

June 8, 2016

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of State Center provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2015. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2015 FINANCIAL HIGHLIGHTS

- The cash basis net position of the City's governmental activities increased \$237,452 during the year, due primarily to lower debt service and capital projects disbursements.
- The cash basis net position of the City's business type activities increased \$389,228 during the year, due primarily to lower disbursements for capital improvements in the Enterprise, Electric and Sewer Funds.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison to the City's budget for the year and the City's proportionate share of the net pension liability and related contributions.

Supplementary Information provides detailed information about the nonmajor governmental funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements, and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position presents the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the water, sewer, electric and storm water systems. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Permanent Fund. The governmental fund financial statement provides a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains Enterprise Funds to provide separate information for the Water, Sewer, Electric and Storm Water Funds, of which the Water, Sewer and Electric Funds are considered to be major funds of the City.

The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

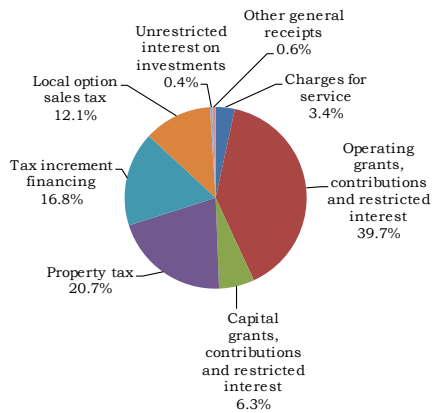
GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities increased over a year ago, increasing from \$2,712,467 to \$2,949,919. The analysis that follows focuses on the changes in cash basis net position of governmental activities.

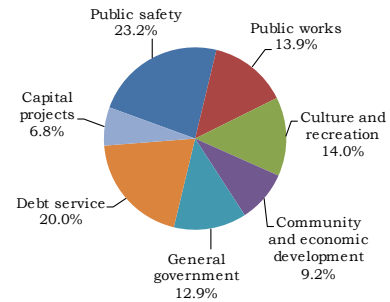
Changes in Cash Basis Net Position of Governmental Activities

	Year ended June 30,	
	2015	2014
Receipts:		
Program receipts:		
Charges for service	\$ 40,310	28,999
Operating grants, contributions and restricted interest	477,731	498,228
Capital grants, contributions and restricted interest	75,691	69,635
General receipts:		
Property tax	248,447	247,984
Tax increment financing	202,120	222,756
Local option sales tax	145,808	132,157
Unrestricted interest on investments	4,572	5,231
Other general receipts	6,692	3,651
Total receipts	1,201,371	1,208,641
Disbursements:		
Public safety	244,479	193,366
Public works	145,978	203,006
Culture and recreation	146,218	165,796
Community and economic development	95,983	124,993
General government	134,866	139,365
Debt service	209,128	307,825
Capital projects	71,147	166,304
Total disbursements	1,047,799	1,300,655
Change in cash basis net position before transfers	153,572	(92,014)
Transfers, net	83,880	743,320
Change in cash basis net position	237,452	651,306
Cash basis net position beginning of year	2,712,467	2,061,161
Cash basis net position end of year	\$ 2,949,919	2,712,467

Receipts by Source



Disbursements by Function



The cash basis net position of the City's governmental funds increased primarily due to lower debt service and capital projects disbursements.

The cost of all governmental activities this year was \$1,047,799 compared to \$1,300,655 last year. However, as shown in the Cash Basis Statement of Activities and Net Position on pages 14-15, the amount taxpayers ultimately financed for these activities was only \$454,067 because some of the cost was paid by those directly benefited from the programs (\$40,310) or by other governments and organizations which subsidized certain programs with grants, contributions and restricted interest (\$553,422). The City paid for the remaining "public benefit" portion of governmental activities with tax (some of which could only be used for certain programs) and other receipts, such as interest, sale of capital assets and transfers from Enterprise Funds.

Changes in Cash Basis Net Position of Business Type Activities		
	Year ended June 30,	
	2015	2014
Receipts:		
Program receipts:		
Charges for service:		
Water	\$ 161,951	160,694
Electric	2,136,290	2,203,503
Sewer	219,537	217,074
Storm water	50,518	48,995
Capital grants, contributions and restricted interest	2,987	216,482
General receipts:		
Unrestricted interest on investments	8,543	7,599
Bond proceeds	38,510	535,627
Total receipts	<u>2,618,336</u>	<u>3,389,974</u>
Disbursements:		
Water	193,680	156,955
Electric	1,657,667	2,236,751
Sewer	284,588	570,246
Storm water	9,293	27,975
Total disbursements	<u>2,145,228</u>	<u>2,991,927</u>
Change in cash basis net position before transfers	473,108	398,047
Transfers, net	(83,880)	(743,320)
Change in cash basis net position	<u>389,228</u>	<u>(345,273)</u>
Cash basis net position beginning of year	<u>2,003,766</u>	<u>2,349,039</u>
Cash basis net position end of year	<u>\$ 2,392,994</u>	<u>2,003,766</u>

Total business type activities cash basis net position increased over a year ago, from \$2,003,766 to \$2,392,994. The overall increase is due to lower disbursements for capital improvements in the Enterprise, Electric and Sewer Funds.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of State Center completed the year, its governmental funds reported a combined fund balance of \$2,949,919, an increase of \$237,452 over last year's total of \$2,712,467. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance increased \$115,900 over the prior year to \$1,019,121. This increase is due to transfers from the Special Revenue, Local Option Sales Tax Fund and the Enterprise, Electric Fund.
- The Special Revenue, Urban Renewal Tax Increment Fund cash balance increased \$38,431 to \$372,981. This increase is due to receiving more tax increment financing receipts than was required to be disbursed for debt service.
- The Debt Service Fund cash balance decreased \$4,574 to \$85,266. This decrease is primarily attributable to debt payments slightly exceeding transfers and tax receipts.
- The Capital Projects Fund cash balance increased \$4,544 to a deficit balance of \$239,696 at the end of the fiscal year. This slight improvement is due to capital project disbursements being slightly lower than grant moneys received.
- The Permanent, Ira D. Kauffman Charitable Community Trust Fund cash balance increased \$14,703 to \$1,392,794 during the fiscal year.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

