



**OFFICE OF AUDITOR OF STATE**  
STATE OF IOWA

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Auditor of State

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Des Moines, Iowa 50319-0004

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NEWS RELEASE

FOR RELEASE \_\_\_\_\_ January 29, 2015

Contact: Andy Nielsen  
515/281-5834

Auditor of State Mary Mosiman today released an audit report on the Peace Officers' Retirement, Accident and Disability System for the year ended June 30, 2014. The System provides retirement, disability and death benefits to the peace officers of the Iowa Department of Public Safety and their dependents. The System covered 1,194 active and retired peace officers in fiscal year 2014.

The System's fiduciary net position restricted for pension benefits totaled \$392,194,960 at June 30, 2014. Additions included employer contributions of \$17,715,097, member contributions of \$4,754,916 and net investment income of \$65,435,809. Deductions for the fiscal year included \$25,432,467 for pension and annuity benefits.

The System's net pension liability decreased approximately \$44,900,000 during fiscal year 2014, from \$168,549,000 at July 1, 2013 to \$123,665,000 at June 30, 2014. The net pension liability as a percentage of covered payroll was 282.05% at June 30, 2014.

A copy of the audit report is available for review in the Office of Auditor of State and on the Auditor of State's web site at <http://auditor.iowa.gov/reports/1560-5521-0000.pdf>.

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**PEACE OFFICERS' RETIREMENT, ACCIDENT  
AND DISABILITY SYSTEM**

**INDEPENDENT AUDITOR'S REPORTS  
FINANCIAL STATEMENTS AND  
REQUIRED SUPPLEMENTARY INFORMATION**

**JUNE 30, 2014**

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**Peace Officers'  
Retirement, Accident and Disability System**

**Officials**

Name

Title

**State**

Honorable Terry E. Branstad	Governor
David Roederer	Director, Department of Management
Glen P. Dickinson	Director, Legislative Services Agency

**Board of Trustees**

Commissioner K. Brian London	Chairperson (through September 3, 2013)
Commissioner Larry L. Noble	Chairperson (effective September 4, 2013)
Honorable Michael L. Fitzgerald	Member
Jack Wissler	Member (through June 30, 2014)
Robert Conrad	Member (through June 30, 2015)
Chris Mayer	Member (through April 30, 2016)

**Agency**

Martin G. Deaton	Director of Administrative Services, Department of Public Safety (through January 2, 2014)
Charis M. Paulson	Director of Administrative Services, Department of Public Safety (effective January 3, 2014)
Linda Guffey	Secretary, Peace Officers' Retirement, Accident and Disability System

**Peace Officers'  
Retirement, Accident and Disability System**



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Independent Auditor's Report

To the Board of Trustees of the Peace Officers'  
Retirement, Accident and Disability System:

Report on the Financial Statements

We have audited the accompanying financial statements of the Peace Officers' Retirement, Accident and Disability System (System), as of and for the year ended June 30, 2014, and the related Notes to Financial Statements, which collectively comprise the System's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the System's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the System's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Peace Officers' Retirement, Accident and Disability System as of June 30, 2014, and the changes in its fiduciary net position for the year then ended in accordance with U.S. generally accepted accounting principles.

## Emphasis of a Matter

As discussed in Note 2, the financial statements present the financial position and changes in financial position of only that portion of the financial reporting entity of the State of Iowa that is attributable to the transactions of the Peace Officer's Retirement, Accident and Disability System. They do not purport to, and do not, present fairly the financial position of the State of Iowa as of June 30, 2014, and the changes in its financial position and its cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

## Other Matters

### *Required Supplementary Information*

U.S. generally accepted accounting principles require Management's Discussion and Analysis on pages 7 through 9, the Schedule of Changes in the System's Net Pension Liability and Related Ratios on page 27, the Schedule of System Contributions on pages 28 and 29 and the Schedule of Investment Returns on pages 30 and 31 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 13, 2015 on our consideration of the Peace Officers' Retirement, Accident and Disability System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Peace Officers' Retirement, Accident and Disability System's internal control over financial reporting and compliance.



MARY MOSIMAN, CPA  
Auditor of State



WARREN G. JENKINS, CPA  
Chief Deputy Auditor of State

January 13, 2015

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

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This discussion and analysis of the Peace Officers' Retirement, Accident and Disability System (PORS or the System) provides an overview of the System's financial activities for the fiscal year ended June 30, 2014.

