

# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

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Des Moines, Iowa 50319-0004

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**NEWS RELEASE** 

FOR RELEASE December 10, 2014 Contact: Andy Nielsen 515/281-5834

Auditor of State Mary Mosiman today released an audit report on Guthrie County, Iowa.

The County had local tax revenue of \$21,217,336 for the year ended June 30, 2014, which included \$853,505 in tax credits from the state. The County forwarded \$16,604,572 of the local tax revenue to the townships, school districts, cities and other taxing bodies in the County.

The County retained \$4,612,764 of the local tax revenue to finance County operations, a 2.7% increase over the prior year. Other revenues included charges for service of \$1,577,893, operating grants, contributions and restricted interest of \$3,525,052, capital grants, contributions and restricted interest of \$4,595,686, local option sales tax of \$498,415, unrestricted investment earnings of \$53,046 and other general revenues of \$173,308

Expenses for County operations for the year ended June 30, 2014 totaled \$10,666,839, a 12.4% increase over the prior year. Expenses included \$5,406,030 for roads and transportation, \$1,293,209 for physical health and social services and \$1,195,579 for public safety and legal services.

A copy of the audit report is available for review in the County Auditor's Office, in the Office of Auditor of State and on the Auditor of State's web site at <a href="http://auditor.iowa.gov/reports/1410-0039-B00F.pdf">http://auditor.iowa.gov/reports/1410-0039-B00F.pdf</a>.

# **GUTHRIE COUNTY**

# INDEPENDENT AUDITOR'S REPORTS BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

**JUNE 30, 2014** 

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# **Officials**

NT	T:41-	Term
<u>Name</u>	<u>Title</u>	<u>Expires</u>
Clifford Carney	Board of Supervisors	Jan 2015
Everett Grasty	Board of Supervisors	Jan 2015
Tom Rutledge	Board of Supervisors	Jan 2015
Jerome Caraher	Board of Supervisors	Jan 2017
Mike Dickson	Board of Supervisors	Jan 2017
Jerri Christman	County Auditor	Jan 2017
Marci Schreck	County Treasurer	Nov 2014
Jacki Sloss	County Recorder	Jan 2015
Marty Arganbright	County Sheriff	Jan 2017
Mary Benton	County Attorney	Jan 2015
Forrest Pearson	County Assessor	Jan 2016





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# Independent Auditor's Report

To the Officials of Guthrie County:

# Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Guthrie County, Iowa, as of and for the year ended June 30, 2014, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Guthrie County as of June 30, 2014, and the respective changes in its financial position and, where applicable, its cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Other Matters

# Required Supplementary Information

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 9 through 15 and 48 through 52 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Guthrie County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the two years ended June 30, 2013 and the year ended June 30, 2005 (which are not presented herein) and expressed unmodified opinions on those financial statements. The financial statements for the six years ended June 30, 2011 (which are not presented herein) were audited by other auditors who expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

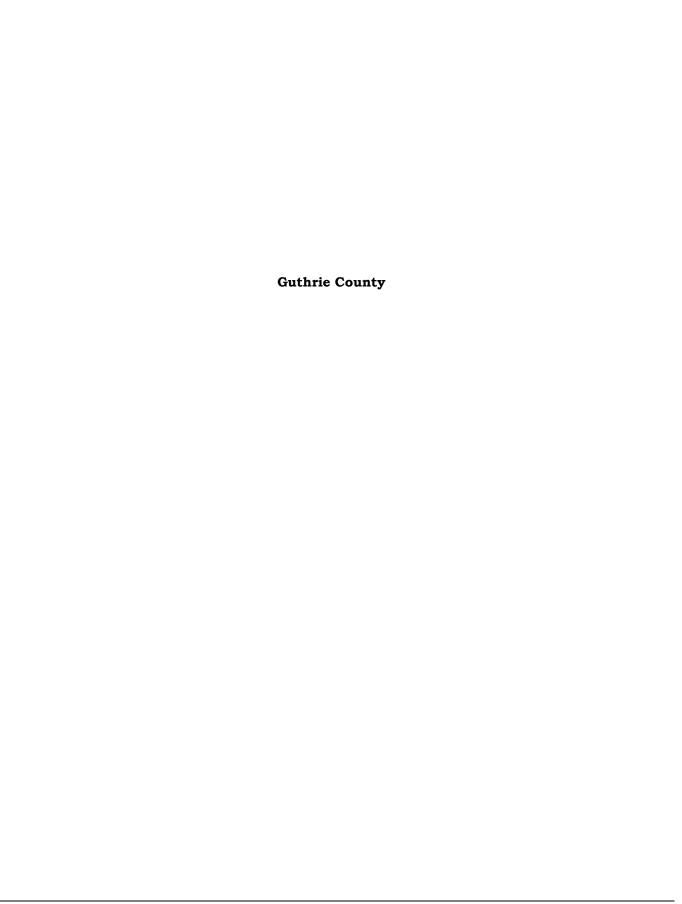
# Other Reporting Required by Government Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 6, 2014 on our consideration of Guthrie County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering Guthrie County's internal control over financial reporting and compliance.

MARY MOSIMAN, CPA

WARREN G/JENKINS, CPA Chief Deputy Auditor of State

November 6, 2014



#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Guthrie County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2014. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

#### **2014 FINANCIAL HIGHLIGHTS**

- Revenues of the County's governmental activities increased 25.2%, or approximately \$3,023,000, from fiscal year 2013 to fiscal year 2014. Capital grants, contributions and restricted interest increased approximately \$3,122,000 and operating grants, contributions and restricted interest decreased approximately \$25,000.
- Program expenses of the County's governmental activities were 12.4%, or approximately \$1,176,000, more in fiscal year 2014 than in fiscal year 2013. Public safety and legal service expenses increased approximately \$158,000 and roads and transportation expenses increased approximately \$854,000.
- The County's net position increased 18.7%, or approximately \$4,370,000, from June 30, 2013 to June 30, 2014.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Guthrie County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Guthrie County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Guthrie County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Supplementary Information provides detailed information about the nonmajor governmental and the individual Agency Funds.

#### REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents all of the County's assets, liabilities and deferred inflows of resources, with the difference reported as "net position". Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and non-program activities. Property tax and state and federal grants finance most of these activities.

#### Fund Financial Statements

The County has three kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads, and 3) the Debt Service Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) A proprietary fund accounts for the County's Internal Service, Employee Group Health Fund. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

3) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for drainage districts, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of financial position. Guthrie County's net position increased from approximately \$23.4 million at the end of fiscal year 2013 to approximately \$27.8 million at the end of fiscal year 2014. The analysis that follows focuses on the changes in the net position of governmental activities.

Net Position of Governmen	tal Activities	
(Expressed in Thous	ands)	
	June	30,
	2014	2013
Current and other assets	\$ 12,501	13,500
Capital assets	22,252	16,734
Total assets	34,753	30,234
Long-term debt	1,838	1,864
Other liabilities	371	395
Total liabilities	2,209	2,259
Deferred inflows of resources	4,782	4,583
Net position:		
Net investment in capital assets	22,252	16,734
Restricted	3,922	5,060
Unrestricted	1,588	1,598
Total net position	\$ 27,762	23,392

Net position of Guthrie County's governmental activities increased 18.7% (approximately \$27.8 million compared to approximately \$23.4 million). The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, intangibles, buildings and equipment). Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position—the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements—decreased from approximately \$1,598,000 at June 30, 2013 to approximately \$1,588,000 at the end of this year, a decrease of 0.6%.

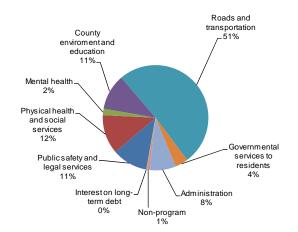
# Changes in Net Position of Governmental Activities (Expressed in Thousands)

	Year ended June		ine 30,
		2014	2013
Revenues:			
Program revenues:			
Charges for service	\$	1,578	1,595
Operating grants, contributions and restricted interest		3,525	3,550
Capital grants, contributions and restricted interest		4,596	1,474
General revenues:			
Property tax		4,426	4,307
Tax increment financing		-	32
Penalty and interest on property tax		49	37
State tax credits		187	186
Local option sales tax		498	561
Unrestricted investment earnings		53	41
Gain on disposition of capital assets		37	79
Other general revenues		87	151
Total revenues		15,036	12,013
Program expenses:			
Public safety and legal services		1,196	1,038
Physical health and social services		1,293	1,204
Mental health		213	305
County enviroment and education		1,191	1,094
Roads and transportation		5,406	4,552
Governmental services to residents		385	367
Administration		886	898
Non-program		73	8
Interest on long-term debt		23	24
Total expenses		10,666	9,490
Increase in net position		4,370	2,523
Net position beginning of year		23,392	20,869
Net position end of year	\$	27,762	23,392

# Revenues by Source

# Other general revenues, 1% Other general revenues, 1% Property tax, 30% Property tax, 30% Local option sales tax, 3% Coperating grants, contributions and restricted interest on property tax, 0% Capital grants, contributions and restricted interest, 31% State tax credits, 1% State tax credits, 1%

# Expenses by Program



Net position of Guthrie County's governmental activities increased approximately \$4,370,000 during the year. Revenues for governmental activities increased approximately \$3,023,000 from the prior year.

Property tax rates remained steady for fiscal year 2014. Countywide taxable valuations in Guthrie County have increased as follows: from \$620,147,886 in fiscal year 2012 to \$636,185,082 in fiscal year 2013 and \$650,357,243 in fiscal year 2014. Based on increases in the total assessed valuations, property tax revenue is budgeted to increase an additional \$205,000 next year.

