

# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

State Capitol Building Des Moines, Iowa 50319-0004 Telephone (515) 281-5834 Facsimile (515) 242-6134 Mary Mosiman, CPA Auditor of State

#### NEWS RELEASE

FOR RELEASEApril 23, 2014Contact: Andy Nielsen515/281-5834

Auditor of State Mary Mosiman today released an audit report on the Iowa Water Pollution Control Works Financing Program (Clean Water Program) and the Iowa Drinking Water Facilities Financing Program (Drinking Water Program), joint programs of the Iowa Finance Authority and the Iowa Department of Natural Resources. The Clean Water Program provides financing for the construction of wastewater treatment facilities through loans to eligible municipalities and other qualifying entities. The Drinking Water Program provides financing for the construction of drinking water facilities through loans to municipalities and other qualifying entities.

The Clean Water Program reported operating revenues of \$28,601,230 for the year ended June 30, 2013, including interest income of \$25,659,126 on loans and administrative fees of \$2,942,104. Non operating revenues included \$19,042,000 of federal grants, investment income of \$254,260 and rebate revenue of \$24,556. The Drinking Water Program reported operating revenues of \$12,591,828, including interest income of \$11,384,186 on loans and administrative fees of \$1,207,642. Non operating revenues included \$18,959,276 of federal grants and investment income of \$270,922.

Operating expenses of the Clean Water Program for the year ended June 30, 2013 totaled \$4,400,847, including \$2,194,525 for general and administrative expenses, \$1,945,482 for non program expenses and \$260,840 for amortization of loss on bond redemption. Non operating expenses of the Clean Water Program included \$21,200,622 for bond interest expense and grant expense of \$1,377,563. The Program loaned \$249,486,671 to municipalities and other qualifying entities and collected loan repayments of \$145,118,576 during the year. At June 30,

2013, the Clean Water Program had loans receivable from municipalities and other qualifying entities totaling \$939,526,799, net of forgivable loan reserves of \$12,049,991.

Operating expenses of the Drinking Water Program for the year ended June 30, 2013 totaled \$6,101,873, including \$2,688,341 for source water protection expenses, \$1,197,289 for general and administrative expenses, \$967,318 for small program management administrative expenses, \$560,076 for amortization of loss on bond redemption, \$302,447 for small community technical assistance, \$133,351 for provision for loan losses and \$253,051 for non program expenses. Non operating expenses of the Drinking Water Program included \$9,378,585, for bond interest expense, grant expense of \$3,599,193 and rebate expense of \$62,388. The Program loaned \$65,954,444 to municipalities and other qualifying entities and collected loan repayments of \$62,452,575 during the year. At June 30, 2013, the Drinking Water Program had loans receivable from municipalities and other qualifying entities totaling \$377,553,786, net of forgivable loan and loan loss reserves of \$6,727,225.

A copy of the audit report is available for review at the Iowa Finance Authority, at the Iowa Department of Natural Resources, in the Office of Auditor of State and on the Auditor of State's web site at <a href="http://auditor.iowa.gov/reports/1460-5420-A000.pdf">http://auditor.iowa.gov/reports/1460-5420-A000.pdf</a>.

# # #

#### IOWA WATER POLLUTION CONTROL WORKS AND DRINKING WATER FACILITIES FINANCING PROGRAMS (JOINT PROGRAMS OF THE IOWA FINANCE AUTHORITY AND THE IOWA DEPARTMENT OF NATURAL RESOURCES)

INDEPENDENT AUDITOR'S REPORTS FINANCIAL STATEMENTS AND SCHEDULE OF FINDINGS

JUNE 30, 2013

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## Officials

Name

<u>Title</u>

#### State

Honorable Terry E. Branstad David Roederer Glen P. Dickinson Governor Director, Department of Management Director, Legislative Services Agency

#### Iowa Finance Authority Board

Darlys Baum David Erickson Carmela Brown Heather Armstrong David Greenspon Jeff Heil Joan Johnson (Appointed May 2013) Shaner Magalhaes (Appointed May 2013) Michel Nelson Eric Peterson Ruth Randleman Chairperson Vice Chairperson (term expired May 2013) Treasurer Member (term expired May 2013) Member/(Vice Chairperson June 2013) Member Member Member Member Member Member Member