- The Enterprise, Water Fund cash balance decreased \$35,052 to \$46,703. This decrease is primarily due to capital projects completed during the year.
- The Enterprise, Electric Fund cash balance increased \$423,928 to \$2,209,767. The increase is primarily due to lower transfers to the Capital Projects Fund.
- The Enterprise, Sewer Fund cash balance decreased \$30,942 to \$5,005. The decrease is due to lower spending for capital improvements during the year.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City did not amend its budget.

The City's receipts were \$43,184 more than budgeted.

Total disbursements were \$446,190 less than budgeted. This is due to disbursements in the business type activities function being lower than expected.

DEBT ADMINISTRATION

At June 30, 2015, the City had \$2,084,037 of bonds and notes outstanding, compared to \$2,256,527 last year, as shown below.

	Outstanding Debt at Year-End	
	June 30,	
	2015	2014
General obligation bonds and notes	\$ 1,315,000	1,485,000
Revenue bonds and notes	769,037	771,527
Total	\$ 2,084,037	2,256,527

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt is \$1,547,598, including TIF debt of \$232,598, is below its constitutional debt limit of approximately \$2,717,000.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City of State Center's elected and appointed officials and citizens considered many factors when setting the fiscal year 2016 budget, tax rates and fees charged for various City activities. The City's fiscal year 2016 assessed valuation increased approximately \$540,000 from the fiscal year 2015 level.

The fiscal year 2016 budget contains total receipts of \$3,875,746 and disbursements of \$4,020,216. This budget is higher than the fiscal year 2015 budget, which contained total receipts of \$3,660,289 and disbursements of \$3,593,875. The City did not budget for capital projects for fiscal year 2016.

The fiscal year 2016 property tax levy is \$9.64036 per \$1,000 of taxable valuation, a decrease from \$9.75916 per \$1,000 of taxable valuation in fiscal year 2015. The debt service levy increased slightly from \$.31503 per \$1,000 of taxable valuation in fiscal year 2015 to \$.31847 per \$1,000 of taxable valuation in fiscal year 2016.

These parameters were taken into account when adopting the budget for fiscal year 2016.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the City Clerk, P.O. Box 668, State Center, Iowa 50247-0668.

Basic Financial Statements

City of State Center

Cash Basis Statement of Activities and Net Position

As of and for the year ended June 30, 2015

	Disbursements	Program Receipts		
		Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest
Functions/Programs:				
Governmental activities:				
Public safety	\$ 244,479	2,225	49,211	-
Public works	145,978	7,342	152,735	-
Culture and recreation	146,218	7,664	207,565	-
Community and economic development	95,983	-	68,086	-
General government	134,866	23,079	134	-
Debt service	209,128	-	-	-
Capital projects	71,147	-	-	75,691
Total governmental activities	1,047,799	40,310	477,731	75,691
Business type activities:				
Water	193,680	161,951	-	-
Electric	1,657,667	2,136,290	-	-
Sewer	284,588	219,537	-	2,987
Storm water	9,293	50,518	-	-
Total business type activities	2,145,228	2,568,296	-	2,987
Total	\$ 3,193,027	2,608,606	477,731	78,678
General Receipts and Transfers:				
Property and other city tax levied for:				
General purposes				
Debt service				
Tax increment financing				
Local option sales tax				
Unrestricted interest on investments				
Bond proceeds				
Sale of capital assets				
Transfers				
Total general receipts and transfers				
Change in cash basis net position				
Cash basis net position beginning of year				
Cash basis net position end of year				
Cash Basis Net Position				
Restricted:				
Nonexpendable:				
Ira D. Kauffman Charitable Community Trust				
Expendable:				
Urban renewal purposes				
Debt service				
Streets				
Library				
Other purposes				
Unrestricted				
Total cash basis net position				

See notes to financial statements.

City of State Center

Statement of Cash Receipts, Disbursements
and Changes in Cash Balances
Governmental Funds

As of and for the year ended June 30, 2015

	Special Revenue			
	General	Urban Renewal Tax Increment	Debt Service	Capital Projects
Receipts:				
Property tax	\$ 238,253	-	10,194	-
Tax increment financing	-	202,120	-	-
Other city tax	-	-	-	-
Licenses and permits	7,894	-	-	-
Use of money and property	38,850	-	-	-
Intergovernmental	34,356	-	-	75,691
Charges for service	7,664	-	-	-
Special assessments	-	-	4,796	-
Miscellaneous	208,231	-	-	-
Total receipts	535,248	202,120	14,990	75,691
Disbursements:				
Operating:				
Public safety	244,479	-	-	-
Public works	32,810	-	-	-
Culture and recreation	146,218	-	-	-
Community and economic development	-	50,641	-	-
General government	134,866	-	-	-
Debt service	-	-	209,128	-
Capital projects	-	-	-	71,147
Total disbursements	558,373	50,641	209,128	71,147
Excess (deficiency) of receipts over (under) disbursements	(23,125)	151,479	(194,138)	4,544
Other financing sources (uses):				
Sale of capital assets	6,692	-	-	-
Transfers in	132,333	-	189,564	-
Transfers out	-	(113,048)	-	-
Total other financing sources (uses)	139,025	(113,048)	189,564	-
Change in cash balances	115,900	38,431	(4,574)	4,544
Cash balances beginning of year	903,221	334,550	89,840	(244,240)
Cash balances end of year	\$ 1,019,121	372,981	85,266	(239,696)
Cash Basis Fund Balances				
Nonspendable - Ira D. Kaufmann Charitable Community Trust	\$ -	-	-	-
Restricted for:				
Urban renewal purposes	-	372,981	-	-
Debt service	-	-	85,266	-
Streets	-	-	-	-
Library	751,479	-	-	-
Other purposes	-	-	-	-
Unassigned	267,642	-	-	(239,696)
Total cash basis fund balances	\$ 1,019,121	372,981	85,266	(239,696)

See notes to financial statements.