The cost of all governmental activities this year was approximately \$10.7 million compared to approximately \$9.5 million last year. However, as shown in the Statement of Activities on page 19, the amount taxpayers ultimately financed for these activities was approximately \$968,000 because some of the cost was paid by those directly benefited from the programs (approximately \$1,578,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$8,121,000). Overall, the County's governmental program revenues, including intergovernmental aid and charges for service, increased in fiscal year 2014 from approximately \$6,619,000 to approximately \$9,699,000, principally due to receiving more contributions for roads and transportation.

#### INDIVIDUAL MAJOR FUND ANALYSIS

As Guthrie County completed the year, its governmental funds reported a combined fund balance of approximately \$7.2 million, a decrease of approximately \$1.1 million from last year's total of approximately \$8.4 million. The decrease in fund balance is primarily attributable to an increase in roadway construction. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues increased approximately \$154,000 compared to the prior year. Expenditures increased approximately \$174,000 compared to the prior year, primarily due to the construction of a fishing riffle at Nations Bridge Park. The ending fund balance increased approximately \$290,000 from the prior year to approximately \$2,593,000.
- health services. The Special Revenue, Mental Health Fund revenues totaled approximately \$551,000, a decrease of 28.1% from the prior year. The County received approximately \$122,000 of Childrens Health Insurance Program (CHIP) contingency funds in fiscal year 2013, which was a one time receipt. In addition, the County decreased the property tax levy. Expenditures totaled approximately \$213,000, a decrease of 30.0% from the prior year. The decrease is primarily due to the reorganization of mental health services, including the change in the method the State pays for Medicaid reimbursed services. The Mental Health Fund balance at year end increased approximately \$338,000 over the prior year to approximately \$460,000.
- Special Revenue, Rural Services Fund revenues remained consistent when compared to the prior year. Expenditures increased approximately \$33,000, a 4.8% increase over the prior year, primarily due to the purchase of a pickup truck in fiscal year 2014. The Rural Services Fund ending fund balance decreased approximately \$42,000 from the prior year to approximately \$587,000.
- Special Revenue, Secondary Roads Fund revenues decreased approximately \$847,000 compared to the prior year, due primarily to the receipt of miscellaneous revenue compensating the County for damages in fiscal year 2013. Expenditures increased approximately \$1,781,000, or 37.8%, over the prior year, due primarily to an increase in roadway construction. The increase in expenditures resulted in a decrease in the Secondary Roads Fund ending balance of approximately \$1,589,000, or 44.4%.

• Debt Service Fund revenues and expenditures remained consistent when compared to the prior year. The \$1,065,000 Debt Service Fund fund balance at the end of the year is restricted to pay the E-911 general obligation bonds.

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, Guthrie County amended its budget one time. The amendment was made in April 2014 and resulted in an increase in budgeted disbursements for roads and transportation and capital projects for the completion of additional bridge and road projects.

The County's receipts were \$113,650 less than budgeted, a variance of 1.1%. The most significant variance resulted from the County receiving less intergovernmental receipts than anticipated.

Total disbursements were \$1,172,042 less than the amended budget. Actual disbursements for the capital projects, mental health and roads and transportation functions were \$293,475, \$275,137 and \$230,837, respectively, less than budgeted. For the capital projects and roads and transportation functions, not as much was spent on bridge projects by June 30, 2014 as anticipated. The chronic mental illness services portion of the mental health services function was 49.0% less than budgeted.

Even with the budget amendment, the County exceeded the budgeted amounts in the non-program and debt service functions for the year ended June 30, 2014. The County closed its Special Revenue, Tax Increment Financing Fund by returning the unspent balance to the County Treasurer to be reapportioned and made payments on the E-911 bonds without budgeting for these activities.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At June 30, 2014, Guthrie County had approximately \$22.3 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities and roads and bridges. This is a net increase (including additions and deletions) of approximately \$5,518,000, or 33.0%, over last year.

Capital Assets of Governmenta (Expressed in Th		ar End	
( P	,	June 3	50,
		2014	2013
Land	\$	1,314	1,314
Works of art		128	128
Construction in progress		5,283	79
Buildings and improvements		2,289	2,362
Equipment and vehicles		3,936	3,489
Infrastructure		9,302	9,362
Total	\$	22,252	16,734

The County had depreciation expense of \$1,055,742 in fiscal year 2014 and total accumulated depreciation of \$8,699,627 at June 30, 2014. More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

# Long-Term Debt

At June 30, 2014, Guthrie County had \$1,065,000 of long-term debt outstanding, compared to \$1,140,000 at June 30, 2013.

Debt decreased as a result of payments made on the general obligation bonds issued on behalf of the South Central Iowa Regional E-911 Service Board for the acquisition of equipment.

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Guthrie County's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$63 million. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

Guthrie County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2015 budget, tax rates and the fees charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 4.0% versus 4.3% a year ago. This compares with the State's unemployment rate of 4.4% and the national rate of 6.1%.

The total taxable valuation for fiscal year 2015 increased .69%, or \$4,454,617. The fiscal year 2015 total countywide and total rural services levy rates remained at the same levels as fiscal year 2014. The effects of Senate File 295, Property Tax Reform, will be monitored as it is implemented.

#### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Guthrie County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Guthrie County Auditor's Office, 200 North 5<sup>th</sup> Street, Guthrie Center, IA 50115.



# Statement of Net Position

June 30, 2014

	Governmental Activities
Assets	
Cash, cash equivalents and pooled investments:	
County Treasurer	\$ 5,132,026
Held by component units	412,659
Receivables:	
Property tax:	
Delinquent	2,987
Succeeding year	4,782,000
Interest and penalty on property tax	1,794
Accounts	126,558
Loan	1,065,000
Accrued interest	9,666
Due from other governments	333,239
Inventories	428,757
Prepaid insurance	205,532
Capital assets, net of accumulated depreciation	22,252,486
Total assets	34,752,704
Liabilities	
Accounts payable	174,180
Accrued interest payable	1,840
Salaries and benefits payable	172,048
Due to other governments	22,800
Long-term liabilities:	
Portion due or payable within one year:	
General obligation bonds	75,000
Estmated liability for landfill closure and postclosure care	12,975
Compensated absences	237,470
Portion due or payable after one year:	
General obligation bonds	990,000
Estimated liability for landfill closure and postclosure care	220,575
Compensated absences	32,158
Net OPEB liability	270,000
Total liabilities	2,209,046
Deferred Inflows of Resources	
Unavailable property tax revenue	4,782,000
Net Position	
Net investment in capital assets	22,252,486
Restricted for:	
Supplemental levy purposes	650,433
Mental health purposes	460,201
Rural services purposes	343,437
Secondary roads purposes	1,867,185
Conservation purposes	561,417
Other purposes	38,812
Unrestricted	1,587,687
Total net position	\$ 27,761,658
See notes to financial statements.	

# Statement of Activities

# Year ended June 30, 2014

	Program Revenues					
				Operating Grants,	Capital Grants,	Net (Expense)
			Charges	Contributions	Contributions	Revenue
			for	and Restricted	and Restricted	and Changes
		Expenses	Service	Interest	Interest	in Net Position
Functions/Programs:						
Governmental activities:						
Public safety and legal services	\$	1,195,579	76,188	1,986	-	(1,117,405)
Physical health and social services		1,293,209	534,909	368,476	-	(389,824)
Mental health		213,092	152	34,738	-	(178,202)
County environment and education		1,191,571	503,466	82,251	-	(605,854)
Roads and transportation		5,406,030	130,856	3,037,601	4,595,686	2,358,113
Governmental services to residents		385,340	271,595	-	-	(113,745)
Administration		885,880	60,727	-	-	(825,153)
Non-program		73,109	-	-	-	(73,109)
Interest on long-term debt		23,029	-	-	-	(23,029)
Total	\$	10,666,839	1,577,893	3,525,052	4,595,686	(968,208)
General Revenues:						
Property and other county tax levied for	r ge	eneral purpo	ses			4,425,758
Penalty and interest on property tax						49,051
State tax credits						187,006
Local option sales tax						498,415
Unrestricted investment earnings						53,046
Gain on disposition of capital assets Miscellaneous						36,849 87,408
						<del></del>
Total general revenues						5,337,533
Change in net position						4,369,325
Net position beginning of year						23,392,333
Net position end of year						\$ 27,761,658

# Balance Sheet Governmental Funds

June 30, 2014

		Spec	ial Revenue
	_	Mental	Rural
	General	Health	Services
Assets			
Cash, cash equivalents and pooled investments:	ф O 476 101	460.005	F10.017
County Treasurer	\$ 2,476,181	460,805	518,817
Held by component units	-	-	-
Receivables:			
Property tax:	0.045	260	500
Delinquent	2,045	362	580
Succeeding year	2,954,000	505,000	1,323,000
Interest and penalty on property tax	1,794	-	-
Accounts	114,045	-	11,884
Loan	-	-	-
Accrued interest	9,578	-	-
Due from other governments	18,661	-	94,880
Inventories	-	-	-
Prepaid insurance	117,238	-	4,999
Total assets	\$ 5,693,542	966,167	1,954,160
Liabilities, Deferred Inflows of Resources			
and Fund Balances			
Liabilities:			
Accounts payable	\$ 63,010	966	17,883
Salaries and benefits payable	78,235	-	4,563
Due to other governments	1,375	-	21,094
Total liabilities	142,620	966	43,540
Deferred inflows of resources:			
Unavailable resources:			
Succeeding year property tax	2,954,000	505,000	1,323,000
Other	3,839	362	580
Total deferred inflows of resources	2,957,839	505,362	1,323,580
Fund balances:			
Nonspendable:			
Inventories	_	-	_
Prepaid insurance	117,238	-	4,999
Restricted for:	,		,
Supplemental levy purposes	650,433	-	_
Mental health purposes	, -	459,839	_
Rural services purposes	_	-	572,041
Secondary roads purposes	_	_	-
Drainage warrants	_	_	_
Conservation purposes	35,926	_	_
Debt service	-	_	_
Transfer station closure/postclosure care	_		10,000
Other purposes	19,713	_	10,000
Unassigned	1,769,773	_	_
Total fund balances		450.930	F97.040
	2,593,083	459,839	587,040
Total liabilities, deferred inflows of resources	<u> </u>		
and fund balances	\$ 5,693,542	966,167	1,954,160