### 2014 FINANCIAL HIGHLIGHTS

- Fiduciary net position restricted for pensions increased approximately \$62.3 million during fiscal year 2014. At June 30, 2014, total assets were approximately \$413.5 million and total liabilities were approximately \$21.3 million, resulting in fiduciary net position restricted for pensions of approximately \$392.2 million.
- Covered payroll, upon which employee and employer pension contributions are calculated, totaled approximately \$43,845,000 for fiscal year 2014. Member contributions in fiscal year 2014 totaled \$4,754,916, an increase of \$242,820 (5.4%) compared to fiscal year 2013. Employer contributions in fiscal year 2014 totaled \$17,715,097, an increase of \$5,937,436 (50.4%) over fiscal year 2013, due to the contribution rate increasing from 27% to 29% and an appropriation of \$5,000,000 from the State.
- Net investment income, after investment-related expenses, was approximately \$65.4 million in fiscal year 2014 compared to net investment income of approximately \$45.1 million in fiscal year 2013. Investment performance for fiscal year 2014 was an annualized rate of 19.8% compared to an annualized rate of 15.6% for fiscal year 2013.
- Total additions for fiscal year 2014 were \$87,905,822, an increase of \$26,557,356 over fiscal year 2013 additions of \$61,348,466, primarily due to an increase in the fair value of investments during fiscal year 2014 and the \$5,000,000 appropriation.
- Pension benefits paid to members totaled \$25,432,467, an increase of \$1,355,572 when compared to fiscal year 2013 when members were paid \$24,076,895.
- Administrative expenses totaled \$198,539 as compared to \$174,722 of administrative expenses for fiscal year 2013.

### USING THIS FINANCIAL REPORT

This financial report reflects the activities of the Peace Officers' Retirement, Accident and Disability System as reported in the Statement of Fiduciary Net Position (see page 12) and the Statement of Changes in Fiduciary Net Position (see page 13). These statements are presented on an accrual basis and reflect all trust activities as incurred. The Notes to Financial Statements are an integral part of the financial statements and include additional information not readily evident in the statements themselves. The required supplementary information following the Notes to Financial Statements provide historical and additional detailed information considered useful in evaluating the condition of the System.

## ANALYSIS OF PLAN NET POSITION

Tables 1 and 2 provide condensed summaries of the fiduciary net position and a breakdown of the changes in fiduciary net position, with comparisons to the previous fiscal year.

### FIDUCIARY NET POSITION

**Table 1**

<b>June 30,</b>	<b>2014</b>	<b>2013</b>	<b>Increase (Decrease) Amount</b>	<b>Increase (Decrease) Percent</b>
Cash and investments	\$ 410,738,950	332,510,986	78,227,964	23.5%
Receivables	2,771,313	7,758,718	(4,987,405)	-64.3%
<b>Total assets</b>	<b>413,510,263</b>	<b>340,269,704</b>	<b>73,240,559</b>	<b>21.5%</b>
Total liabilities	21,315,303	10,349,560	10,965,743	106.0%
<b>Net position</b>	<b>\$ 392,194,960</b>	<b>329,920,144</b>	<b>62,274,816</b>	<b>18.9%</b>

A large percentage of total assets (94.0%) are made up of investments held to provide retirement, survivor and disability benefits to qualified members and their beneficiaries. Other assets, including cash, cash equivalents and receivables, comprise approximately 6.0% of total assets. Total assets increased \$73,240,559, or 21.5%, from the prior year.

Total liabilities represent current liabilities and consist primarily of amounts owed for investment-related transactions, amounts owed to members or their beneficiaries and amounts owed to contractors and vendors. Total liabilities increased \$10,965,743, or 106%, from fiscal year 2013 due, in large part, to an increase in payables for investments purchased.

### CHANGES IN FIDUCIARY NET POSITION

**Table 2**

<b>Fiscal years ended June 30,</b>	<b>2014</b>	<b>2013</b>	<b>Increase (Decrease) Amount</b>	<b>Increase (Decrease) Percent</b>
<b>Additions:</b>				
Member contributions	\$ 4,754,916	4,512,096	242,820	5.4%
Employer contributions	17,715,097	11,777,661	5,937,436	50.4%
Net investment income	65,435,809	45,058,709	20,377,100	45.2%
<b>Total additions</b>	<b>87,905,822</b>	<b>61,348,466</b>	<b>26,557,356</b>	<b>43.3%</b>
<b>Deductions:</b>				
Pension and annuity benefits	25,432,467	24,076,895	1,355,572	5.6%
Administrative expenses	198,539	174,722	23,817	13.6%
<b>Total deductions</b>	<b>25,631,006</b>	<b>24,251,617</b>	<b>1,379,389</b>	<b>5.7%</b>
<b>Change in net position</b>	<b>\$ 62,274,816</b>	<b>37,096,849</b>	<b>25,177,967</b>	<b>67.9%</b>

The increase in fiduciary net position during fiscal year 2014 was due to the increase in market conditions. There is an excess of benefits paid relative to contributions received, which is characteristic of a mature pension plan such as PORS. The System's annualized rate of return for fiscal year 2013 was 15.6%. In fiscal year 2014, the annualized rate of return was 19.8%.

The following table contains the fiscal year performance for each asset class, targeted asset allocation and the System's actual asset allocation as of June 30, 2014.