<u>Permanent</u>		
Ira D. Kauffman		
Charitable		
Community		
<u>Trust</u>	<u>Nonmajor</u>	<u>Total</u>
-	-	248,447
-	-	202,120
-	145,808	145,808
-	-	7,894
68,045	130	107,025
-	152,647	262,694
-	-	7,664
-	-	4,796
-	-	208,231
<u>68,045</u>	<u>298,585</u>	<u>1,194,679</u>
-	-	244,479
-	113,168	145,978
-	-	146,218
45,342	-	95,983
-	-	134,866
-	-	209,128
-	-	71,147
<u>45,342</u>	<u>113,168</u>	<u>1,047,799</u>
<u>22,703</u>	<u>185,417</u>	<u>146,880</u>
-	-	6,692
-	-	321,897
(8,000)	(116,969)	(238,017)
<u>(8,000)</u>	<u>(116,969)</u>	<u>90,572</u>
14,703	68,448	237,452
<u>1,378,091</u>	<u>251,005</u>	<u>2,712,467</u>
<u>1,392,794</u>	<u>319,453</u>	<u>2,949,919</u>
1,057,093	-	1,057,093
-	-	372,981
-	-	85,266
-	200,182	200,182
-	-	751,479
335,701	119,271	454,972
-	-	27,946
<u>1,392,794</u>	<u>319,453</u>	<u>2,949,919</u>

City of State Center

Statement of Cash Receipts, Disbursements
and Changes in Cash Balances
Proprietary Funds

As of and for the year ended June 30, 2015

	Enterprise				
	Water	Electric	Sewer	Nonmajor	Total
				Storm Water	
Operating receipts:					
Charges for service	\$ 161,951	2,125,770	219,537	50,518	2,557,776
Miscellaneous	-	10,520	-	-	10,520
Total operating receipts	161,951	2,136,290	219,537	50,518	2,568,296
Operating disbursements:					
Business type activities	138,381	1,551,639	98,878	6,877	1,795,775
Excess of operating receipts over operating disbursements	23,570	584,651	120,659	43,641	772,521
Non-operating receipts (disbursements):					
Interest on investments	133	8,410	-	-	8,543
Bond proceeds	-	-	38,510	-	38,510
Grant	-	-	2,987	-	2,987
Debt service	-	-	(56,762)	-	(56,762)
Capital projects	(55,299)	(106,028)	(128,948)	(2,416)	(292,691)
Total non-operating receipts (disbursements)	(55,166)	(97,618)	(144,213)	(2,416)	(299,413)
Excess (deficiency) of receipts over (under) disbursements	(31,596)	487,033	(23,554)	41,225	473,108
Transfers in	-	21,336	-	9,078	30,414
Transfers out	(3,456)	(84,441)	(7,388)	(19,009)	(114,294)
Total transfers in (out)	(3,456)	(63,105)	(7,388)	(9,931)	(83,880)
Change in cash balances	(35,052)	423,928	(30,942)	31,294	389,228
Cash balances beginning of year	81,755	1,785,839	35,947	100,225	2,003,766
Cash balances end of year	\$ 46,703	2,209,767	5,005	131,519	2,392,994
Cash Basis Fund Balances					
Restricted for debt service	\$ -	-	4,815	-	4,815
Unrestricted	46,703	2,209,767	190	131,519	2,388,179
Total cash basis fund balances	\$ 46,703	2,209,767	5,005	131,519	2,392,994

See notes to financial statements.

City of State Center

Notes to Financial Statements

June 30, 2015

(1) Summary of Significant Accounting Policies

The City of State Center is a political subdivision of the State of Iowa located in Marshall County. It was first incorporated in 1867 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water, electric, sewer and storm water utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of State Center has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of State Center and its blended component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City.

Blended Component Unit

The Ira D. Kauffman Charitable Community Trust was incorporated under the provisions of the Iowa Nonprofit Corporation Act to operate exclusively for the benefit of the City. In accordance with criteria set forth by the Governmental Accounting Standards Board, the Trust meets the definition of a component unit which should be blended. The financial activity of the component unit has been blended as a Permanent Fund of the City.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Marshall County Assessor's Conference Board, Marshall County Emergency Management Commission and Marshall County Joint E911 Service Board.

B. Basis of Presentation

Government-wide Financial Statement – The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net position presents the City's nonfiduciary net position. Net position is reported in the following categories/components:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrate the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Fund Financial Statements – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

The Special Revenue, Urban Renewal Tax Increment Fund is used to account for tax increment financing collections and the repayment of tax increment financing indebtedness.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is utilized to account for all resources used in the acquisition and construction of capital facilities, with the exception of those financed through Enterprise Funds.

The Permanent, Ira D. Kauffman Charitable Community Trust Fund is used to account for contributions and disbursements from the trust which is used for the betterment of the City.

The City reports the following major proprietary funds:

The Enterprise, Water Fund accounts for the operation and maintenance of the City's water system.

The Enterprise, Electric Fund accounts for the operation and maintenance of the City's electric system.