## **Environmental Protection Commission**

David Petty John Glenn Mary Boote Bob Sinclair Nancy Couser Cindy Greiman Brent Rastetter Max Smith Gene Ver Steeg Chairperson Vice Chairperson Member Member Member Member Member Member Member

## **Iowa Finance Authority**

Dave Jamison Executive Director
Iowa Department of Natural Resources

Chuck Gipp

Director



# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report

To the Officials of the Iowa Finance Authority and the Iowa Department of Natural Resources:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the business type activities and each major fund of the Iowa Water Pollution Control Works and Drinking Water Facilities Financing Programs as of and for the year ended June 30, 2013, and the related Notes to Financial Statements, which collectively comprise the basic financial statements listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted auditing principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Programs' preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Programs' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Mary Mosiman, CPA Auditor of State

#### <u>Opinions</u>

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business type activities and each major fund of the Iowa Water Polution Control Works and the Drinking Water Facilities Financing Programs as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Other Matters

#### Required Supplementary Information

Management has omitted Management's Discussion and Analysis which U.S. generally accepted accounting principles require to be presented to supplement the basic financial statements. Such omitted information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. Our opinion on the basic financial statements is not affected by this omitted information.

#### Other Reporting Required by Governmental Auditing Standards

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 28, 2014 on our consideration of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of the audit performed in accordance with <u>Government Auditing Standards</u> in considering the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' internal control over financial reporting and compliance.