<b>Asset Class</b>	<b>Return</b>	<b>Benchmark</b>	<b>Targeted Asset Allocation</b>	<b>Actual Asset Allocation</b>
Active large capital stocks	29.02 %	26.92 %	12.00 %	12.07 %
Passive large capital stocks	24.88	25.36	13.00	12.91
Small capital stocks	20.64	22.54	15.00	15.86
Fixed income (bonds)	9.49	5.20	25.00	24.04
International equity	28.11	23.57	25.00	25.02
Real estate	12.62	12.30	10.00	9.8
Cash	.03	.05	0.00	.30
Total	19.8 %	17.6 %	100.00 %	100.00 %

### **CONTACTING SYSTEM FINANCIAL MANAGEMENT**

This financial report is designed to provide our membership, taxpayers and creditors with a general overview of the System's finances and to demonstrate the System's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Iowa Department of Public Safety Peace Officers' Retirement System, Public Safety Building, 215 East 7<sup>th</sup> Street, Des Moines, Iowa 50319.

**Peace Officers'  
Retirement, Accident and Disability System**

## **Basic Financial Statements**

**Exhibit A**

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Peace Officers'  
Retirement, Accident and Disability System

## Statement of Fiduciary Net Position

June 30, 2014

Assets:			
Cash and cash equivalents			\$ 22,029,247
Receivables:			
Investments sold	\$ 1,602,113		
Contributions	488,025		
Accrued interest	596,675		
Dividends	84,500		2,771,313
Investments, at fair value:			
Equity investments	251,244,921		
Fixed income securities	76,714,753		
Real estate	38,352,403		
Securities lending collateral pool	11,341,289		388,709,703
Securities on loan with brokers	11,056,337		
Total assets			<u>413,510,263</u>
Liabilities:			
Payables:			
Broker rebates and collateral deposits	11,341,289		
Investments purchased	9,660,453		
Accounts	313,561		21,315,303
Net position restricted for pensions			<u>\$ 392,194,960</u>

See notes to financial statements.

Peace Officers'  
Retirement, Accident and Disability System  
Statement of Changes in Fiduciary Net Position  
Year ended June 30, 2014

Additions:		
Contributions:		
Member	\$	4,754,916
Employer		17,715,097
Investment income:		
Interest	\$	4,497,427
Dividends		3,963,705
Net increase in fair value of investments		58,889,067
Less investment expense		(1,914,390)
Net investment income		65,435,809
Total additions		87,905,822
Deductions:		
Pension and annuity benefits		25,432,467
Administrative expenses		198,539
Total deductions		25,631,006
Increase in net position		62,274,816
Net position restricted for pensions:		
Beginning of year		329,920,144
End of year	\$	392,194,960

See notes to financial statements.

Peace Officers'  
Retirement, Accident and Disability System

Notes to Financial Statements

June 30, 2014

**(1) Plan Description**

Plan Membership

The Peace Officers' Retirement, Accident and Disability System is the administrator of a single-employer defined-benefit public employee retirement system that is a statewide retirement system for peace officers in the Iowa Department of Public Safety. Employee membership data as of June 30, 2014 was as follows:

Inactive employees or beneficiaries currently receiving benefits	568
Inactive members entitled to but not yet receiving benefits	48
Active plan members	<u>578</u>
Total	<u>1,194</u>

Plan Benefits

Plan benefits are established by state law under Chapter 97A of the Code of Iowa and may be amended only by the State legislature.

1. Service Retirement Benefits – A member may retire with a service allowance after completing twenty-two years of creditable service and attaining the minimum service retirement age of fifty-five. The retirement allowance consists of a pension equal to 60.5% of the member's average final compensation plus an additional 2.75% for each year of service over twenty-two years, not to exceed ten additional years, or a maximum of 88%. The member's average final compensation is the average earnable compensation of the member during the member's highest three years of service as a member of the Iowa Department of Public Safety.
2. Ordinary Disability Retirement Benefits – A member may retire on an ordinary disability retirement allowance, provided the medical board, after a medical examination of the member, has certified the member is mentally or physically incapacitated for further performance of duty and such incapacity is likely to be permanent and the member should be retired. The ordinary disability retirement allowance consists of a pension which is equal to 50% of the member's average final compensation, except if the member has not had five or more years of membership service. Then the member will receive a pension equal to 25% of the member's average final compensation. If the member has had twenty-two or more years of membership service, the member shall receive the greater of the benefit that would be payable under a service retirement if the member were fifty-five years of age or 50% of the member's average final compensation.
3. Accidental Disability Benefit – A member who has become totally and permanently incapacitated for duty as the result of an injury, disease or exposure occurring while in the actual performance of duty will be retired by the Board of Trustees, provided the medical board has certified such member is mentally or physically incapacitated for further performance of duty, such incapacity is likely to be permanent and the member should be retired. Upon retirement for accidental disability, a member will receive an accidental disability retirement allowance which consists of a pension equal to 60% of the member's average final compensation. If the member has had twenty-two or more years of membership

service, the member will receive the greater of the benefit payable under a service retirement if the member were fifty-five years of age or 60% of the member's average final compensation.