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net positions available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Unassigned – All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2015, disbursements exceeded the amounts budgeted in the public safety and capital projects functions.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2015 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2015, the City had the following investments:

Type	Carrying Amount	Fair Value	Maturity
Mutual Funds	\$ 1,694,822	1,911,740	N/A

Interest rate risk – The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City. The Ira D. Kauffman Charitable Community Trust, a blended component unit of the City, does not have a formal policy limiting investment maturities as a means of managing exposure to interest rate risk.

Credit risk – The City's investments in mutual funds are unrated.

Concentration of credit risk – The City and the Ira D. Kauffman Charitable Community Trust place no limits on the amount that may be invested in any one issuer. However, the City’s policy requires the City to diversify its investments to eliminate the risk of loss resulting from the over concentration of assets in a specific maturity, issuer or class of securities.

In addition, the City had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$49,668 pursuant to Rule 2a-7 under the Investment Company Act of 1940. The City’s investment in the Iowa Public Agency Investment Trust is unrated.

(3) Bonds Payable

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending June 30,	Principal	Interest	Total
2016	\$ 135,000	33,845	168,845
2017	135,000	30,710	165,710
2018	135,000	27,485	162,485
2019	145,000	23,900	168,900
2020	150,000	20,003	170,003
2021-2025	430,000	58,800	488,800
2026-2027	185,000	7,981	192,981
Total	<u>\$ 1,315,000</u>	<u>202,724</u>	<u>1,517,724</u>

Sewer Revenue Bonds

On November 30, 2012, the City entered into a State Revolving Fund (SRF) loan and disbursement agreement with the Iowa Finance Authority for the issuance of up to \$983,000 of sewer revenue bonds with interest at 1.75% per annum. The agreement also requires the City to annually pay a .25% servicing fee on the outstanding principal balance. The bonds were issued pursuant to the provisions of Chapters 384.24A and 384.83 of the Code of Iowa to pay the cost of construction of certain improvements and extensions to the sewer treatment facilities. The City will draw funds from the Iowa Finance Authority upon request to reimburse the City for costs as they are incurred. At June 30, 2015, the City had drawn \$850,037 of the \$983,000 authorized amount. An initiation fee of \$4,915 (.50% of the authorized borrowing for the sewer revenue bonds) was charged by the Iowa Finance Authority. The total initiation fee was withheld from the first proceeds of the sewer revenue bonds drawn by the City during the year ended June 30, 2013. A final repayment schedule has not yet been adopted. The bonds are payable solely from sewer customer net receipts. During the year ended June 30, 2015, annual principal and interest payments on the bonds required less than 47% of net receipts. During the year ended June 30, 2015, the City paid principal of \$41,000 and interest of \$15,762 on the bonds under a preliminary repayment schedule and total customer net receipts were \$120,659.

The resolution providing for the issuance of the sewer revenue bonds includes the following provisions.

- (a) The bonds will only be redeemed from the future earnings of the enterprise activity and the bond holders hold a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made to a separate sewer revenue bond sinking account within the Enterprise Fund for the purpose of making the bond principal and interest payments when due.
- (c) User rates shall be established at a level which produces and maintains net receipts at a level not less than 110% of the amount of principal and interest on the bonds falling due in the same year.

The City has not established the sinking account for the sewer revenue bonds as required by the bond resolution.

(4) Development Agreement

The City has entered into a development agreement with the State Center Development Association to assist in an urban renewal project. The City agreed to pay the developer a maximum of \$480,000 in exchange for development of commercial property located in the urban renewal area. The semi-annual payments were originally \$20,000 and were subsequently amended to \$21,053 and are to be made on June 1 and December 1 beginning June 1, 2006, for a total of twelve years or until such date the maximum of \$480,000 has been paid.

In addition to these payments, the City agreed to rebate to the developer on each December 1 and June 1, beginning December 1, 2007 and continuing through June 1, 2019, the incremental property tax received by the City with respect to the incremental valuation of the property. Rebates are limited to a maximum of \$225,000.

During the year ended June 30, 2015, the City paid the developer \$42,105 for the development of property and \$8,196 of property tax rebates. The outstanding balance of the development agreement at June 30, 2015 was \$232,598.

(5) Internal Loans

The City has loaned a total of \$237,290 to the Special Revenue, Urban Renewal Tax Increment Fund from the Enterprise, Electric and Storm Water Funds for various projects in the urban renewal area. The remaining balance of the internal loans is \$102,046 as of June 30, 2015.

(6) Pension Plan

Plan Description - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by the Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive, P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. (These qualifications must be met on the member's first month of entitlement to benefits.) Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary.)

Protection occupation members may retire at normal retirement age, which is generally at age 55. The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Effective July 1, 2012, as a result of a 2010 law change, the contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2015, pursuant to the required rate, Regular members contributed 5.95% of covered payroll and the City contributed 8.93% of covered payroll for a total rate of 14.88%. Protection occupation members contributed 6.76% of covered payroll and the City contributed 10.14% of covered payroll for a total rate of 16.90%.

The City's contributions to IPERS for the year ended June 30, 2015 were \$43,535.

Collective Net Pension Liability, Collective Pension Expense, Collective Deferred Outflows of Resources and Collective Deferred Inflows of Resources Related to Pensions – At June 30, 2015, the City's liability for its proportionate share of the collective net pension liability totaled \$229,395. The collective net pension liability was measured as of June 30, 2014 and the total pension liability used to calculate the collective net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the collective net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2014, the City's proportion was 0.0057842%, which was a decrease of 0.000359% from its proportion measured as of June 30, 2013.

For the year ended June 30, 2015, the City's collective pension expense, collective deferred outflows of resources and collective deferred inflows of resources totaled \$19,797, \$13,486 and \$110,481, respectively.

Actuarial Assumptions - The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions applied to all periods included in the measurement:

Rate of inflation		
(effective June 30, 2014)	3.00% per annum.	
Rates of salary increase	4.00 to 17.00% average, including inflation.	
(effective June 30, 2010)	Rates vary by membership group.	
Long-term investment rate of return	7.50% compounded annually, net of investment	
(effective June 30, 1996)	expense, including inflation.	