1,436,483 - 133,713 5,025,999 412,659 412,659  4,782,000 44,782,000 44,782,000 44,782,000 44,782,757 83,295 205,532  2,168,848 1,065,000 546,430 12,394,147  428,757 4,781 4,786,781  428,757 428,757 83,295 47,86,781  428,757 4,781 4,786,781  428,757 428,757 83,295 52,532  572,041 1,474,894 1,474,894 1,474,894 1,474,894 1,474,894 1,474,894 1,474,894 1,474,894 1,474,894 1,474,894 1,474,894 1,474,894 525,491 561,417 525,491 561,417 525,491 561,417 10,000 9,070 28,783 1,986,946 1,065,000 546,430 7,238,338	Secondary	Debt	N	T 1
- 412,659 412,659  2,987 4,782,000 1,065,000 - 1,065,000 44 9,622 219,698 333,239 428,757 428,757 83,295 172,048 331 22,800 181,902 369,028  4,781 4,786,781  428,757 428,757 83,295 205,532  4,786,781  428,757 428,757 83,295 172,048 331 22,800 181,902 369,028  4,786,781  428,757 428,757 83,295 205,532  4,786,781  1,769,733 - 1,065,000 11,869 - 1,665,000 10,000 9,070 - 28,783 10,000 9,070 - 28,783 1,769,773 1,986,946 1,065,000 - 546,430 7,238,338	Roads	Service	Nonmajor	Total
- 412,659 412,659  2,987 4,782,000 1,065,000 - 1,065,000 44 9,622 219,698 333,239 428,757 428,757 83,295 172,048 331 22,800 181,902 369,028  4,781 4,786,781  428,757 428,757 83,295 205,532  4,786,781  428,757 428,757 83,295 172,048 331 22,800 181,902 369,028  4,786,781  428,757 428,757 83,295 205,532  4,786,781  1,769,733 - 1,065,000 11,869 - 1,665,000 10,000 9,070 - 28,783 10,000 9,070 - 28,783 1,769,773 1,986,946 1,065,000 - 546,430 7,238,338				
- 412,659 412,659  2,987 4,782,000 1,065,000 - 1,065,000 44 9,622 219,698 333,239 428,757 428,757 83,295 172,048 331 22,800 181,902 369,028  4,781 4,786,781  428,757 428,757 83,295 205,532  4,786,781  428,757 428,757 83,295 172,048 331 22,800 181,902 369,028  4,786,781  428,757 428,757 83,295 205,532  4,786,781  1,769,733 - 1,065,000 11,869 - 1,665,000 10,000 9,070 - 28,783 10,000 9,070 - 28,783 1,769,773 1,986,946 1,065,000 - 546,430 7,238,338	1 406 400		100.710	5 005 000
2,987 4,782,000 14 126,558 - 1,065,000 - 1,065,000 44 9,622 219,698 333,239 428,757 - 428,757 83,295 205,532  2,168,848 1,065,000 546,430 12,394,147  92,321 174,180 89,250 172,048 331 - 22,800 181,902 369,028  4,782,000 4,786,781  428,757 428,757 83,295 205,532  572,041 1,474,894 14,74,894 11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 9,070 28,783 9,070 28,783 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	1,436,483	-		
	-	-	412,659	412,659
				0.007
1,794 615 - 14 126,558 - 1,065,000 - 1,065,000 44 9,622 219,698 333,239 428,757 428,757 83,295 205,532  2,168,848 1,065,000 546,430 12,394,147  92,321 174,180 89,250 - 172,048 331 22,800 181,902 - 369,028  4,782,000 4,781 4,786,781  428,757 4,786,781  428,757 428,757 83,295 205,532  650,433 459,839 572,041 1,474,894 - 1,474,894 - 1,474,894 - 1,474,894 - 1,474,894 - 1,065,000 - 525,491 561,417 - 1,065,000 9,070 28,783 9,070 28,783 9,070 28,783 9,070 28,783 9,070 28,783 9,070 28,783 9,070 28,783 9,070 28,783 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	-	-	-	
615 - 1,065,000 - 1,065,000 44 9,622 219,698 333,239 428,757 428,757 83,295 205,532  2,168,848 1,065,000 546,430 12,394,147  92,321 174,180 89,250 172,048 331 22,800 181,902 369,028  4,782,000 4,781 4,786,781  428,757 4,786,781  428,757 428,757 83,295 205,532  4,786,781  428,757 4,786,781  428,757 428,757 83,295 205,532  1,065,000 11,869 - 1,474,894 - 1,474,894 - 1,474,894 - 1,065,000 - 525,491 561,417 - 1,065,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	-	-	-	
- 1,065,000 444 9,622 219,698 333,239 428,757 428,757 83,295 205,532  2,168,848 1,065,000 546,430 12,394,147  92,321 174,180 89,250 172,048 331 22,800 181,902 369,028  4,782,000 4,781 4,786,781  428,757 428,757 83,295 205,532  428,757 428,757 83,295 205,532  459,839 572,041 1,474,894 14,748,94 1,474,894 14,748,94 1,474,894 14,748,94 1,474,894 14,748,94 1,474,894 11,869 1,869 525,491 561,417 - 1,065,000 10,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	- 615	-	- 14	
444 9,622 219,698 333,239 428,757 428,757 83,295 205,532  2,168,848 1,065,000 546,430 12,394,147  92,321 174,180 89,250 - 172,048 331 22,800 181,902 369,028  4,782,000 4,781 4,786,781  428,757 4,786,781  428,757 4,786,781  428,757 459,839 505,532  - 1,474,894 - 1,474,894 - 1,474,894 - 1,474,894 - 1,474,894 - 1,474,894 - 1,474,894 - 1,474,894 - 1,065,000 525,491 - 1,065,000 1,065,000 9,070 - 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	615	1.065.000	14	
219,698       -       -       333,239         428,757       -       -       428,757         83,295       -       -       205,532         2,168,848       1,065,000       546,430       12,394,147         92,321       -       -       172,048         331       -       -       22,800         181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       9,070       28,783         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338	-	1,065,000	-	
428,757       -       -       428,757         83,295       -       -       205,532         2,168,848       1,065,000       546,430       12,394,147         92,321       -       -       172,048         331       -       -       22,800         181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       9,070       28,783         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338	-	-	44	
83,295       -       -       205,532         2,168,848       1,065,000       546,430       12,394,147         92,321       -       -       174,180         89,250       -       -       172,048         331       -       -       22,800         181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       459,839         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       9,070       28,783         -       -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338		-	-	
2,168,848       1,065,000       546,430       12,394,147         92,321       -       -       172,048         331       -       -       22,800         181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       9,070       28,783         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338		-	-	
92,321 174,180 89,250 - 172,048 331 22,800 181,902 369,028  4,782,000 4,781 4,786,781  428,757 4,786,781  428,757 4,786,781  650,433 205,532  459,839 572,041 1,474,894 - 1,474,894 - 1,474,894 - 1,474,894 11,869 11,869 525,491 561,417 - 1,065,000 525,491 561,417 - 1,065,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	83,295	-	-	205,532
89,250       -       -       172,048         331       -       -       22,800         181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       459,839         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       9,070       28,783         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338	2,168,848	1,065,000	546,430	12,394,147
89,250       -       -       172,048         331       -       -       22,800         181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       459,839         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       9,070       28,783         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338				
89,250       -       -       172,048         331       -       -       22,800         181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       459,839         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       9,070       28,783         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338				
89,250       -       -       172,048         331       -       -       22,800         181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       459,839         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       9,070       28,783         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338				
331       -       -       22,800         181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       650,433         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       11,869       11,869         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       -       10,000         -       -       9,070       28,783         -       -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338	92,321	-	-	174,180
181,902       -       -       369,028         -       -       -       4,782,000         -       -       -       4,781         -       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       650,433         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       11,869       11,869         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       -       10,000         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338	89,250	-	-	172,048
4,782,000 4,781 4,786,781  428,757 428,757 83,295 205,532  650,433 459,839 572,041 1,474,894 1,474,894 11,869 525,491 561,417 - 1,065,000 525,491 561,417 - 1,065,000 9,070 28,783 9,070 28,783 1,986,946 1,065,000 546,430 7,238,338	331	-	-	22,800
4,781  4,786,781  428,757 428,757 83,295 205,532  650,433 459,839 572,041 1,474,894 1,474,894 11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 10,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	181,902	-	-	369,028
4,781  4,786,781  428,757 428,757 83,295 205,532  650,433 459,839 572,041 1,474,894 1,474,894 11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 10,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338				
4,781  4,786,781  428,757 428,757 83,295 205,532  650,433 459,839 572,041 1,474,894 1,474,894 11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 10,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338				
4,781  4,786,781  428,757 428,757 83,295 205,532  650,433 459,839 572,041 1,474,894 1,474,894 11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 10,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	_	_	_	4.782.000
-       -       -       4,786,781         428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       650,433         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       11,869       11,869         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       10,000         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338	_	_	_	
428,757       -       -       428,757         83,295       -       -       205,532         -       -       -       650,433         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       11,869       11,869         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       -       10,000         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338			_	
83,295       -       -       205,532         -       -       -       650,433         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       11,869       11,869         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       -       10,000         -       -       9,070       28,783         -       -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338				1,700,701
83,295       -       -       205,532         -       -       -       650,433         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       11,869       11,869         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       -       10,000         -       -       9,070       28,783         -       -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338				
83,295       -       -       205,532         -       -       -       650,433         -       -       -       459,839         -       -       -       572,041         1,474,894       -       -       1,474,894         -       -       11,869       11,869         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       -       10,000         -       -       9,070       28,783         -       -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338	400 757			400 757
650,433 459,839 572,041 1,474,894 1,474,894 11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 9,070 28,783 9,070 28,783 1,986,946 1,065,000 546,430 7,238,338		-	-	
459,839 572,041 1,474,894 1,474,894 11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 9,070 28,783 9,070 28,783 1,986,946 1,065,000 546,430 7,238,338	83,295	-	-	205,532
459,839 572,041 1,474,894 1,474,894 11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 9,070 28,783 9,070 28,783 1,986,946 1,065,000 546,430 7,238,338				650 422
572,041 1,474,894 1,474,894 11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 9,070 28,783 9,070 28,783 1,986,946 1,065,000 546,430 7,238,338	-	-	-	
1,474,894       -       -       1,474,894         -       -       11,869       11,869         -       -       525,491       561,417         -       1,065,000       -       1,065,000         -       -       -       10,000         -       -       9,070       28,783         -       -       1,769,773         1,986,946       1,065,000       546,430       7,238,338	-	-	-	
11,869 11,869 525,491 561,417 - 1,065,000 - 1,065,000 10,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	-	-	-	
525,491 561,417 - 1,065,000 - 1,065,000 10,000 9,070 28,783 1,769,773  1,986,946 1,065,000 546,430 7,238,338	1,474,894	-	-	
- 1,065,000 - 1,065,000 10,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	-	-		
10,000 9,070 28,783 1,769,773 1,986,946 1,065,000 546,430 7,238,338	-	-	525,491	
-     -     9,070     28,783       -     -     -     1,769,773       1,986,946     1,065,000     546,430     7,238,338	-	1,065,000	-	
-     -     -     1,769,773       1,986,946     1,065,000     546,430     7,238,338	-	-	-	
1,986,946 1,065,000 546,430 7,238,338	-	-	9,070	
	-	-	=	
2,168,848 1,065,000 546,430 12,394,147	1,986,946	1,065,000	546,430	7,238,338
2,168,848 1,065,000 546,430 12,394,147				
	2,168,848	1,065,000	546,430	12,394,147