4. Ordinary Death Benefit – Upon the death of a member who has one or more years of service and no pension payable for accidental death benefits, an amount equal to 50% of the final year of compensation will be payable to the member's beneficiary. If the member was in service at the time of death, the beneficiary, if qualified, may elect to receive a pension equal to 40% of the average final compensation, but not less than an amount equal to 25% of the compensation paid to an active member having the rank of senior patrol officer of the Iowa highway safety patrol payable immediately upon the death of the member. If the member was not in service at the time of death, the pension will be reduced to a prorated service allowance payable commencing when the member would have attained the age of fifty-five.

In addition, immediately upon death, there will be paid for each child of a member a monthly pension equal to 6% of the monthly earnable compensation payable to an active member having the rank of senior patrol officer.

5. Accidental Death Benefit – Upon the death of a member as a result of an accident or exposure occurring in the performance of duty, there will be payable to the member's surviving spouse, children or dependent parent a pension equal to 50% of the average final compensation of the member. If there is no surviving spouse, children or dependent parent, the death will be treated as an ordinary death case and the benefit will be payable to the member's estate.

In addition, immediately upon death, there will be paid for each child of a member a monthly pension equal to 6% of the monthly earnable compensation payable to an active member having the rank of senior patrol officer.

6. Line of Duty Death Benefit – Upon the receipt of evidence and proof the death of a member in service was the direct and proximate result of a traumatic personal injury incurred in the line of duty, the person authorized to receive an accidental death benefit will receive a lump sum payment equal to \$100,000.

7. Adjustments to Pensions – Each July 1 and January 1, if applicable, the following adjustments are made: Monthly earnable compensation payable to an active member of the same rank and position in the salary scale as was held by the retired or deceased member at the time of the member's retirement or death, for July of the current year less that of the preceding July, times the following percentages:

- (1) 40% for members receiving a service retirement allowance and for beneficiaries receiving an accidental death benefit.
- (2) 40% for members with five or more years of membership who are receiving an ordinary disability benefit.
- (3) 40% for members receiving an accidental disability benefit.
- (4) 24% for members with less than five years of membership who are receiving an ordinary disability benefit and for beneficiaries receiving an ordinary death benefit.
- (5) 50% of the amount which would have been added to the benefit of the retired member for surviving spouses, but not less than 25% of the monthly earnable compensation paid to an active member having the rank of senior patrol officer.

Additionally, the following amounts will be added to a member's or beneficiary's initial monthly pension:

<u>Years Since Retired *</u>	<u>Amount</u>
0-4	\$ 15
5-9	20
10-14	25
15-19	30
20 or more	35

\* Measured in whole years.

There was a change in the way the flat escalator was applied effective July 1, 2010. Prior to 2010, the amount increased for each year after retirement.

Surviving children's pensions are adjusted each July to equal 6% of monthly earnable compensation payable to an active member having the rank of senior patrol officer of the state patrol.

Vested Membership – A member leaving covered employment before attaining retirement age but after completing at least four years of covered service is entitled to receive a service retirement allowance upon attaining the minimum service retirement age provided his or her accumulated contributions have not been withdrawn.

Contributions – Contributions to the System were made pursuant to Chapter 97A of the Code of Iowa. Member contribution rates enacted by the 2010 legislature changed the scheduled contribution rates for both the employee and the employer. Employee contributions are scheduled to increase by 0.5% each year for forty years, beginning at 9.35% in fiscal year 2011 and increasing to 11.40% on July 1, 2014. The 11.40% contribution rate beginning July 1, 2014 includes .05% for the cost of the cancer and infectious disease presumption. The employer rate is scheduled to increase 2% each year from 29% for plan year 2014 until reaching 37% in the year beginning July 1, 2017. The State also began contributing an additional \$5 million each year, beginning July 1, 2013, until the funded status of the System attains 85%.

**(2) Summary of Significant Accounting Policies**

A. Reporting Entity

For financial reporting purposes, the Peace Officers' Retirement, Accident and Disability System (System) has included all funds. The System has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the System are such that exclusion would cause the System's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the System to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the System. The System has no component units which meet the Governmental Accounting Standards Board criteria.

B. Fund Accounting

The System is treated for accounting purposes as a Pension Trust Fund. The operations of the fund are accounted for with a separate set of self-balancing accounts which comprise its assets, liabilities, net position, additions and deductions.

C. Basis of Accounting

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The System's financial statements are prepared using the accrual basis of accounting in conformity with U.S. generally accepted accounting principles as applied to governmental units. Contributions are recognized in the period in which the contributions are due. Pension benefits and annuities are recognized when due and payable in accordance with the terms of the plan.

D. Cash and Cash Equivalents

Cash and cash equivalents represent cash and money market investments held by the Treasurer of State and cash allocated to the System's investment managers for investment. The System's deposits throughout the year and at year end were entirely covered by federal depository insurance or by the State Sinking Fund.