Mary Mosiman

MARY MOSIMAN, CPA Auditor of State

March 28, 2014

WARREN G JENKINS, CPA Chief Deputy Auditor of State

**Basic Financial Statements** 

#### Statements of Net Position

## June 30, 2013

	Clean	Drinking	
	Water	Water	
	Program	Program	Total
Assets			
Current assets:			
Cash and cash equivalents	\$ 74,501,691	81,367,626	155,869,317
Cash - linked deposits	62,118,176	-	62,118,176
Investments	76,923,656	54,116,955	131,040,611
Loans receivable, net	47,833,065	21,050,119	68,883,184
Accrued interest receivable	2,276,730	1,232,063	3,508,793
Due from Iowa Finance Authority	9,771	11,794	21,565
Due from federal government	-	202,984	202,984
Other assets	1,078,294	512,405	1,590,699
Total current assets	264,741,383	158,493,946	423,235,329
Noncurrent assets:			
Investments	5,891,097	9,772,088	15,663,185
Loans receivable	891,693,734	356,503,667	1,248,197,401
Capital assets, net of accumulated depreciation	78,727	35,370	114,097
Total noncurrent assets	897,663,558	366,311,125	1,263,974,683
Total assets	1,162,404,941	524,805,071	1,687,210,012
Liabilities			
<b>Liabilities</b> Current liabilities:			
	428,679	533,459	962,138
Current liabilities:	428,679 10,266,186	533,459 4,742,280	962,138 15,008,466
Current liabilities: Accounts payable and accrued expenses			
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable	10,266,186 - 618,777	4,742,280	15,008,466
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable	10,266,186 - 618,777 18,785,000	4,742,280 116,182	15,008,466 116,182
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees	10,266,186 - 618,777	4,742,280 116,182 276,271	15,008,466 116,182 895,048
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net	10,266,186 - 618,777 18,785,000	4,742,280 116,182 276,271 12,155,000	15,008,466 116,182 895,048 30,940,000
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities	10,266,186 - 618,777 18,785,000	4,742,280 116,182 276,271 12,155,000	15,008,466 116,182 895,048 30,940,000
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities Noncurrent liabilities:	10,266,186 - 618,777 18,785,000 30,098,642	4,742,280 116,182 276,271 12,155,000 17,823,192	15,008,466 116,182 895,048 30,940,000 47,921,834
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities Noncurrent liabilities: Unearned initiation fees	10,266,186 - 618,777 18,785,000 30,098,642 8,955,640	4,742,280 116,182 276,271 12,155,000 17,823,192 3,636,369	15,008,466 116,182 895,048 30,940,000 47,921,834 12,592,009
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities Noncurrent liabilities: Unearned initiation fees Bonds payable, net	10,266,186 - 618,777 18,785,000 30,098,642 8,955,640 590,893,784	4,742,280 116,182 276,271 12,155,000 17,823,192 3,636,369 260,000,252	15,008,466 116,182 895,048 30,940,000 47,921,834 12,592,009 850,894,036
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities Noncurrent liabilities: Unearned initiation fees Bonds payable, net Total noncurrent liabilities	10,266,186 - 618,777 18,785,000 30,098,642 8,955,640 590,893,784 599,849,424	4,742,280 116,182 276,271 12,155,000 17,823,192 3,636,369 260,000,252 263,636,621	15,008,466 116,182 895,048 30,940,000 47,921,834 12,592,009 850,894,036 863,486,045
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities Noncurrent liabilities: Unearned initiation fees Bonds payable, net Total noncurrent liabilities <b>Total liabilities</b>	10,266,186 - 618,777 18,785,000 30,098,642 8,955,640 590,893,784 599,849,424 629,948,066	4,742,280 116,182 276,271 12,155,000 17,823,192 3,636,369 260,000,252 263,636,621 281,459,813	15,008,466 116,182 895,048 30,940,000 47,921,834 12,592,009 850,894,036 863,486,045 911,407,879
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities Noncurrent liabilities: Unearned initiation fees Bonds payable, net Total noncurrent liabilities <b>Total liabilities</b> Net Investment in capital assets	10,266,186 - 618,777 18,785,000 30,098,642 8,955,640 590,893,784 599,849,424	4,742,280 116,182 276,271 12,155,000 17,823,192 3,636,369 260,000,252 263,636,621	15,008,466 116,182 895,048 30,940,000 47,921,834 12,592,009 850,894,036 863,486,045
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities Noncurrent liabilities: Unearned initiation fees Bonds payable, net Total noncurrent liabilities <b>Total liabilities</b> <b>Net Position</b> Net investment in capital assets Restricted net position:	10,266,186 - 618,777 18,785,000 30,098,642 8,955,640 590,893,784 599,849,424 629,948,066	4,742,280 116,182 276,271 12,155,000 17,823,192 3,636,369 260,000,252 263,636,621 281,459,813 35,370	15,008,466 116,182 895,048 30,940,000 47,921,834 12,592,009 850,894,036 863,486,045 911,407,879 114,097
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities Noncurrent liabilities: Unearned initiation fees Bonds payable, net Total noncurrent liabilities <b>Total liabilities</b> Net Investment in capital assets	10,266,186 - 618,777 18,785,000 30,098,642 8,955,640 590,893,784 599,849,424 629,948,066	4,742,280 116,182 276,271 12,155,000 17,823,192 3,636,369 260,000,252 263,636,621 281,459,813	15,008,466 116,182 895,048 30,940,000 47,921,834 12,592,009 850,894,036 863,486,045 911,407,879
Current liabilities: Accounts payable and accrued expenses Accrued bond interest payable Rebates payable Unearned initiation fees Bonds payable, net Total current liabilities Noncurrent liabilities: Unearned initiation fees Bonds payable, net Total noncurrent liabilities <b>Total liabilities</b> Net a noncurrent liabilities Net note: Net investment in capital assets Restricted net position: Per bond resolutions	10,266,186 - 618,777 18,785,000 30,098,642 8,955,640 590,893,784 599,849,424 629,948,066 78,727 421,783,000	4,742,280 116,182 276,271 12,155,000 17,823,192 3,636,369 260,000,252 263,636,621 281,459,813 35,370 214,501,000	15,008,466 116,182 895,048 30,940,000 47,921,834 12,592,009 850,894,036 863,486,045 911,407,879 114,097 636,284,000

See notes to financial statements.