The actuarial assumptions used in the June 30, 2014 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
US Equity	23%	6.31%
Non US Equity	15	6.76
Private Equity	13	11.34
Real Estate	8	3.52
Core Plus Fixed Income	28	2.06
Credit Opportunities	5	3.67
TIPS	5	1.92
Other Real Assets	2	6.27
Cash	1	-0.69
Total	100%	

Discount Rate - The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1% lower (6.50%) or 1% higher (8.50%) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability	\$ 479,912	229,395	17,979

IPERS' Fiduciary Net Position - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at www.ipers.org.

(7) Other Postemployment Benefits (OPEB)

Plan Description - The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. There are 10 active and no retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Coventry Healthcare of Iowa. Retirees under age 65 would pay the same premium for the medical/prescription drug benefits as active employees.

Funding Policy - The contribution requirements of plan members are established and may be amended by the City. The City currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$368 for single coverage, \$821 for employee/spouse coverage, \$747 for employee/child(ren) coverage and \$1,174 for family coverage. The same monthly premiums would apply to retirees. For the year ended June 30, 2015, the City contributed \$66,627 and plan members eligible for benefits contributed \$15,805 to the plan.

(8) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation, compensatory time and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation, compensatory time and sick leave payable to employees at June 30, 2015, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation	\$ 14,100
Compensatory time	7,100
Sick leave	<u>36,900</u>
Total	<u>\$ 58,100</u>

This liability has been computed based on rates of pay in effect at June 30, 2015.

(9) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2015 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue:	
	Local Option Sales Tax	\$ 72,904
	Permanent:	
	Kauffman Trust	8,000
	Enterprise:	
	Electric	51,429
		<u>132,333</u>
Debt Service	Special Revenue:	
	Urban Renewal Tax Increment	83,974
	Local Option Sales Tax	44,065
	Enterprise:	
	Water	3,456
	Electric	33,012
	Sewer	6,048
	Storm Water	19,009
		<u>189,564</u>
Enterprise: Electric	Special Revenue:	
	Urban Renewal Tax Increment	19,996
	Enterprise:	
	Sewer	1,340
		<u>21,336</u>
Enterprise: Storm Water	Special Revenue:	
	Urban Renewal Tax Increment	9,078
Total		<u>\$ 352,311</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(10) J. G. Gutekunst Trust

In 1971, the City received land from the J. G. Gutekunst estate. This bequest is to be used as a park and the site of a public library. In addition, the City receives semi-annual distributions of net income from the J. G. Gutekunst Trust. According to the last will and testament of J. G. Gutekunst, the distributions are for the purpose of maintaining and improving the bequeathed property and for improving any public library located on the premises given to the City.

Distributions are credited to the General Fund, Library Account. The Library received \$156,000 from this Trust during the year ended June 30, 2015.

(11) Ira D. Kauffman Charitable Community Trust

According to the provisions of the last will and testament of Ira D. Kauffman, the City received \$81,622 in fiscal year 1997 and \$975,471 in fiscal year 1998. The proceeds were deposited in the Permanent, Ira D. Kauffman Charitable Community Trust Fund and are to be used for a public purpose which will benefit the residents of the City. The balance of this fund at June 30, 2015 totaled \$1,392,794.

(12) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The City assumes liability for claims up to the individual deductible limitations of \$5,000 per single plan or \$10,000 per family plan for the City's health insurance. The employee is responsible for the first 10% of the deductible. The City's reimbursement to employees for the year ended June 30, 2015 for claims against their individual deductibles was \$11,335.

(13) Deficit Balance

The Capital Projects Fund had a deficit balance of \$239,696 at June 30, 2015. The deficit will be eliminated through transfers from other available funds and local option sales tax collections.

(14) Construction Commitment

The City entered into contracts for the Home Oil sanitary sewer and water osmosis projects totaling approximately \$1,467,000. As of June 30, 2015, approximately \$1,423,000 had been paid on the contracts. The remaining balance of approximately \$44,000 will be paid as work on the projects progress.

(15) Subsequent Event

In July 2015, the City entered into a water revenue loan and disbursement agreement anticipation project note for up to \$365,000 with the Iowa Finance Authority (IFA). The note is interest free and is due July 2018 or the day the City enters into a final loan and disbursement agreement with IFA.

City of State Center

Other Information

City of State Center
 Budgetary Comparison Schedule
 of Receipts, Disbursements, and Changes in Balances –
 Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds

Other Information

Year ended June 30, 2015

	Governmental Funds Actual	Proprietary Funds Actual	Less Funds not Required to be Budgeted
Receipts:			
Property tax	\$ 248,447	-	-
Tax increment financing	202,120	-	-
Other city tax	145,808	-	-
Licenses and permits	7,894	-	-
Use of money and property	107,025	8,543	68,045
Intergovernmental	262,694	-	-
Charges for service	7,664	2,557,776	-
Special assessments	4,796	-	-
Miscellaneous	208,231	10,520	-
Total receipts	1,194,679	2,576,839	68,045
Disbursements:			
Public safety	244,479	-	-
Public works	145,978	-	-
Culture and recreation	146,218	-	-
Community and economic development	95,983	-	45,342
General government	134,866	-	-
Debt service	209,128	-	-
Capital projects	71,147	-	-
Business type activities	-	2,145,228	-
Total disbursements	1,047,799	2,145,228	45,342
Excess of receipts over disbursements	146,880	431,611	22,703
Other financing sources (uses)	90,572	(42,383)	(8,000)
Excess of receipts and other financing sources over disbursements and other financing uses	237,452	389,228	14,703
Balances beginning of year	2,712,467	2,003,766	1,378,091
Balances end of year	\$ 2,949,919	2,392,994	1,392,794

See accompanying independent auditor's report.