E. Investments

Investments are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

Mortgages are valued on the basis of future principal and interest payments and are discounted at prevailing interest rates for similar instruments. Investments without an established market are reported at estimated fair value.

The Peace Officers' Retirement Accident and Disability System's Board of Trustees (PORS Board) is responsible for investing the System's funds. The System is authorized by statute to invest in any form of indebtedness issued, assumed or guaranteed by the federal government. In addition, the fund may be invested in a manner consistent with the "Uniform Prudent Investor Act." The act requires a trustee to invest and manage trust property as a prudent investor would, by considering the purposes, terms, distribution requirements and other circumstances of the trust. In satisfying this standard, the trustee shall exercise reasonable care, skill and caution.

The System's policy in regard to the allocation of invested assets is established and may be amended by the PORS Board by a majority vote of its members. The following was the PORS Board's adopted asset allocation policy as of June 30, 2014:

Asset Class	Target Allocation
U.S. Stocks (Large Capitalization)	25.00%
U.S. Stocks (Small Cap Growth)	7.50
U.S. Stocks (Small Cap Value)	7.50
International Equity - Developed	18.75
International Equity - Emrging	6.25
Core Plus Fixed Income	22.75
High Yield Fixed Income	2.25
Real Estate	10.00
Total	100.00%

Investments in governmental bonds and treasury notes constitute approximately 5.84% of total assets.

The System spent \$1,914,390 for investment management expenses, which was .5% of the market value of the total assets at June 30, 2014.

The System's investments in common stock and fixed income securities, including certain securities on loan with brokers, stated at cost, are \$158,756,872 and \$79,617,992, respectively.

Credit risk – Credit risk is the risk an issuer or other counterparty to an investment will not fulfill its obligation to the System. As of June 30, 2014, the System's fixed income assets not government guaranteed represented 80.29% of the fixed income holdings. The following table summarizes the System's portfolio exposure levels and credit qualities for fixed income and fixed income securities on loan with brokers.

**Credit Risk - S&P Quality Ratings (Amounts rounded to the nearest thousand)**

<b>Investment Type:</b>	<b>TSY</b>	<b>AGY</b>	<b>AAA</b>	<b>AA</b>	<b>A</b>	<b>BBB</b>	<b>BB</b>	<b>B</b>	<b>Below B</b>	<b>Not Rated</b>	<b>Total</b>
1) Short Term Investments:											
A) Short Term Pooled Funds and Mutual Funds	\$ -	-	-	-	-	-	-	-	-	21,403	21,403
2) Fixed Income Investments:											
A) U.S. Government:											
1) U.S. Government Treasury Notes	20,624	-	-	-	-	-	-	-	-	-	20,624
2) Other Government Fixed Income	-	-	289	322	977	642	193	-	-	1,103	3,526
B) Mortgage Backed:											
1) Governmental National Mortgage Association	-	12	-	-	-	-	-	-	-	748	760
2) Federal National Mortgage Association	-	-	-	-	-	-	-	-	-	3,518	4,434
3) Collateralized Mortgage Backed Securities	-	-	101	140	398	-	-	-	-	548	1,432
C) Corporate Fixed Income:											
1) Government CMO's	-	-	-	-	-	-	-	-	-	73	1,298
D) State and Local Obligations	-	-	11	10	369	-	-	-	-	23	641
E) Corporate:											
1) Corporate Bonds	-	-	-	-	427	5,918	1,444	580	82	593	29,625
2) Corporate Asset Backed	-	-	4,319	-	-	-	-	-	-	1,437	5,891
3) Private Placement	-	-	407	-	2,374	2,165	111	181	133	2,073	15,044
<b>Total</b>	<b>\$ 20,624</b>	<b>12</b>	<b>5,127</b>	<b>472</b>	<b>4,545</b>	<b>8,725</b>	<b>1,748</b>	<b>761</b>	<b>215</b>	<b>31,519</b>	<b>104,678</b>

There are no System-wide policy limitations for credit risk exposures within the portfolio. Each portfolio is managed in accordance with an investment contract specific as to permissible credit quality ranges and the average credit quality of the overall portfolios. Policies related to credit risk pertaining to the System's securities lending program are included within the securities lending disclosures found later in this Note to Financial Statements.

Concentration of credit risk – Concentration of credit risk is the risk of loss that may be attributed to the magnitude of an investment in a single issue.

The System's investment policy states no investment manager shall be permitted to invest more than 4.9% of its System account in any one corporate issuer without written direction and approval of the Treasurer of State of Iowa.

Rate of return – For the year ended June 30, 2014, the annual money-weighted rate of return on pension plan investments, net of plan investment expense, was 20.21%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Interest rate risk – Interest rate risk is the risk changes in interest rates will adversely affect the fair value of an investment. This risk is managed within the portfolio using the effective duration methodology. It is widely used in the management of fixed income portfolios in that it quantifies to a much greater degree the risk of interest rate changes. The methodology takes into account optionality on bonds and scales the risk of price changes on bonds depending upon the degree of change in rates and the slope of the yield curve.