## Statements of Revenues, Expenses and Changes in Fund Net Position

## Year ended June 30, 2013

	01	Dili	
	Clean Water	Drinking Water	
			Tete1
	Program	Program	Total
Operating revenues:			
Interest on loans	\$ 25,659,126	11,384,186	37,043,312
Administrative fees	2,942,104	1,207,642	4,149,746
Total operating revenues	28,601,230	12,591,828	41,193,058
Operating expenses:			
Amortization of loss on bond redemption	260,840	560,076	820,916
Provision for loan losses	-	133,351	133,351
General and administrative	2,194,525	1,197,289	3,391,814
Source water protection	-	2,688,341	2,688,341
Small community technical assistance	-	302,447	302,447
Small program management administrative	-	967,318	967,318
Non program	1,945,482	253,051	2,198,533
Total operating expenses	4,400,847	6,101,873	10,502,720
Operating income	24,200,383	6,489,955	30,690,338
Non operating revenues (expenses):			
Federal grants	19,042,000	18,959,276	38,001,276
Grant expense	(1,377,563)	(3,599,193)	(4,976,756)
Investment income	254,260	270,922	525,182
Rebates (paid) received	24,556	(62,388)	(37,832)
Bond interest expense	(21,200,622)	(9,378,585)	(30,579,207)
Total non-operating revenues (expenses)	(3,257,369)	6,190,032	2,932,663
Income before transfers	20,943,014	12,679,987	33,623,001
Transfers between funds	53	(53)	
Change in net position	20,943,067	12,679,934	33,623,001
Net position beginning of year	511,513,808	230,665,324	742,179,132
Net position end of year	\$532,456,875	243,345,258	775,802,133

See notes to financial statements.

Statements of Cash Flows

Year ended June 30, 2013

	Clean	Drinking	
	Water	Water	
	Program	Program	Total
Cash flows from operating activities:			
Administrative fees received	\$ 3,233,437	1,139,927	4,373,364
Interest received on loans to municipalities and			
other qualifying entities	25,571,473	11,411,991	36,983,464
Principal received on loans to municipalities and			
other qualifying entities	145,118,576	62,452,575	207,571,151
Loans disbursed to municipalities and			
other qualifying entities	(249,486,671)	(65,594,444)	(315,081,115)
Cash paid to suppliers and grantees	(4,178,827)	(5,314,602)	(9,493,429)
Net cash provided by (used for) operating activities	(79,742,012)	4,095,447	(75,646,565)
Cash flows from non-capital financing activities:			
Draws on capitalization grants from EPA	19,042,000	18,963,733	38,005,733
Interest paid on debt	(26,279,826)	(12,232,679)	(38,512,505)
Rebates paid	(150,509)	(601,228)	(751,737)
Transfers between funds	53	(53)	-
Repayment of debt principal	(39,925,000)	(25,715,000)	(65,640,000)
Net cash (used for) non-capital			
financing activities	(47,313,282)	(19,585,227)	(66,898,509)
Cash flows from investing activities:			
Sale of investments	203,268,310	96,349,558	299,617,868
Interest received on investments	898,784	291,407	1,190,191
Investments purchased	(180,625,015)	(111,566,886)	(292,191,901)
Purchase of capital assets	(78,727)	(35,370)	(114,097)
Net cash provided by (used for) investing activities	23,463,352	(14,961,291)	8,502,061
Net increase in cash and cash equivalents	(103,591,942)	(30,451,071)	(134,043,013)
Cash and cash equivalents beginning of year	240,211,809	111,818,697	352,030,506
Cash and cash equivalents end of year	\$136,619,867	81,367,626	217,987,493

## Statements of Cash Flows

Year ended June 30, 2013

	Clean	Drinking	
	Water	Water	
	Program	Program	Total
Reconciliation of operating income to net cash			
provided by (used for) operating activities:			
Operating income	\$ 24,200,383	6,489,955	30,690,338
Adjustments to reconcile operating			
income to net cash provided by (used for)			
operating activities:			
Amortization of loss on bond redemption	260,840	560,076	820,916
Change in provision for loan losses	-	133,351	133,351
Change in allowance for doubtful accounts	(1,377,563)	(3,599,193)	(4,976,756)
(Increase) decrease in loans receivable	(102,990,532)	457,324	(102,533,208)
Increase (decrease) in accrued interest receivable	(87,653)	27,805	(59,848)
Decrease in other assets	48,286	28,145	76,431
Increase (decrease) in due to Iowa Finance Authority	7,739	(3,070)	4,669
Increase (decrease) in unearned revenue	243,047	(95,860)	147,187
Increase (decrease) in accounts payable and			
accrued expenses	(46,559)	96,914	50,355
Total adjustments	(103,942,395)	(2,394,508)	(106,336,903)
Net cash provided by (used for) operating activities	\$ (79,742,012)	4,095,447	(75,646,565)

See notes to financial statements.