Total	Budgeted Amounts Original/Final	Final to Net Variance
248,447	240,770	7,677
202,120	222,271	(20,151)
145,808	141,669	4,139
7,894	3,795	4,099
47,523	16,015	31,508
262,694	207,739	54,955
2,565,440	2,509,000	56,440
4,796	5,430	(634)
218,751	313,600	(94,849)
<u>3,703,473</u>	<u>3,660,289</u>	<u>43,184</u>
244,479	203,779	(40,700)
145,978	192,812	46,834
146,218	302,570	156,352
50,641	54,945	4,304
134,866	195,062	60,196
209,128	209,953	825
71,147	-	(71,147)
<u>2,145,228</u>	<u>2,434,754</u>	<u>289,526</u>
<u>3,147,685</u>	<u>3,593,875</u>	<u>446,190</u>
555,788	66,414	489,374
<u>56,189</u>	<u>239,900</u>	<u>(183,711)</u>
611,977	306,314	305,663
<u>3,338,142</u>	<u>4,226,452</u>	<u>(888,310)</u>
<u><u>3,950,119</u></u>	<u><u>4,532,766</u></u>	<u><u>(582,647)</u></u>

City of State Center

Notes to Other Information – Budgetary Reporting

June 30, 2015

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the blended component unit. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Fund and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund.

During the year ended June 30, 2015, disbursements exceeded the amounts budgeted in the public safety and capital projects functions.

City of State Center

Schedule of the City's Proportionate Share of the Net Pension Liability

Iowa Public Employees' Retirement System
Last Fiscal Year*
(In Thousands)

Other Information

	<u>2015</u>
City's proportion of the net pension liability	0.0057842%
City's proportionate share of the net pension liability	\$ 229
City's covered-employee payroll	\$ 470
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	48.73%
Plan fiduciary net position as a percentage of the total pension liability	87.61%

* The amounts presented for each fiscal year were determined as of June 30. See accompanying independent auditor's report.

City of State Center

Schedule of City Contributions

Iowa Public Employees' Retirement System
Last Two Fiscal Years
(In Thousands)

Other Information

	<u>2015</u>	<u>2014</u>
Statutorily required contribution	\$ 44	43
Contributions in relation to the statutorily required contribution	<u>(44)</u>	<u>(43)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>-</u>
City's covered-employee payroll	\$ 478	\$ 470
Contributions as a percentage of covered-employee payroll	9.10%	9.10%

See accompanying independent auditor's report.

GASB Statement No. 68 requires ten years of information be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available.

City of State Center

Notes to Other Information – Pension Liability

Year ended June 30, 2015

Changes of benefit terms:

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

In 2008, legislative action transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

Benefit provisions for sheriffs and deputies were changed in the 2004 legislative session. The eligibility for unreduced retirement benefits was lowered from age 55 by one year each July 1 (beginning in 2004) until it reached age 50 on July 1, 2008. The years of service requirement remained at 22 or more. Their contribution rates were also changed to be shared 50-50 by the employee and employer, instead of the previous 40-60 split.

Changes of assumptions:

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included in the calculation of the UAL amortization payments the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate.

City of State Center

Notes to Other Information – Pension Liability

Year ended June 30, 2015

The 2006 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted salary increase assumptions to service based assumptions.
- Decreased the assumed interest rate credited on employee contributions from 4.25% to 4.00%.
- Lowered the inflation assumption from 3.50% to 3.25%.
- Lowered disability rates for sheriffs, deputies and protection occupation members.

Supplementary Information

Schedule 1

City of State Center

Schedule of Cash Receipts, Disbursements
and Changes in Cash Balances
Nonmajor Governmental Funds

As of and for the year ended June 30, 2015

	Special Revenue			Total
	Road Use Tax	Local Option Sales Tax	Housing Rehabilitation Program	
Receipts:				
Other city tax	\$ -	145,808	-	145,808
Use of money and property	89	-	41	130
Intergovernmental	152,647	-	-	152,647
Total receipts	152,736	145,808	41	298,585
Disbursements:				
Operating:				
Public works	113,168	-	-	113,168
Excess of receipts over disbursements	39,568	145,808	41	185,417
Other financing uses:				
Transfers out	-	(116,969)	-	(116,969)
Change in cash balances	39,568	28,839	41	68,448
Cash balances beginning of year	160,614	63,211	27,180	251,005
Cash balances end of year	\$ 200,182	92,050	27,221	319,453
Cash Basis Fund Balances				
Restricted for:				
Streets	\$ 200,182	-	-	200,182
Other purposes	-	92,050	27,221	119,271
Total cash basis fund balances	\$ 200,182	92,050	27,221	319,453

See accompanying independent auditor's report.

City of State Center

City of State Center
Schedule of Indebtedness
Year ended June 30, 2015

Obligation	Date of Issue	Interest Rates	Amount Originally Issued
General obligation bonds:			
Corporate purpose	May 1, 2008	2.60-4.20%	\$ 960,000
Corporate purpose	May 17, 2012	1.10-2.85	1,200,000
Total			
Revenue bonds:			
Sewer	Nov 30, 2012	1.75%	* \$ 983,000

* The agreement also requires the City to annually pay a 0.25% servicing fee on the outstanding principal balance.

See accompanying independent auditor's report.