### Interest Rate Sensitivity-Duration

<b>Investment Type:</b>	<b>Fair Value</b>	<b>Duration (in years)</b>
1) Short Term Investments:		
A) Short Term Pooled Funds and Mutual Funds	\$ 21,403,283	0.08
2) U.S. Fixed Income:		
A) U.S. Government:		
1) U.S. Government Treasury Notes	20,624,318	2.70
2) Other Government Fixed Income	3,525,615	6.81
B) Mortgage Backed:		
1) Government National Mortgage Association	759,703	0.06
2) Federal national Mortgage Association	4,433,826	3.83
3) Collateralized Mortgage Backed Securities	1,432,308	3.78
C) Corporate Fixed Income:		
1) Government CMO's	1,297,884	0.01
D) State and Local Obligations	641,242	10.93
E) Corporate Fixed Income:		
1) Corporate Bonds	29,624,829	6.87
2) Coporate Asset Backed	5,890,633	0.51
3) Private Placement	15,044,205	5.91
<b>Total</b>	<b>\$ 104,677,846</b>	
Portfolio duration		<b>3.88</b>

Foreign currency risk – Foreign currency risk is the risk changes in exchange rates will adversely impact the fair value of an investment. From time to time, the System’s external managers may or may not hedge the portfolio’s foreign currency exposures with forward foreign exchange contracts, currency options, currency futures or options on currency futures depending on their views on a specific foreign currency relative to the U.S. dollar.

#### Foreign Currency Risk (Rounded to the nearest thousand)

<b>Currency by Investment</b>	<b>Fair Value</b>	
	<b>Cash</b>	<b>Fixed Income</b>
Australian Dollar	\$ -	381
Brazil Real		605
Chilean Peso		285
Columbian Peso		51
Euro Currency Unit	2	53
Iceland Krona	45	-
Indian Rupee		291
Mexican New Peso		1,363
Pound Sterling		387
Singapore Dollar		831
<b>Total</b>	<b>\$ 47</b>	<b>4,247</b>

### Securities Lending Program

The PORS Board has authorized participation in the securities lending program administered by the Treasurer of State. The Treasurer of State has selected Bank of New York Mellon to serve as the custodian bank for the System and the lending agent for the securities lending program. In its capacity as lending agent, Bank of New York Mellon is responsible for operating the program and is permitted to lend any of the securities it holds in custody for the System to broker-dealers and other entities in exchange for collateral. The Bank of New York Mellon is permitted to accept collateral in the form of cash in U.S. dollars, U.S. government securities or irrevocable letters of credit. A borrower is required to initially deliver collateral in an amount equal to 102% of the fair value of any U.S. securities lent and 105% of the fair value of any non-U.S. securities lent. Borrowers are required to provide additional collateral any time the value of the collateral drops below 100% of the value of the security lent plus accrued interest income.

At year-end, the System had no credit risk exposure to borrowers because the amounts they owed to the System did not exceed the amount the System owed the borrowers. The contract with Bank of New York Mellon requires it to indemnify the System if a borrower fails to return the securities or fails to return all of the income attributable to securities on loan. The securities lending contract does not allow the System to pledge or sell collateral securities received unless the borrower defaults. As of June 30, 2014, the System had securities on loan, including accrued interest income, with a total value of \$11,056,337 against collateral with a total value of \$11,341,289.

The majority of securities loans are open loans, i.e., one day maturity, where the rebate rate due the borrower is renegotiated daily. All securities loans can be terminated on demand by either the System or the borrower. Cash collateral received from borrowers is invested in a cash collateral investment pool which is managed by the custodian bank in accordance with investment guidelines established by the System. The System bears investment risk if Bank of New York Mellon invests in securities which decrease in value or default. The investment guidelines do not require a matching of investment maturities with loan maturities, but do establish minimum levels of liquidity and other investment restrictions designed to minimize the interest rate risk associated with not matching the maturity of the investments with the loans.

### **(3) Net Pension Liability**

The components of the net pension liability of the System at June 30, 2014 were as follows:

Total pension liability	\$	515,860,000
Plan fiduciary net position		392,195,000
Net pension liability	\$	<u>123,665,000</u>
Plan fiduciary net position as a percentage of the total pension liability		76.03%

Actuarial assumptions – The total pension liability was determined by an actuarial valuation as of July 1, 2014, using the following actuarial assumptions and the entry age normal actuarial cost method, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	4.25 to 7.25%, including inflation
Investment rate of return	8.00% compounded annually, net of investment expense, and including inflation

Pre-retirement mortality rates were based on the RP-2000 Mortality Table for Employees, Male and Female, with Generational Projection. Post-retirement mortality rates were based on the RP-2000 Mortality Table for Healthy Annuitants, Male and Female, with Generational Projection. Disability mortality rates were based on the RP-2000 Mortality Table for Healthy Annuitants, Male and Female, with a 5-year set forward and Generational Projection.