Notes to Financial Statements

June 30, 2013

#### (1) Summary of Significant Accounting Policies

#### Description of the Iowa Water Pollution Control Works Financing Program

- Chapter 455B and Chapter 16 of the Code of Iowa authorize the Iowa Finance Authority (the Authority), jointly and in cooperation with the Iowa Department of Natural Resources (DNR), to undertake the creation, administration and financing of the Iowa Water Pollution Control Works Financing Program, hereinafter referred to as the Clean The Clean Water Program was created by the state in 1988 to Water Program. implement provisions of the Water Pollution Control Act of 1972, as amended by the Water Quality Act of 1987 (the Clean Water Act). The Clean Water Act and subsequent annual federal legislative appropriation bills authorize the U.S. Environmental Protection Agency (EPA) to make annual capitalization grants to states for the purpose of establishing a water pollution revolving fund to be used in financing the construction of waste water treatment facilities. Funding for the Clean Water Program is provided from the federal capitalization grants and bonding activity of the Authority, which provides state matching funds. The state matching funds must be at least equal to 20% of the federal capitalization grants. Loans made by the Clean Water program must be repaid within 30 years. The Clean Water Program is to be established, maintained and credited with loan repayments and the funds of the Clean Water Program are to be available in perpetuity for providing such financial assistance.
- Loans are made to municipalities and other qualifying entities from the Clean Water Program for eligible project costs as defined in Chapter 567, section 92 and Chapter 265, section 26, of the Iowa Administrative Code. The DNR administers the aspects of the Clean Water Program relating to project eligibility and monitoring of construction progress. The Authority administers the aspects of the Clean Water Program relating to loan eligibility, arranging financing and accounting for the loans, their repayments and investment activity. The Authority is authorized and has issued revenue bonds to meet the 20% state match required to receive the grants and to provide additional funds to make loans to Iowa municipalities and other qualifying entities to finance all or part of the construction of wastewater treatment facilities. The bonds are payable solely from repayments of the loans and other assets and revenues pledged under the applicable bond resolution for the Clean Water Program. The obligations do not constitute a debt of the State or a general obligation of the Authority.
- The Clean Water Program also provides funds to various lending institutions to buy down the interest rate on loans made by these institutions to individuals for water quality projects. The funds are deposited at the various institutions in non interest bearing accounts.
- During the year ended June 30, 2011, the DNR was awarded a capitalization grant with funds appropriated from the American Recovery and Reinvestment Act (ARRA) of 2009. The purpose of the grant is as follows: "to preserve and create jobs and promote economic recovery; to assist those most impacted by the recession; to provide investments needed to increase economic efficiency by spurring technological advance in science and health; to invest in transportation, environmental protection, and other infrastructure that will provide long-term economic benefits; and to stabilize State and local government budgets, in order to minimize and avoid reductions in essential

services and counterproductive state and local tax increases." Also, there was an additional condition for the Authority to award at least 50% forgivable loans to municipalities and other qualifying entities.