Balance Beginning of Year	Issued During Year	Redeemed During Year	Balance End of Year	Interest Paid
410,000	-	95,000	315,000	16,323
1,075,000	-	75,000	1,000,000	22,805
<u>\$ 1,485,000</u>	<u>-</u>	<u>170,000</u>	<u>1,315,000</u>	<u>39,128</u>
<u>771,527</u>	<u>38,510</u>	<u>41,000</u>	<u>769,037</u>	<u>15,762</u>

Schedule 3

City of State Center

Bond Maturities

June 30, 2015

General Obligation Bonds					
Year Ending June 30,	Corporate Purpose Issued May 1, 2008		Corporate Purpose Issued May 17, 2012		Total
	Interest Rates	Amount	Interest Rates	Amount	
2016	3.85%	\$ 60,000	1.10%	\$ 75,000	135,000
2017	4.00	60,000	1.10	75,000	135,000
2018	4.10	60,000	1.50	75,000	135,000
2019	4.15	65,000	1.50	80,000	145,000
2020	4.20	70,000	2.00	80,000	150,000
2021		-	2.00	80,000	80,000
2022		-	2.30	85,000	85,000
2023		-	2.30	85,000	85,000
2024		-	2.60	90,000	90,000
2025		-	2.60	90,000	90,000
2026		-	2.85	90,000	90,000
2027		-	2.85	95,000	95,000
Total		<u>\$ 315,000</u>		<u>\$1,000,000</u>	<u>1,315,000</u>

See accompanying independent auditor's report.

City of State Center

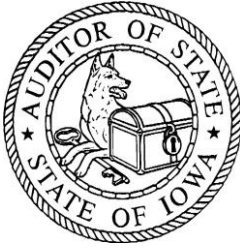
Schedule of Receipts By Source and Disbursements By Function -
All Governmental Funds

For the Last Two Years

	2015	2014
Receipts:		
Property tax	\$ 248,447	247,984
Tax increment financing	202,120	222,756
Other city tax	145,808	132,157
Licenses and permits	7,894	6,875
Use of money and property	107,025	74,778
Intergovernmental	262,694	246,912
Charges for service	7,664	5,249
Special assessments	4,796	7,064
Miscellaneous	208,231	261,215
Total	<u>\$ 1,194,679</u>	<u>1,204,990</u>
Disbursements:		
Operating:		
Public safety	\$ 244,479	193,366
Public works	145,978	203,006
Culture and recreation	146,218	165,796
Community and economic development	95,983	124,993
General government	134,866	139,365
Debt service	209,128	307,825
Capital projects	71,147	166,304
Total	<u>\$ 1,047,799</u>	<u>1,300,655</u>

See accompanying independent auditor's report.

City of State Center



OFFICE OF AUDITOR OF STATE
STATE OF IOWA

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Auditor of State

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and
Members of the City Council:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of State Center, Iowa, as of and for the year ended June 30, 2015, and the related Notes to Financial Statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 8, 2016. Our report expressed unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of State Center's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of State Center's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of State Center's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of State Center's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in the accompanying Schedule of Findings as items (A) and (B) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (C) through (F) to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of State Center's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2015 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of State Center's Responses to the Findings


The City of State Center's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. The City of State Center's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of State Center during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.


MARY MOSIMAN, CPA
Auditor of State


WARREN G. JENKINS, CPA
Chief Deputy Auditor of State

June 8, 2016

City of State Center
Schedule of Findings
Year ended June 30, 2015

Findings Related to the Financial Statements:

INTERNAL CONTROL DEFICIENCIES:

- (A) Segregation of Duties – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Generally, one individual has control over the following areas:

	<u>Applicable Offices</u>
(1) Receipts – collecting, depositing, journalizing, posting and reconciling.	City, Library, Rose Garden and Fire Department
(2) Disbursements – check writing, signing, posting and reconciling.	City, Library, Rose Garden and Fire Department
(3) Payroll – check writing, signing and distributing.	City and Library
(4) Investments – custody and accounting.	City and Library
(5) Bank account reconciliations and control over petty cash.	City, Library, Rose Garden and Fire Department
(6) Accounting procedures manual.	Library, Rose Garden and Fire Department

In addition, an independent person does not enter payroll and utility rates and the review and approval of rates is not documented.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Utility and payroll rates should be reviewed and approved by an independent person.

Responses –

City – The City currently utilizes a Central State bank employee to review bank statements and the reconciliation. As this does not satisfy all of the above requirements, the City will look for more internal review procedures. We plan to implement an independent review of payroll and utility rates along with approval of rates and their changes.

Library – The Library Board will work with and utilize the City Hall staff to provide review of all areas outlined above on a monthly basis. A detail monthly report of financial activity will be developed to present to the council.

Rose Garden – The Rose Garden Board will work with and utilize the City Hall staff to provide review of areas 1, 2, 5 and 6 above on a monthly basis. A detail monthly report will be developed to present to the City Council.

City of State Center
Schedule of Findings
Year ended June 30, 2015

Fire Department – The Fire Department will work with and utilize the City Hall staff to provide review of areas 1, 2, 5 and 6 above on a monthly basis. A detail monthly report will be developed to present to the City Council.

Conclusions –

City – Response accepted.

Library – Response accepted.

Rose Garden – Response accepted.

Fire Department – Response accepted.

- (B) Fire Department and First Responders Receipts – The Fire Department and First Responders do not issue prenumbered receipts for collections.

Recommendation – Prenumbered receipts should be issued for all collections.

Response – The Fire Department and First Responders will obtain and use a duplicate copy, pre-numbered receipt book with which to issue receipts for contributions and other receipts.

Conclusion – Response accepted.

- (C) Information Systems – The City does not have written policies for password privacy, usage of the internet and a disaster recovery plan.

In addition, the City does not require backup tapes to be stored off site.

Recommendation – The City should develop written policies addressing the above items in order to improve the City's control over its computer-based systems. Back up tapes should be stored off site.

Response – The City was under the impression that the computer system was backed online through the server. The City will implement a hard copy backup system to be stored offsite. The City will review sample written policies for password privacy, internet usage and disaster recovery.

Conclusion – Response accepted.