The actuarial assumptions used in the July 1, 2014 valuation are based on the results of the most recent actuarial experience study, which covered the five year period ending June 30, 2011. The experience study report is dated September 10, 2012.

The long-term expected rate of return on pension plan investments is reviewed as part of the experience study. Several factors are considered in evaluating the long term rate of return assumption including the long term historical data, estimates inherent in current market data and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US Stocks (Large Capitalizaiton)	25.00 %	8.22 %
US Stocks (Small Cap Growth)	7.50	10.98
US Stocks (Small Cap Value)	7.50	10.98
International Equity - Developed	18.75	8.12
Internaitonal Equity - Emrging	6.25	9.91
Core Plus Fixed Income	22.75	2.26
High Yield Fixed Income	2.25	4.82
Real Estate	10.00	5.80
Total	<u>100.00 %</u>	

Discount rate – The discount rate used to measure the total pension liability was 8.00%. The projection of cash flows used to determine the discount rate assumed plan contributions from members and the State will be made at the current contribution rates as set in state statute:

- Employee contribution rate: 11.35%.
- State contribution rate: 31.00%, increasing by 2.00% each year until the rate reaches 37.00% in FY 2018.
- Supplemental state contributions: \$5 million until the System is 85% funded.

Sensitivity analysis - The sensitivity of the net pension liability to changes in the discount rate presents the net pension liability of the System, calculated using the discount rate of 8.00%, as well as the System's net pension liability calculated using a discount rate that is 1% point lower (7.00%) or 1% point higher (9.00%) than the current discount rate:

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
Net pension liability	\$191,320,812	123,664,761	67,529,892

**(4) Contributions Required and Contributions Made**

The contributions to the System were made pursuant to Chapter 97A of the Code of Iowa and were not based upon actuarial determinations. Therefore, actual contributions differ from the annual required contribution.

Member contribution rates are established by statute (10.85% of covered payroll for the year ended June 30, 2014). HF 2518 enacted by the 2010 Legislature changed the scheduled contribution rates for both the employee and the employer. Employee contributions are scheduled to increase by 0.5% each year for four years, beginning at 9.35% in fiscal year 2011 and increasing to 11.40% on July 1, 2014. This is deducted from the member's gross pay and remitted by the employer. The 11.40% contribution rate beginning July 1, 2014 includes 0.05% for the cost of the cancer and infectious disease presumption.

The employer rate is scheduled to increase by 2% each year from 29% for plan year 2014 until reaching 37% in the year beginning July 1, 2017. The State also began contributing an additional \$5 million each year, beginning July 1, 2013, until the funded status of the System attains 85%. Contribution provisions are established by State law and may be amended only by the State Legislature. The State of Iowa has historically followed a contribution policy of appropriating funds based upon a percentage of the current salaries for which funds are appropriated.

The member contribution required and contributed was \$4,754,916, representing 10.85% of current year covered payroll. The State contribution required by statute and the amount actually contributed was \$17,715,097. \$5,000,000 of the State contribution was an annual appropriation, which was in addition to the required employer 29% contribution rate. Costs of administering the plan are financed through employer contributions and investment income.

An actuarial valuation of the System's assets and liabilities is required at least once every two years per Chapter 97A of the Code of Iowa.

**(5) Risk Management**

State employee benefits for health, dental, long-term disability and life insurance coverage are fully insured through commercial insurers. There were no significant reductions in insurance coverage from the prior year and settlements have not exceeded coverage for the past three fiscal years. The State of Iowa self-insures on behalf of its agencies for losses related to workers' compensation, its motor vehicle fleet, property damage and torts.

A contingent fund exists under Section 29C.20 of the Code of Iowa to provide compensation for loss or damage to state property (casualty losses).

**(6) Accounting Change and Restatements**

Governmental Accounting Standards Board Statement No. 67, Financial Reporting Pension Plans, was implemented for the year ended June 30, 2014. The statement requires enhanced note disclosures and Schedules of Required Supplementary Information.

Implementation of this standard had no effect of the fiduciary net position restricted for pensions benefits of the System as of June 30, 2013.