# Reconciliation of the Balance Sheet -Governmental Funds to the Statement of Net Position

June 30, 2014

Total governmental fund balances (page 21)	\$ 7,238,338
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$30,952,113 and the accumulated depreciation is \$8,699,627.	22,252,486
Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows in the governmental funds.	4,781
The Internal Service Fund is used by management to charge the costs of the partial self funding of the County's health insurance and prescription benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included with governmental activities in the Statement of Net Position.	106,071
Long-term liabilities, including bonds payable, the estimated liability for landfill closure and postclosure care, compensated absences payable, other postemployment benefits payable and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds.	(1,840,018)
Net position of governmental activities (page 18)	\$ 27,761,658

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

# Year ended June 30, 2014

		Special Reven	
		Mental	Rural
	General	Health	Services
Revenues:			
Property and other county tax	\$ 2,793,592	494,962	1,140,571
Local option sales tax	-	-	498,415
Interest and penalty on property tax	49,047	-	, -
Intergovernmental	1,011,406	56,340	139,666
Licenses and permits	28,414	-	-
Charges for service	433,190	-	24,524
Use of money and property	96,372	-	-
Miscellaneous	81,762	152	331,719
Total revenues	4,493,783	551,454	2,134,895
Expenditures:			
Operating:			
Public safety and legal services	1,190,718	-	-
Physical health and social services	1,298,228	_	_
Mental health	-	213,092	-
County environment and education	447,741	-	699,100
Roads and transportation	-	-	20,000
Governmental services to residents	374,569	_	_
Administration	874,348	_	_
Non-program	-	-	-
Debt service	-	_	-
Capital projects	-	-	-
Total expenditures	4,185,604	213,092	719,100
Excess (deficiency) of revenues			
over (under) expenditures	308,179	338,362	1,415,795
Other financing sources (uses):			
Sale of capital assets	1,850	-	-
Operating transfers in	-	=	_
Operating transfers out	(19,870)	-	(1,457,779)
Total other financing sources (uses)	(18,020)	-	(1,457,779)
Change in fund balances	290,159	338,362	(41,984)
Fund balances beginning of year	2,302,924	121,477	629,024
Fund balances end of year	\$ 2,593,083	459,839	587,040

Secondary	Debt		
Roads	Service	Nonmajor	Total
_	_	_	4,429,125
-	-	-	498,415
-	-	-	49,047
3,246,118	-	13,321	4,466,851
3,290	-	-	31,704
79,998	-	3,502	541,214
-	-	2,949	99,321
93,470	23,070	18,798	548,971
3,422,876	23,070	38,570	10,664,648
-	-	-	1,190,718
-	-	-	1,298,228
-	-	-	213,092
-	-	43,555	1,190,396
5,175,687	-	-	5,195,687
-	-	3,269	377,838
32,786	-	-	907,134
-	-	26,705	26,705
-	98,070	-	98,070
1,281,849	-	14,675	1,296,524
6,490,322	98,070	88,204	11,794,392
(3,067,446)	(75,000)	(49,634)	(1,129,744)
607	_	_	2,457
1,477,649	_	-	1,477,649
-	-	-	(1,477,649)
1,478,256	_	-	2,457
(1,589,190)	(75,000)	(49,634)	(1,127,287)
3,576,136	1,140,000	596,064	8,365,625
1,986,946	1,065,000	546,430	7,238,338

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances -Governmental Funds to the Statement of Activities

Year ended June 30, 2014

Change in fund balances - Total governmental funds (page 25)		\$ (1,127,287)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows:		
Expenditures for capital assets Capital assets contributed by the Iowa Department of Transportation Depreciation expense	\$ 2,198,976 4,341,267 (1,055,742)	5,484,501
In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources.		34,392
Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:		
Property tax Other	(3,367) (3,474)	(6,841)
Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.		75,000
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:		
Compensated absences Estimated liability for landfill closure and postclosure care Other postemployment benefits Interest on long-term debt	2,682 4,425 (57,000) 41	(49,852)
The Internal Service Fund is used by management to pay the costs of the remaining partial self-funded health insurance claims incurred under the insurance plan which has been discontinued. The change in net position of the Internal Service Fund is reported with governmental		//a ====
activities.		(40,588)
Change in net position of governmental activities (page 19)		\$ 4,369,325

# Statement of Net Position Proprietary Fund

June 30, 2014

	Internal	
	Service -	
	Employee	
	Group	
	Health	
Assets		
Cash and cash equivalents	\$ 106,027	
Accruedinterest	44	
Total assets	106,071	
Liabilities		
None		
Net Position		
Unrestricted	\$ 106,071	

# Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund

Year ended June 30, 2014

		I	nternal
		S	ervice -
		E	mployee
			Group
		Health	
Operating revenues:			
None		\$	_
Operating expenses:			
Medical claims	\$ 20,438		
Administrative fees	20,391		40,829
Operating loss			(40,829)
Non-operating revenues:			
Interest income			241
Net loss			(40,588)
Net position beginning of year			146,659
Net position end of year		\$	106,071

# Statement of Cash Flows Proprietary Fund

Year ended June 30, 2014

	S E	nternal Service - Employee Group Health
Cash flows from operating activities:  Cash paid to suppliers for services  Cash flows from investing activities:		(40,829)
Interest on investments		197
Net decrease in cash and cash equivalents		(40,632)
Cash and cash equivalents beginning of year		146,659
Cash and cash equivalents end of year	\$	106,027
Reconciliation of operating loss to net cash used by operating activities: Operating loss Adjustments to reconcile operating loss to net cash used by operating activities: None	\$	(40,829)
Net cash used by operating activities	\$	(40,829)

# Statement of Fiduciary Assets and Liabilities Agency Funds

June 30, 2014

AS	sets				
$\sim$		•	•	•	

Cash, cash equivalents and pooled investments:		
County Treasurer	\$ 1,070,783	3
Other County officials	27,067	7
Receivables:		
Property tax:		
Delinquent	12,275	5
Succeeding year	16,644,000	Э
Accounts	5,214	4
Special assessments	181,778	3
Prepaidinsurance	10,942	2
Total assets	17,952,059	<u> </u>
Liabilities		
Accounts payable	35,126	5
Salaries and benefits payable	3,956	5
Due to other governments	17,870,14	1
Trusts payable	38,574	4
Compensated absences	4,262	2
Total liabilities	17,952,059	9
Net Position	\$	-

#### Notes to Financial Statements

June 30, 2014

# (1) Summary of Significant Accounting Policies

Guthrie County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

# A. Reporting Entity

For financial reporting purposes, Guthrie County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Guthrie County (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> – The following component units are entities which are legally separate from the County, but are so intertwined with the County they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

Ten drainage districts have been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although these districts are legally separate from the County, they are controlled, managed and supervised by the Guthrie County Board of Supervisors. The drainage districts are reported as a Special Revenue Fund. The County has another drainage district which is managed and supervised by elected trustees. The financial statements for this district are reported as an Agency Fund. Financial information of the individual drainage districts can be obtained from the Guthrie County Auditor's Office.