- (D) Clothing Allowances – Clothing allowances are paid to City employees. The reimbursements were not paid through payroll and, accordingly, the proper tax withholdings were not applied to the reimbursements.

Recommendation – The City should ensure clothing allowances are processed through payroll and proper tax withholdings are made on the reimbursements.

Response – The City will discontinue the practice of paying clothing allowances to City employees.

Conclusion – Response accepted.

City of State Center

Schedule of Findings

Year ended June 30, 2015

- (E) Reconciliation of Utility Billings, Collections and Delinquent Accounts – Utility billings, collections and delinquent accounts were not reviewed by an independent person.

Recommendation – Procedures should be established to have an independent person or a Council member review the reconciliation and monitor delinquent accounts each month. The review of the reconciliation should be documented by the signature or initials of the reviewer and the date of the review.

Response – City staff will implement a procedure to have utility billings, collections and delinquent accounts reviewed by a Councilperson and provide for the documentation of the review.

Conclusion – Response accepted.

- (F) Utility Rates – Water and sewer rates on the rate table do not agree with the rates approved by current city ordinances.

Recommendation – The City should ensure proper rates are used on the rate table.

Response – The City will review clarity of the utility rate ordinances and provide for the correct entry into the utility billing system.

Conclusion – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

City of State Center
 Schedule of Findings
 Year ended June 30, 2015

Other Findings Related to Required Statutory Reporting:

- (1) Certified Budget – Disbursements during the year ended June 30, 2015 exceeded the amounts budgeted in the public safety and capital projects functions. Chapter 384.20 of the Code of Iowa states, in part, “Public monies may not be expended or encumbered except under an annual or continuing appropriation.”

Recommendation – The budget should have been amended in sufficient amounts in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response – The City will insure that future disbursements will be properly budgeted and amended for.

Conclusion – Response accepted.

- (2) Questionable Disbursements – No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General’s opinion dated April 25, 1979 were noted.
- (3) Travel Expense – No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- (4) Business Transactions – Business transactions between the City and City officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Jeff Robinson, City employee, owner of JR Lawn Services	Mowing	\$ 380

In accordance with Chapter 362.5(8) of the Code of Iowa, the transaction does not appear to represent a conflict of interest since the total transaction was less than \$1,500 during the fiscal year.

- (5) Bond Coverage – Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) City Council Meeting Minutes – No transactions were found that we believe should have been approved in the City Council meeting minutes but were not.

Although minutes of City Council proceedings were published, they were not always published within fifteen days as required by Chapter 372.13(6) of the Code of Iowa. In addition, the minutes of certain meetings were not signed by the City Clerk and Mayor.

Recommendation – The City should publish minutes and ensure they are properly signed by the City Clerk and Mayor as required.

City of State Center

Schedule of Findings

Year ended June 30, 2015

Response – The City will in the future publish all City Council minutes within the required 15 days.

Conclusion – Response acknowledged. The minutes of all meetings should be signed as required by Chapter 380.7 of the Code of Iowa.

- (7) Deposits and Investments – Except the City has not adopted a written investment policy in accordance with Chapter 12B.10B of the Code of Iowa, no instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa were noted.

Recommendation – The City Council should adopt an investment policy as required.

Response – The City will review sample municipal investment policies and implement a written investment policy.

Conclusion – Response accepted.

- (8) Revenue Bonds – The sewer revenue bond provisions require sufficient monthly transfers be made to a separate sewer revenue bond sinking account for the purpose of making the bond principal and interest payments when due. Although the City has established the required sinking account, transfers were not made to the sinking account as required by the sewer revenue bond provisions.

Recommendation – The City should make sufficient monthly transfers to the sinking account for the purpose of making the bond principal and interest payments when due.

Response – The City will make the appropriate transfers to the sewer sinking account on a monthly basis for the principal and interest payments for the sewer revenue bond.

Conclusion – Response accepted.

- (9) Annual Urban Renewal Report – The Annual Urban Renewal Report was not properly approved and certified to the Iowa Department of Management on or before December 1. Also, the beginning and ending cash balances of the Special Revenue, Urban Renewal Tax Increment Fund reported on the December 1, 2014 Levy Authority Summary did not agree with the City's records or the Annual Financial Report.

Recommendation – The City should ensure the Annual Urban Renewal Report is certified on or before December 1 and the City should ensure the cash balances reported on the Levy Authority Summary agree with the City's records and the Annual Financial Report.

Response – In the future, the City will certify the AURR on or before December 1 each year. The City will research the discrepancy and perform the appropriate adjustments necessary to bring the State report and City financial records to agreement.

Conclusion – Response accepted.

City of State Center

Schedule of Findings

Year ended June 30, 2015

- (10) Annual Financial Report – The City’s Annual Financial Report (AFR) beginning and ending fund balances do not agree with the City’s records.

Recommendation – The AFR should be reconciled to the City’s general ledger and be supported by the City’s records.

Response – The City will ensure the AFR has been reconciled to the City’s general ledger and is supported by the City’s records.

Conclusion – Response accepted.

- (11) Financial Condition – The Capital Projects Fund had a deficit balance of \$239,696 at June 30, 2015.

Recommendation – The City should investigate alternatives to eliminate this deficit in order to return the fund to a sound financial position.

Response – The City will ensure no fund balance will have a deficit ending balance in the future.

Conclusion – Response accepted.

City of State Center

Staff

This audit was performed by:

Ernest H. Ruben, Jr., CPA, Manager
Ashley J. Moser, Senior Auditor
Alex N. Kawamura, Assistant Auditor
Grant W. Pomerenk, Auditor Intern

A handwritten signature in black ink that reads "Andrew E. Nielsen". The signature is written in a cursive style with a large initial "A" and "N".

Andrew E. Nielsen, CPA
Deputy Auditor of State