**Required Supplementary Information**

**Peace Officers'  
Retirement, Accident and Disability System**

## Peace Officers' Retirement, Accident, and Disability System

Schedule of Changes in the System's Net Pension Liability  
And Related Ratios

## Required Supplementary Information

For the Year Ended June 30, 2014  
(in Thousands)

<b>Total pension liability</b>	
Service cost	\$ 11,551
Interest	38,880
Benefit changes	(164)
Differences between expected and actual experience	(7,444)
Benefit payments, including refunds of member contributions	(25,432)
Net change in total pension liability	<u>17,391</u>
Total pension liability beginning of year	<u>498,469</u>
Total pension liability end of year (a)	<u><u>\$ 515,860</u></u>
<b>Plan fiduciary net position</b>	
Employer contributions	\$ 17,715
Member contributions	4,755
Net investment income	65,436
Benefit payments, including refunds of member contributions	(25,432)
Administrative expense	(199)
Net change in plan fiduciary net position	<u>62,275</u>
Plan fiduciary net position beginning of year	<u>329,920</u>
Plan fiduciary net position end of year (b)	<u><u>\$ 392,195</u></u>
Net pension liability end of year (a) - (b)	<u><u>\$ 123,665</u></u>
Plan fiduciary net position as a percentage of the total pension liability	76.03%
Covered employee payroll	\$ 43,845
Net pension liability as a percentage of covered employer payroll	282.05%

See accompanying independent auditor's report.

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Peace Officers' Retirement, Accident, and Disability System

Schedule of System Contributions

Required Supplementary Information

For the Last Ten Years

(in Thousands)

	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Actuarially determined contribution	\$ 18,187	18,665	16,623	14,967	14,237
Actual employer contributions	<u>17,715</u>	<u>11,778</u>	<u>10,741</u>	<u>9,554</u>	<u>8,499</u>
Contribution deficiency(excess)	<u>\$ 472</u>	<u>6,887</u>	<u>5,882</u>	<u>5,413</u>	<u>5,738</u>
Covered employee payroll	\$43,845	43,621	42,965	41,539	40,469
Contributions as a percentage of covered employee payroll	40.40%	27.00%	25.00%	23.00%	21.00%

Notes to Schedule:

Valuation date: July 1, 2014

The System is funded with fixed contribution rates for both the employees and the state. The actuarially determined contributions are calculated as of the beginning of the fiscal year in which contributions are reported.

The following actuarial methods and assumptions were used to determine the actuarially determined employer contribution reported for the fiscal year ended June 30, 2014:

Actuarial cost method:	Entry age normal
Amortization method:	Level percentage of payroll, closed
Amortization period:	24 years
Asset valuation method:	4 year smoothed market
Inflation:	3.00%
Wage Growth/Payroll Growth:	3.75%
Salary increase:	4.25% to 7.25%, including inflation
Investment rate of return:	8.00% compounded annually, net of investment expense, and including inflation

Changes of assumptions:

The disability assumption was modified to assume a higher portion of total disabilities will be payable as accidental disabilities as a result of the law passed which provides for a presumption cancer and infectious diseases are contracted while on active duty.

See accompanying independent auditor's report.

<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>
13,356	14,374	12,592	12,231	11,398
<u>7,898</u>	<u>6,697</u>	<u>6,263</u>	<u>5,818</u>	<u>5,443</u>
<u>5,458</u>	<u>7,677</u>	<u>6,329</u>	<u>6,413</u>	<u>5,955</u>
41,570	39,391	36,841	34,222	32,017
19.00%	17.00%	17.00%	17.00%	17.00%

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Peace Officers' Retirement, Accident, and Disability System

Schedule of Investment Returns

Required Supplementary Information

For the Last Ten Years

	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Annual money-weighted rate of return, net of investment expense	20.21%	16.01%	(2.07)%	24.37%	14.85%

See accompanying independent auditor's report.

<u>2009</u>	<u>2008</u>	<u>2007</u>	<u>2006</u>	<u>2005</u>
(16.47)%	(3.24)%	14.92%	10.62%	10.93%

**Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance with  
Government Auditing Standards**



**OFFICE OF AUDITOR OF STATE**  
**STATE OF IOWA**

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Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance with  
Government Auditing Standards

To the Board of Trustees of the Peace Officers'  
Retirement, Accident and Disability System:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the Peace Officers' Retirement, Accident and Disability System, as of and for the year ended June 30, 2014, and the related Notes to Financial Statements, which collectively comprise the basic financial statements, and have issued our report thereon dated January 13, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Peace Officers' Retirement, Accident and Disability System's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Peace Officers' Retirement, Accident and Disability System's internal control. Accordingly, we do not express an opinion on the effectiveness of the Peace Officers' Retirement, Accident and Disability System's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the System's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Peace Officers' Retirement, Accident and Disability System's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters which are required to be reported under Government Auditing Standards.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the System's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the System's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Peace Officers' Retirement, Accident and Disability System during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

  
MARY MOSIMAN, CPA  
Auditor of State

  
WARREN G. JENKINS, CPA  
Chief Deputy Auditor of State

January 13, 2015

Peace Officers'  
Retirement, Accident and Disability System

Staff

This audit was performed by:

Deborah J. Moser, CPA, Manager  
Todd E. Pudenz, CPA, Staff Auditor  
Ryan J. Pithan, Staff Auditor  
Chad C. Lynch, Assistant Auditor

A handwritten signature in black ink that reads "Andrew E. Nielsen". The signature is written in a cursive style with a large, prominent initial "A".

Andrew E. Nielsen, CPA  
Deputy Auditor of State