The Prairie Woodland Conservation Foundation (formerly the Guthrie County Conservation Foundation) is an entity which is legally separate from the County, but is so intertwined with the County it is, in substance, part of the County. It is reported as a Special Revenue Fund. The Foundation has been incorporated under Chapter 504A of the Code of Iowa to receive donations for the benefit of the Guthrie County Conservation Board. These donations are to be used for development and enhancement of environmental education and conservation projects which are not included in the County's budget.

The Guthrie County Historical Village Foundation (formerly the Turn of the Century Museum Foundation) is an entity which is legally separate from the County, but is so intertwined with the County it is, in substance, part of the County. It is reported as a Special Revenue Fund. The Foundation has been incorporated under Chapter 504A of the Code of Iowa to receive donations for the benefit of the Guthrie County Conservation Board. These donations are to be used for development and enhancement of museum projects and activities which are not included in the County's budget.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Guthrie County Assessor's Conference Board and Guthrie County Emergency Management Commission. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

# B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

The Statement of Net Position presents the County's nonfiduciary assets, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

Net investment in capital assets consists of capital assets, net of accumulated depreciation.

Restricted net position results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

Unrestricted net position consists of net position not meeting the definition of the preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

#### Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the General and the Special Revenue, Rural Services Funds and other revenues to be used for secondary road construction and maintenance.

The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the County's general long-term debt.

Additionally, the County reports the following funds:

Proprietary Fund - An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the County and provided to other departments or agencies on a cost reimbursement basis.

Fiduciary Funds - Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

# C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's Internal Service Fund is charges to customers for sales and services. Operating expenses for Internal Service Funds include the cost of services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

### D. Assets, Liabilities, Deferred Inflows of Resources and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Cash Equivalents and Pooled Investments</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for non-negotiable certificates of deposit and drainage district stamped warrants, which are stated at cost.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2012 assessed property valuations; is for the tax accrual period July 1, 2013 through June 30, 2014 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2013.

<u>Interest and Penalty on Property Tax Receivable</u> – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

<u>Special Assessments Receivable</u> – Special assessments receivable represent the amounts due from individuals for work done which benefits their property. These assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which have been made but have not been collected.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure	\$ 50,000
Land, buildings and improvements	25,000
Intangibles	50,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
Buildings	40 - 50
Improvements other than buildings	20 - 50
Infrastructure	30 - 65
Intangibles	2 - 15
Equipment	2 - 20
Vehicles	3 - 10

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide, proprietary fund and fiduciary fund financial statements. A liability for these amounts is reported in the governmental fund financial statements only for

employees who have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2014. The compensated absences liability attributable to the governmental activities will be paid primarily by the General and the Special Revenue, Rural Services and Secondary Roads Funds.

<u>Long-Term Liabilities</u> – In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Deferred Inflows of Resources</u> – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

<u>Fund Equity</u> – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted fund balances.

<u>Unassigned</u> – All amounts not included in the preceding classifications.

<u>Net Position</u> – The net position of the Internal Service, Employee Group Health Fund is designated for anticipated future catastrophic losses of the County.

## E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2014, disbursements exceeded the amounts budgeted in the non-program and debt service functions and disbursements in one department exceeded the amount appropriated.

### (2) Cash, Cash Equivalents and Pooled Investments

The County's deposits in banks at June 30, 2014 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

## (3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2014 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:		
Secondary Roads	General	\$ 19,870
	Special Revenue:	
	Rural Services	 1,457,779
Total		\$ 1,477,649

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

# (4) Capital Assets

Capital assets activity for the year ended June 30, 2014 was as follows:

	Beginning of Year			End
	of Year			EAIG
		Increases	Decreases	of Year
Governmental activities:				
Capital assets not being depreciated:				
Land \$	1,314,199	-	_	1,314,199
Works of art	127,765	-	-	127,765
Construction in progress	78,733	5,565,600	(361,445)	5,282,888
Total capital assets not being depreciated	1,520,697	5,565,600	(361,445)	6,724,852
Capital assets being depreciated:				
Buildings	2,623,187	14,042	-	2,637,229
Improvements other than buildings	1,369,078	21,305	-	1,390,383
Equipment and vehicles	8,115,293	1,017,295	(244,541)	8,888,047
Infrastructure, road network	10,950,157	361,445	-	11,311,602
Total capital assets being depreciated 2	23,057,715	1,414,087	(244,541)	24,227,261
Less accumulated depreciation for:				
Buildings	1,415,691	63,977	_	1,479,668
Improvements other than buildings	214,402	44,107	-	258,509
Equipment and vehicles	4,626,661	526,422	(200,934)	4,952,149
Infrastructure, road network	1,588,065	421,236	-	2,009,301
Total accumulated depreciation	7,844,819	1,055,742	(200,934)	8,699,627
Total capital assets being depreciated, net	15,212,896	358,345	(43,607)	15,527,634
Governmental activities capital assets, net \$1	16,733,593	5,923,945	(405,052)	22,252,486

Depreciation expense was charged to the following functions:

Public safety and legal services	\$	50,274
Physical health and social services		24,130
County environment and education		88,557
Roads and transportation		854,104
Governmental services to residents		2,433
Administration		36,244
Total depreciation expense - governmental activities	\$ 1	1,055,742

## (5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

Fund	Description	Amount
General	Services	\$ 1,375
Special Revenue:		
Rural Services	Services	21,094
Secondary Roads	Services	331
		21,425
Total for governmental funds		\$ 22,800
Agency:		
County Assessor	Collections	\$ 832,212
Schools		8,570,550
Community Colleges		438,979
Corporations		2,829,760
Townships		2,846,591
Auto License and Use Tax		300,722
County Hospital		1,600,071
All other		 451,256
Total for agency funds		\$ 17,870,141

## (6) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2014 is as follows:

		Estimated				
		Liability				
	General	for Landfill				
	Obligation	Closure and	Compen-	Net		
	E-911	Postclosure	sated	OPEB		
	Bonds	Care	Absences	Liability	Total	
Balance beginning						
of year	\$1,140,000	237,975	272,310	213,000	1,863,285	
Increases	-	14,199	188,258	57,000	259,457	
Decreases	75,000	18,624	190,940	-	284,564	
Balance end of year	\$1,065,000	233,550	269,628	270,000	1,838,178	
Due within one year	\$ 75,000	12,975	237,470	-	325,445	

## General Obligation E-911 Bonds

In February 2012, the County issued general obligation E-911 bonds on behalf of the South Central Iowa Regional E-911 Service Board for acquisition of equipment. Details of the County's June 30, 2014 general obligation E-911 bond indebtedness are as follows:

Year Ending June 30,	Interest Rates	Principal	Interest	Total
2015	1.00%	\$ 75,000	22,083	97,083
2016	1.00	75,000	21,333	96,333
2017	1.45	75,000	20,583	95,583
2018	1.45	75,000	19,495	94,495
2019	1.80	80,000	18,408	98,408
2020-2024	1.80-2.50	410,000	68,353	478,353
2025-2027	2.50-2.85	275,000	15,817	290,817
Total		\$ 1,065,000	186,072	1,251,072

The South Central Regional E-911 Service Board has agreed to pay the County the principal and interest on the general obligation bonds as they come due. The County reports a loan receivable equal to the principal outstanding on the general obligation E-911 bonds in the Debt Service Fund.

#### (7) Pension and Retirement Benefits

The County contributes to the Iowa Public Employees' Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.95% of their annual covered salary and the County is required to contribute 8.93% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2014, 2013 and 2012 were \$328,227, \$305,345 and \$285,998, respectively, equal to the required contributions for each year.

## (8) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The County operates a single-employer retiree benefit plan which provides medical and prescription drug benefits for employees, retirees and their spouses. There are 82 active and no retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a partially self-funded medical plan administered by Employee Benefit Systems. Retirees under age 65 would pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u> – The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation – The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2014, the amount actually contributed to the plan and changes in the County's net OPEB obligation:

Annual required contribution	\$	62,000
Interest on net OPEB obligation		5,000
Adjustment to annual required contribution	_	(10,000)
Annual OPEB cost		57,000
Contributions made	_	
Increase in net OPEB obligation		57,000
Net OPEB obligation beginning of year		213,000
Net OPEB obligation end of year	\$	270,000

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2014.

For the year ended June 30, 2014, the County and plan members eligible for benefits did not contribute to the medical plan.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation are summarized as follows:

Year		Percentage of	Net
Ended	Annual	Annual OPEB	OPEB
<u>June 30,</u>	OPEB Cost	Cost Contributed	<u>Obligation</u>
0010	¢ (0,000	00/	d 150,000
2012	\$ 60,000	0%	\$ 158,000
2013	55,000	0	213,000
2014	57,000	0	270,000

<u>Funded Status and Funding Progress</u> – As of July 1, 2012, the most recent actuarial valuation date for the period July 1, 2013 through June 30, 2014, the actuarial accrued liability was \$436,000, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$436,000. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$3,206,000 and the ratio of the UAAL to covered payroll was 13.6%. As of June 30, 2014, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the

Retiree Health Plan, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2012 actuarial valuation date, the frozen entry age actuarial cost method was used. The actuarial assumptions include a 2.5% discount rate based on the County's funding policy. The projected annual medical trend rate is 6%. The ultimate medical trend rate is 6%. An inflation rate of 0% is assumed for the purpose of this computation.