#### Description of the Iowa Drinking Water Facilities Financing Program

- Chapter 455B and Chapter 16 of the Code of Iowa also authorize the Authority, jointly and in cooperation with the DNR, to undertake the creation, administration and financing of the Iowa Drinking Water Facilities Financing Program, hereinafter referred to as the Drinking Water Program. The Drinking Water Program was created by the state in 1997, and amended in 1998, to implement provisions of the Safe Drinking Water Act Amendments of 1996. Section 1452 of the Safe Drinking Water Act authorizes the EPA to make capitalization grants to states for the purpose of establishing a drinking water revolving fund to be used in financing the construction of drinking water facilities. Funding for the Drinking Water Program is provided from the federal capitalization grants and bonding activity of the Authority, which provides state matching funds. The state matching funds must be at least equal to 20% of the federal capitalization grants. Loans made by the Drinking Water Program must be repaid within 30 years. The Drinking Water Program is to be established, maintained and credited with loan repayments and the funds of the Drinking Water Program are to be available in perpetuity for providing such financial assistance.
- Loans are made to municipalities and other qualifying entities from the Drinking Water Program for eligible project costs as defined in Chapter 567, section 44 and Chapter 265, section 26, of the Iowa Administrative Code. The DNR administers the aspects of the Drinking Water Program relating to project eligibility and monitoring of construction progress. The Authority administers the aspects of the Drinking Water Program relating to loan eligibility, arranging financing and accounting for the loans, their repayments and investment activity. The Authority is authorized and has issued revenue bonds to meet the 20% state match required to receive the grants and to provide additional funds to make loans to Iowa municipalities and other qualifying entities to finance all or part of the construction of drinking water treatment facilities. The bonds are payable solely from repayments of the loans and other assets and revenues pledged under the applicable bond resolution for the Drinking Water Program. The obligations do not constitute a debt of the State or general obligation of the Authority.
- During the year ended June 30, 2011, the DNR was awarded a capitalization grant with funds appropriated from the American Recovery and Reinvestment Act (ARRA) of 2009. The purpose of the grant is as follows: "to preserve and create jobs and promote economic recovery; to assist those most impacted by the recession; to provide investments needed to increase economic efficiency by spurring technological advance in science and health; to invest in transportation, environmental protection, and other infrastructure that will provide long-term economic benefits; and to stabilize State and local government budgets, in order to minimize and avoid reductions in essential services and counterproductive state and local tax increases." Also, there was an additional condition for the Authority to award at least 50% forgivable loans to municipalities and other qualifying entities.
- Chapter 455B of the Code of Iowa was amended by legislation, which became effective July 1, 2002, to change the formal name of the Clean Water Program to the Iowa Water Pollution Control Works Financing Program and to include authorization of non-point source financing under the Clean Water Program. The Authority restructured the Clean Water Program and Drinking Water Program in December 2001 to include an equity account for each program under a Master Trust Agreement from which loans may also be made in accordance with the provisions of the Clean Water Act and the Drinking Water Act. In fiscal year 2010, the Authority amended the Master Trust Agreement. Bonds issued in 2010 and after are under an open indenture which consists of all loans

and equity account funds not pledged to prior bond issues. As prior bonds are retired, any loans and funds pledged to those bonds will be transferred to the new Master Trust funds. New bonds issued will no longer be secured by distinct loans but will be secured by the entire Master Trust – so all loans are available to repay all bonds. The only funds not pledged to the Master Trust are the program funds to be used for administration expenses, planning and design loans and non-point source loans.

- The Clean Water and the Drinking Water Programs' financial statements are included in the State of Iowa's Comprehensive Annual Financial Report.
- The financial statements of the Clean Water and the Drinking Water Programs have been prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB). The more significant of the Programs' accounting policies are described below:

## A. <u>Reporting Entity</u>

For financial reporting purposes, the Clean Water and the Drinking Water Programs have included all funds, organizations, agencies, boards, commissions and authorities. The Programs have also considered all potential component units for which they are financially accountable and other organizations for which the nature and significance of their relationship with the Programs are such that exclusion would cause the Programs' financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria included appointing a voting majority of an organization's governing body and (1) the ability of the Programs to impose their will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Programs. The Programs have no component units which meet the Governmental Accounting Standards Board criteria.