Mortality rates are from the 94 Group Annuity Mortality Table, projected to 2000, and applied on a 2/3 female, 1/3 male basis.

Projected claim costs of the medical plan are \$447 per month for retirees less than age 65. All coverage ceases when the retiree attains age 65. Therefore, claim costs are not calculated for retirees over the age of 65. The actuary made no payroll assumptions as to the future because benefits are not payroll related. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

## (9) Landfill Closure and Postclosure Care

To comply with federal and state regulations, the County is required to complete a monitoring system plan and a landfill closure/postclosure care plan and to provide funding necessary to effect closure and postclosure, including the proper monitoring and the care of the landfill after closure. Environmental Protection Agency (EPA) requirements have established closure and thirty-year postclosure care requirements for all municipal solid waste landfills that receive waste after October 9, 1993. State governments are primarily responsible for implementation and enforcement of those requirements and have been given flexibility to tailor requirements to accommodate local conditions that exist. The effect of the EPA requirements is to commit landfill owners to perform certain closing functions and postclosure monitoring functions as a condition for the right to operate a landfill in the current period. The EPA requirements provide that when a landfill stops accepting waste, it must be covered with a minimum of twenty-four inches of earth to keep liquid away from the buried waste. Once the landfill is closed, the owner is responsible for maintaining the final cover, monitoring ground water and methane gas, and collecting and treating leachate (the liquid that drains out of waste) for thirty years.

Governmental Accounting Standards Board Statement No. 18, effective for periods beginning after June 15, 1993, requires landfill owners to estimate total landfill closure and postclosure care costs and recognize a portion of these costs each year based on the percentage of estimated total landfill capacity used that period. Estimated total costs consist of four components: (1) the cost of equipment and facilities used in postclosure monitoring and care, (2) the cost of final cover (material and labor), (3) the cost of monitoring the landfill during the postclosure period and (4) the cost of any environmental cleanup required after closure. Estimated total cost is based on the cost to purchase those services and equipment currently and is required to be updated annually for changes due to inflation or deletion, technology, or applicable laws or regulations.

The total costs for the County have been estimated at \$233,550 as of June 30, 2014, and that liability has been recognized. The liability represents the cumulative amount reported to date based on the use of 100% of the capacity of the landfill. The County has reserved \$460,428 of its debt capacity to cover these costs.

To comply with state regulations, the County is required to completed a closure plan detailing how the transfer station will comply with proper disposal of all solid waste and litter at the site, cleaning the transfer station building, including the rinsing of all surfaces that have come in contact with solid waste or washwater, cleaning of all solid waste transport vehicles that will remain on site, including the rinsing of all surfaces that have come in contact with solid waste, and the removal and proper management of all washwater in the washwater management system.

To comply with state regulations, the County is required to maintain a closure account as financial assurance for the closure costs. The effect of the state requirement is to commit landfill owners to perform certain closing functions as a condition for the right to operate the transfer station.

As of June 30, 2014, the total closure costs for the transfer station have been estimated at \$9,723 and the County has restricted \$10,000 in a closure account included in the Special Revenue, Rural Services Fund to cover any possible closure and postclosure care costs for the transfer station.

## (10) Risk Management

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 700 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expense for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's contributions to the Pool for the year ended June 30, 2014 were \$199,543.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location. Property risks exceeding \$150,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of the risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2014, no liability has been recorded in the County's financial statements. As of June 30, 2014, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$100,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### (11) Employee Health Insurance Plan

The Internal Service, Employee Group Health Fund was established to account for the partial self-funding of the County's health insurance and prescription benefit plan. This plan was modified on January 1, 2011 to be a partial self-funded plan only. The plan which was funded by both employee and County contributions in prior years is administered through a service agreement with Employee Benefit Systems, Inc. The agreement is subject to automatic renewal provisions. The County assumes liability for the difference between the employee deductible (\$750 for single and \$1,500 for family) and the County deductible on the policy (\$2,000 for single and \$4,000 for family) for the health plan.

Funds remaining in the Employee Group Health Fund will be used to pay outstanding claims from the previous insurance plan. The County had an unrestricted net position of \$106,071 at June 30, 2014 in the Employee Group Health Fund to cover future claims. The cash balance held by Employee Benefit Systems, Inc. was \$19,713 at June 30, 2014.

## (12) County Care Facility

Beginning July 1, 2012, the County entered into a lease agreement with Country View Estates, Inc. for the management and operation of Country View Estates (previously known as the Guthrie County Care Facility) and surrounding land and buildings. The lease runs through June 30, 2017 and requires rent of \$1 per year. The County will annually provide certain financial support for the operation of the care facility.

#### (13) Subsequent Event

On July 24, 2014, the County issued \$12,000,000 of urban renewal tax increment revenue bonds to finance improvements to county roads and bridges.

### (14) Prospective Accounting Change

The Governmental Accounting Standards Board has issued Statement No. 68, <u>Accounting and Financial Reporting for Pensions – an Amendment to GASB No. 27</u>. This statement will be implemented for the fiscal year ending June 30, 2015. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with pension benefits, including additional note disclosures and required supplementary information. In addition, the Statement of Net Position is expected to include a significant liability for the County's proportionate share of the employee pension plan.



# Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances -Budget and Actual (Cash Basis) – All Governmental Funds

## Required Supplementary Information

Year ended June 30, 2014

	Less Funds not			
			Required to be	
		Actual	Budgeted	Net
Receipts:				
Property and other county tax	\$	4,930,783	-	4,930,783
Interest and penalty on property tax		49,047	-	49,047
Intergovernmental		4,447,901	-	4,447,901
Licenses and permits		31,302	-	31,302
Charges for service		539,251	-	539,251
Use of money and property		100,802	2,726	98,076
Miscellaneous		534,003	18,478	515,525
Total receipts		10,633,089	21,204	10,611,885
Disbursements:				
Public safety and legal services		1,181,768	-	1,181,768
Physical health and social services		1,286,917	-	1,286,917
Mental health		266,177	-	266,177
County environment and education		1,179,302	43,555	1,135,747
Roads and transportation		4,939,758	-	4,939,758
Governmental services to residents		379,375	-	379,375
Administration		904,498	-	904,498
Non-program		26,704		26,704
Debt service		98,070	-	98,070
Capital projects		1,296,525	=	1,296,525
Total disbursements		11,559,094	43,555	11,515,539
Excess (deficiency) of receipts				
over (under) disbursements		(926,005)	(22,351)	(903,654)
Other financing sources, net		100,778	-	100,778
Excess (deficiency) of receipts and other financing sources over (under)		/00F:		/00 ·
disbursements and other financing uses		(825,227)	(22,351)	(802,876)
Balance beginning of year		6,263,885	435,010	5,828,875
Balance end of year	\$	5,438,658	412,659	5,025,999
			•	

		Final to
Budgeted A	Amounts	Net
Original	Final	Variance
4,928,915	4,928,915	1,868
37,000	37,000	12,047
4,612,104	4,665,255	(217,354)
23,550	23,550	7,752
461,224	463,324	75,927
96,941	96,941	1,135
450,620	510,550	4,975
10,610,354	10,725,535	(113,650)
1,208,555	1,270,603	88,835
1,319,276	1,384,990	98,073
541,314	541,314	275,137
1,207,050	1,251,029	115,282
4,450,595	5,170,595	230,837
397,725	410,342	30,967
995,469	1,068,708	164,210
-	_	(26,704)
-	_	(98,070)
940,000	1,590,000	293,475
11,059,984	12,687,581	1,172,042
(449,630)	(1,962,046)	1,058,392
250	250	100,528
(449,380)	(1,961,796)	1,158,920
4,249,080	4,249,080	1,579,795
3,799,700	2,287,284	2,738,715

# Budgetary Comparison Schedule - Budget to GAAP Reconciliation Required Supplementary Information

Year ended June 30, 2014

	Governmental Funds					
		Accrual	Modified			
	Cash	Adjust-	Accrual			
	Basis	ments	Basis			
Revenues	\$ 10,633,089	31,559	10,664,648			
Expenditures	11,559,094	235,298	11,794,392			
Net	(926,005)	(203,739)	(1,129,744)			
Other financing sources, net	100,778	(98,321)	2,457			
Beginning fund balances	6,263,885	2,101,740	8,365,625			
Ending fund balances	\$ 5,438,658	1,799,680	7,238,338			

## Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2014

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units, the Internal Service Fund and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds and the Debt Service Fund. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$1,627,597. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2014, disbursements exceeded the amounts budgeted in the non-program and debt service functions and disbursements exceeded the amount appropriated in one department.

## Schedule of Funding Progress for the Retiree Health Plan (In Thousands)

## Required Supplementary Information

•			Act	uarial					UAAL as a
		Actuarial	Ac	crued	Unfunded				Percentage
Year	Actuarial	Value of	Lia	ability	AAL	Funded	C	overed	of Covered
Ended	Valuation	Assets	(4	AAL)	(UAAL)	Ratio	P	ayroll	Payroll
June 30,	Date	(a)		(b)	(b - a)	(a/b)		(c)	((b-a)/c)
2010	Jul 1, 2009	-	\$	398	398	0.0%	\$	2,944	13.5%
2011	Jul 1, 2009	-		398	398	0.0		2,832	14.1
2012	Jul 1, 2009	-		377	377	0.0		2,933	12.9
2013	Jul 1, 2012	-		468	468	0.0		2,899	16.1
2014	Jul 1, 2012	-		436	436	0.0		3,206	13.6

See Note 8 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.



# Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2014

	C	ounty		Resource
		corder's		Enhancement
	R	ecords	Drainage	and
	Man	agement	Districts	Protection
Assets				
Cash, cash equivalents and pooled investments:				
County Treasurer	\$	4,976	11,869	112,789
Held by component units		_	-	-
Receivables:				
Accounts		-	-	-
Accrued interest		1	-	43
Total assets	\$	4,977	11,869	112,832
Liabilities and Fund Balances				
Liabilities:				
None	\$	-	-	
Fund balances:				
Restricted for:				
Drainage warrants		-	11,869	-
Conservation purposes		-	-	112,832
Other purposes		4,977	-	-
Total fund balances		4,977	11,869	112,832
Total liabilities and fund balances	\$	4,977	11,869	112,832

	Special Revenue				
			Prairie	Guthrie County	
Attorney		Tax	Woodland	Historical	
Seized	Sheriff	Increment	Conservation	Village	
Property	Investigations	Financing	Foundation	Foundation	Total
1,451	2,628	-	-	-	133,713
-	-	-	346,595	66,064	412,659
-	14	-	_	_	14
-	-	-	-	-	44
1,451	2,642	-	346,595	66,064	546,430
_	_	_	_	_	_
-	-	-	-	-	11,869
-	-	-	346,595	66,064	525,491
1,451	2,642	_	-	-	9,070
1,451	2,642	-	346,595	66,064	546,430
1,451	2,642	-	346,595	66,064	546,430

# Combining Schedule of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

Year ended June 30, 2014

	County			Resource
	Recorder's			Enhancement
	R	decords	Drainage	and
	Mana	agement	Districts	Protection
Revenues:				
Intergovernmental	\$	-	-	13,321
Charges for service		3,502	-	-
Use of money and property		3	=	213
Miscellaneous		-	=	-
Total revenues		3,505	-	13,534
Expenditures:				_
Operating:				
County environment and education		-	-	-
Governmental services to residents		3,269	-	-
Non-program		-	-	-
Capital projects		-	-	14,675
Total expenditures		3,269	-	14,675
Excess (deficiency) of revenues				
over (under) expenditures		236		(1,141)
Fund balances beginning of year		4,741	11,869	113,973
Fund balances end of year	\$	4,977	11,869	112,832

	Special Reven	ue			
			Prairie	Guthrie County	
Attorney		Tax	Woodland	Historical	
Seized	Sheriff	Increment	Conservation	Village	
Property	Investigations	Financing	Foundation	Foundation	Total
-	-	-	-	-	13,321
-	-	-	-	-	3,502
-	1	6	2,605	121	2,949
-	320	-	11,377	7,101	18,798
_	321	6	13,982	7,222	38,570
-	-	-	24,837	18,718	43,555
-	-	-	-	-	3,269
-	-	26,705	-	=	26,705
-	-	-	_	-	14,675
	-	26,705	24,837	18,718	88,204
-	321	(26,699)	(10,855)	(11,496)	(49,634)
1,451	2,321	26,699	357,450	77,560	596,064
1,451	2,642	-	346,595	66,064	546,430

# Combining Schedule of Fiduciary Assets and Liabilities Agency Funds

June 30, 2014

	I	Agricultural		
	County	Extension	County	
	Offices	Education	Assessor	Schools
Assets				
Cash, cash equivalents and pooled investments:				
County Treasurer	\$ -	2,052	465,821	109,234
Other County officials	27,067	-	-	-
Receivables:				
Property tax:				
Delinquent	-	115	275	316
Succeeding year	-	171,000	390,000	8,461,000
Accounts	-	-	_	-
Special assessments	-	-	_	-
Prepaid insurance	-	-	9,413	
Total assets	\$ 27,067	173,167	865,509	8,570,550
Liabilities				
Accounts payable	\$ 3,312	-	26,198	-
Salaries and benefits payable	-	-	2,837	-
Due to other governments	10,744	173,167	832,212	8,570,550
Trusts payable	13,011	-	-	-
Compensated absences			4,262	
Total liabilities	\$ 27,067	173,167	865,509	8,570,550

			Auto		,
			License		
Community	Corpor-		and		
Colleges	ations	Townships	Use Tax	Other	Total
5,639	52,864	17,408	300,722	117,043	1,070,783
-	-	-	-	-	27,067
6,340	3,896	183	-	1,150	12,275
427,000	2,773,000	2,829,000	-	1,593,000	16,644,000
-	-		-	5,214	5,214
-	_	-	-	181,778	181,778
-	-	-	-	1,529	10,942
438,979	2,829,760	2,846,591	300,722	1,899,714	17,952,059
-	-	-	-	5,616	35,126
-	-	_	_	1,119	3,956
438,979	2,829,760	2,846,591	300,722	1,867,416	17,870,141
-	-	-	-	25,563	38,574
-	-	-		-	4,262
438,979	2,829,760	2,846,591	300,722	1,899,714	17,952,059

# Combining Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds

# Year ended June 30, 2014

	County Offices	Agricultural Extension Education	County Assessor	Schools
Balances beginning of year	\$ 26,265	165,155	841,150	8,849,223
Additions:				
Property and other county tax	-	165,083	375,971	8,153,495
State tax credits	-	6,856	16,367	357,397
Drivers license fees	-	-	-	-
Office fees and collections	350,185	-	-	-
Auto licenses, use tax and postage	_	_	-	-
Assessments	-	_	-	-
Trusts	57,774	_	-	-
Miscellaneous	_	-	71	-
Total additions	407,959	171,939	392,409	8,510,892
Deductions:				
Agency remittances:				
To other funds	153,827	-	-	-
To other governments	195,719	163,927	368,050	8,789,565
Trusts paid out	57,611	_	-	-
Total deductions	407,157	163,927	368,050	8,789,565
Balances end of year	\$ 27,067	173,167	865,509	8,570,550

			Auto		
			License		
Community	Corpor-		and		
Colleges	ations	Townships	Use Tax	Other	Total
459,806	2,707,890	2,851,876	267,473	1,923,876	18,092,714
409,959	2,571,389	2,722,059	-	1,540,117	15,938,073
18,841	156,361	43,681	-	66,996	666,499
-	-	-	2,377,683	_	2,377,683
-	-	-	_	3,501	353,686
-	-	-	1,247,905	-	1,247,905
-	-	-	-	58,863	58,863
-	-	-	-	181,391	239,165
-	-	-	-	86,038	86,109
428,800	2,727,750	2,765,740	3,625,588	1,936,906	20,967,983
-	-	-	136,354	-	290,181
449,627	2,605,880	2,771,025	3,455,985	1,961,068	20,760,846
-	-	-	-	-	57,611
449,627	2,605,880	2,771,025	3,592,339	1,961,068	21,108,638
438,979	2,829,760	2,846,591	300,722	1,899,714	17,952,059

# Schedule of Revenues By Source and Expenditures By Function - All Governmental Funds

## For the Last Ten Years

	2014	2013	2012	2011
Revenues:				
Property and other county tax	\$ 4,429,125	4,335,067	4,232,348	4,189,632
Local option sales tax	498,415	561,385	525,498	447,849
Interest and penalty on property tax	49,047	36,341	44,506	49,783
Intergovernmental	4,466,851	4,405,487	4,806,612	5,696,343
Licenses and permits	31,704	36,984	42,174	40,177
Charges for service	541,214	472,846	491,693	498,294
Use of money and property	99,321	110,187	114,732	113,871
Miscellaneous	548,971	1,655,991	632,565	653,706
Total	\$ 10,664,648	11,614,288	10,890,128	11,689,655
Expenditures:				
Operating:				
Public safety and legal services	\$ 1,190,718	1,159,338	1,050,787	1,043,756
Physical health and social services	1,298,228	1,182,182	1,151,263	1,127,994
Mental health	213,092	304,595	1,392,632	1,136,658
County environment and education	1,190,396	1,090,511	1,096,408	1,151,976
Roads and transportation	5,195,687	4,597,880	4,733,890	3,765,347
Governmental services to residents	377,838	356,534	337,121	331,458
Administration	907,134	1,000,813	855,899	966,037
Non-program	26,705	14,566	-	14,452
Debt service	98,070	132,930	480,893	444,997
Capital projects	1,296,524	78,226	251,293	823,209
Total	\$ 11,794,392	9,917,575	11,350,186	10,805,884

	Modified A	Accrual Basis				
•	2010	2009	2008	2007	2006	2005
	3,413,878	3,303,593	3,381,781	3,195,545	3,666,932	3,139,953
	448,510	464,280	446,866	606,514	656,937	621,876
	44,792	40,657	36,273	36,024	45,264	48,267
	5,650,942	5,001,927	5,395,127	4,321,738	4,846,202	4,750,377
	24,088	30,886	42,774	34,663	33,363	31,344
	451,948	418,793	437,255	454,336	446,516	422,087
	167,834	247,883	423,562	402,778	257,413	242,701
	517,411	473,736	563,734	519,389	411,562	450,952
	10,719,403	9,981,755	10,727,372	9,570,987	10,364,189	9,707,557
	1,074,377	1,061,471	969,016	943,937	864,607	805,764
	1,135,273	1,083,768	1,101,428	1,047,736	928,032	962,820
	970,036	1,246,897	1,275,031	1,280,659	1,153,323	1,221,325
	1,732,462	1,218,400	1,508,011	1,111,342	932,812	1,058,489
	4,161,153	4,782,064	4,024,581	3,330,808	3,423,614	4,675,573
	384,677	373,087	346,458	388,895	471,004	360,388
	1,269,162	959,656	915,903	907,689	733,635	742,589
	-	77,143	12,300	-	-	940
	434,994	361,960	393,805	365,204	340,512	292,864
	547,778	648,233	183,543	58,503	461,125	586,389
	11,709,912	11,812,679	10,730,076	9,434,773	9,308,664	10,707,141

# OFFICE OF AUDITOR OF STATE

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STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building
Des Moines, Iowa 50319-0004

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Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Officials of Guthrie County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Guthrie County, Iowa, as of and for the year ended June 30, 2014, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated November 6, 2014.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Guthrie County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Guthrie County's internal control. Accordingly, we do not express an opinion on the effectiveness of Guthrie County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items (A) through (C) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (D) and (E) to be significant deficiencies.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Guthrie County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2014 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## Guthrie County's Responses to the Findings

Guthrie County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. Guthrie County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Guthrie County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ARY MOSIMAN, CPA

Auditor of State

November 6, 2014

WARREN G JENKINS, CPA Chief Deputy Auditor of State

### Schedule of Findings

Year ended June 30, 2014

## Findings Related to the Financial Statements:

#### INTERNAL CONTROL DEFICIENCIES:

(A) <u>Segregation of Duties</u> – During our review of internal control, the existing procedures are evaluated in order to determine incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the County's financial statements. Generally, one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

## **Applicable Offices**

(1) All incoming mail is not opened by an employee who is not authorized to make entries to the accounting records.

Recorder, Treasurer, Engineer, Transfer Station/Landfill

(2) An initial list of checks and money received is not prepared by the person opening the mail. An initial list of checks and money received should be prepared and compared with the cash receipts records and the bank deposit by a person not preparing the list or involved in maintaining the accounting records. Recorder, Treasurer, Engineer, Transfer Station/Landfill

(3) Bank accounts are not reconciled promptly at the end of each month by an individual who does not sign checks, handle or record cash. A reconciliation should be prepared promptly at the end of each month and should be reviewed by an independent person, with the review being documented by the signature or initials of the reviewer and the date of the review.

Recorder, Sheriff Commissary Account and Treasurer

(4) Checks or warrants are not signed by an individual who does not approve disbursements, record cash receipts or prepare checks.

Recorder and Sheriff Commissary Account

(5) The responsibility for the change fund is not assigned to only one person.

Recorder and Treasurer

(6) The individual responsible for the detailed record keeping of investments should not be the custodian of the investments.

Treasurer

<u>Recommendation</u> – We realize segregation of duties is difficult with a limited number of office employees. However, each official should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible and should be documented by the signature or initials of the reviewer and the date of the review.

#### Schedule of Findings

## Year ended June 30, 2014

#### Responses -

- Recorder We will try to do the best we can with our limited staff.
- <u>Sheriff</u> The Guthrie County Sheriff's Office will attempt to have at least one or two individuals in the office who can do the reconciliations of the commissary account and complete them on a monthly basis.
- <u>Treasurer</u> Segregation of duties is very hard in a small office because it takes all four and a half of us to do the work. Unfortunately, there isn't someone who can open the mail and write everything down who doesn't touch the money, but we do take turns opening the mail.
- All of us have to sign checks and record cash in the office which makes it impossible for an individual to reconcile bank statements who does not have the authority to do this. However, we take turns reconciling the statements and then have someone else review it and sign off on the reconciliations.
- I am the custodian of the County investments and am in the process of training another individual in the office to help with the record keeping of the investments.
- We are a small office and operate with one cash drawer. However, we take turns counting the money at the end of the day and have to balance with the money collected in cash receipting. Also, whoever gets the deposit ready has someone else look over the deposit and sign off on it.
- <u>Engineer</u> As there are a limited number of employees in the office and personnel frequently need to be outside the office, consistent daily segregation of duties as described above is not feasible. However, we could have a second person perform a weekly review and keep a signed log.
- <u>Transfer Station/Landfill</u> This Department realizes the problem as stated. However, since there is only one regular employee at this facility who is responsible for receiving cash/checks, both from customers and in the mail, it is not possible to follow the above protocol. As Director, I do monitor the monthly income reports and compare in a general way to be sure there is no obvious, major change in receipts beyond the normal monthly fluctuations.
- <u>Conclusions</u> Responses acknowledged. For those offices with limited staff, other County personnel could be used to provide additional control through review of financial transactions. Also, the reviews performed by an independent person should be documented by the signature or initials of the reviewer and the date of the review.
- (B) <u>Financial Reporting</u> During the audit, we identified material amounts of receivables not recorded in the County's financial statements. Adjustments were subsequently made by the County to properly include these amounts in the financial statements.
  - <u>Recommendation</u> The County should implement procedures to ensure all receivables are identified and included in the County's financial statements.
  - <u>Response</u> We try to enter whatever accrual date is entered on the miscellaneous receipt and brought to us to enter from the other offices. We will watch these more carefully. Also, in July and August, we will start questioning any large amounts which are brought to us from other offices to make sure they documented the right date.

<u>Conclusion</u> – Response accepted.

## Schedule of Findings

### Year ended June 30, 2014

- (C) <u>Commissary Account</u> Monthly bank reconciliation are not prepared for the Commissary Account.
  - <u>Recommendation</u> Bank reconciliations should be prepared monthly for all bank accounts by a person who does not sign checks, handle or record cash. Independent reviews should be performed and the review should be documented by the signature or initials of the reviewer and the date of the review.
  - <u>Response</u> We will prepare a monthly reconciliation of the commissary account and have an independent person review the reconciliation.
  - Conclusion Response accepted.
- (D) <u>Buy Money</u> No cash counts are performed on the drug buy and tobacco buy money. The fund logs are not used and the movement of cash to and from the fund is not properly tracked.
  - <u>Recommendation</u> Cash counts of drug buy and tobacco buy money should be performed. A log should be used to track the movement of cash to and from the fund.
  - <u>Response</u> The Sheriff will make sure the recommendation is implemented. The log will be kept up to date better than in the past.
  - <u>Conclusion</u> Response accepted.
- (E) <u>Computer Systems</u> The County has adopted a written disaster recovery plan. However, the following key items are not included in the plan: critical applications, staff responsibilities, steps for system recovery, computer equipment needed for temporary processing, an inventory of hardware and software components and a business location which could be used to process critical applications in the event of an emergency. In addition, a copy of the plan, user documentation, policies and procedures manual and extra paper supplies are not required to be kept off site and the plan has not been tested.
  - <u>Recommendation</u> A written disaster recovery plan which includes all of the identified elements should be developed and the plan should be tested periodically.
  - <u>Response</u> This information has been given to the County's current IT consultant. Their representatives will be writing an updated disaster recovery plan.
  - Conclusion Response accepted.

### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

## Schedule of Findings

Year ended June 30, 2014

## Other Findings Related to Required Statutory Reporting:

- (1) <u>Certified Budget</u> Disbursements during the year ended June 30, 2014 exceeded the amounts budgeted in the non-program and debt service functions. Also, disbursements exceeded the amount appropriated in one department.
  - <u>Recommendation</u> The budget should have been amended in accordance with Chapter 331.435 of the Code of Iowa before disbursements were allowed to exceed the budget.
  - Also, Chapter 331.434(6) of the Code of Iowa authorizes the Board of Supervisors, by resolution, to increase or decrease the appropriation of one office or department by increasing or decreasing the appropriation of another office or department as long as the function budget is not increased. Such increases or decreases should be made before disbursements are allowed to exceed the appropriation.
  - <u>Response</u> Department heads/elected officials are given detailed monthly budget reports. The Auditor's Office brings it to the Department head/elected official's attention if we feel there is a chance she/he will go over budget. We will continue this practice.
  - <u>Conclusion</u> Response accepted.
- (2) <u>Questionable Expenditures</u> No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (3) <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- (4) <u>Business Transactions</u> Business transactions between the County and County officials or employees are detailed as follows:

Name, Title and	Transaction	
Business Connection	Description	Amount
Cheryl Jensen, employee, Spouse is owner of Jensen's Sanitation	Garbage pickup	\$ 1,380

The transactions with Jensen's Sanitation do not appear to represent a conflict of interest in accordance with Chapter 331.342(2)(j) of the Code of Iowa since total transactions were less than \$1,500 during the year.

(5) <u>Bond Coverage</u> – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be reviewed periodically to ensure the coverage remains adequate for current operations.

### Schedule of Findings

### Year ended June 30, 2014

- (6) <u>Board Minutes</u> No transactions were found that we believe should have been approved in the Board minutes but were not. However, while a list of claims paid, including the reason for the claim, was published monthly, the list was not published when the minutes were published as required by Chapter 349.18 of the Code of Iowa.
  - <u>Recommendation</u> The list of claims paid, including the reason for the claim, should be published with the minutes as required by Chapter 349.18 of the Code of Iowa.
  - <u>Response</u> The prior week's minutes are approved by the Board on the following Tuesday. After approval, the minutes are e-mailed to the papers for publication. Minutes are not published until they have been reviewed by the board.
  - <u>Conclusion</u> Response acknowledged. Minutes, including the list of claims paid, should be published as required by Chapter 349.18 of the Code of Iowa.
- (7) <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- (8) Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- (9) <u>County Extension Office</u> The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.
  - Disbursements during the year ended June 30, 2014 for the County Extension Office did not exceed the amount budgeted.
- (10) <u>Annual Urban Renewal Report</u> The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.

## Staff

## This audit was performed by:

Michelle B. Meyer, CPA, Manager Jennifer L. Wall, CPA, Senior Auditor II Trisha S. Kunze, Staff Auditor Kaylynn D. Short, Staff Auditor Jenna E. Wittkop, Auditor Intern

> Andrew E. Nielsen, CPA Deputy Auditor of State