## B. <u>Fund Accounting</u>

- The accounts of the Clean Water Program and the Drinking Water Program are reported as Enterprise Funds. The operations of the funds are accounted for with separate sets of self-balancing accounts which comprise their assets, liabilities, net position, revenues and expenses. Enterprise Funds are used to report activities for which fees are charged to external users for goods or services.
- The Programs account for the proceeds of the revenue bonds, the debt service requirements on the bonds, the investment of monies held within the bond funds and accounts and the equity account, receipt of EPA capitalization grants, the Clean Water Program loans to municipalities and other qualifying entities, the Drinking Water Program loans to municipalities and other qualifying entities and administrative costs of the Programs. The Authority and the State are not obligated for repayment of the bonds, which are secured by certain loan agreements with the municipalities and other qualifying entities and other assets and revenues pledged under the applicable bond resolutions. Separate accounts are maintained under the various bond resolutions and for the equity account, and while the accounts are combined in the accompanying financial statements, the combined assets are available only in accordance with the applicable bond resolution and the Master Trust Agreement.

## C. <u>Measurement Focus</u>

Enterprise Funds are accounted for on a cost of services or "capital maintenance" measurement focus. This means all assets and liabilities, whether current or non-current, associated with their activity are included in the Statement of Net Position, with the difference reported as net position. Enterprise Fund operating statements present increases (revenue) and decreases (expenses) as changes in net position.

## D. <u>Basis of Accounting</u>

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

- Enterprise Funds are accounted for using the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.
- The Programs record revenues and expenses derived from loans and administrative fees, including initiation fees, as operating revenues and expenses since these are generated from the Programs' operations and are needed to carry out their statutory purposes and to provide debt service coverage on their bonds. Non operating revenues and expenses include federal grants and related grant expense, investment income and related rebates and bond interest expense.
- E. <u>Assets, Liabilities and Net Position</u>
  - The following accounting policies are followed in preparing the basic financial statements:

## Cash Equivalents

- For purposes of the statements of cash flows, all highly liquid investments that can be converted to cash within three months or less are considered to be cash equivalents. These investments include monies deposited in the State's interest-bearing pooled money funds, investment agreements associated with bond issues and various money market funds.
- Cash equivalents also include \$62,118,176 of linked deposits. Linked deposits are defined as a deposit in an account with a financial institution to induce the institution's support for one or more projects (loans).

#### Investments

- Under the bond resolutions and State statutes, the Programs may invest in United States government and agency obligations directly or through repurchase agreements secured by such obligations, certificates of deposit in qualified financial institutions, pooled money funds with the State and investment agreements with United States government agencies, qualified financial institutions or qualified corporations.
- Investments are recorded at fair value in the Statements of Net Position, with changes in the fair value of investments recorded in the Statements of Revenues, Expenses and Changes in Fund Net Position.

#### Loans to Municipalities and Other Qualifying Entities

- The Clean Water Program and the Drinking Water Program are operated as direct loan programs. Loan funds are disbursed to municipalities and other qualifying entities as they incur costs for the purposes of the loan and request reimbursement from the Clean Water Program and the Drinking Water Program.
- Loans to municipalities and other qualifying entities are recorded at their unpaid principal balance. The loans are intended to be held to maturity of up to 30 years. Certain loans are pledged as collateral for particular bonds outstanding. Disadvantaged loans for drinking water systems are intended to be held for 30 years. Each municipality or other qualifying entity has entered into a loan agreement with the Authority and has evidenced its commitment to repay the loan by issuing a sewer revenue obligation, a water revenue obligation or a general obligation to the Authority. A provision for loan losses for the Drinking Water Program was established during the year ended June 30, 2009. Additionally, during the years ended June 30, 2010 through June 30, 2013, a reserve was established for the Clean Water and the Drinking Water Programs for forgivable loans with funds appropriated from the American Recovery and Reinvestment Act (ARRA) of 2009 and capitalization grants awarded from the 2010, 2011 and 2012 grant years.
- Loans to municipalities and other qualifying entities consist of three types of loans. The types of loans include: wastewater infrastructure construction loans, planning and design loans and non-point source loans. The wastewater infrastructure construction loans are described in the preceding paragraphs. The planning and design loans are loans which reimburse the initial costs for an infrastructure program, which eventually roll into one of the other types of loans. Non-point source pollution loans are non-infrastructure loans used to restore habitat and wetlands, urban storm water management, landfill closures, lake restoration and watershed planning through either a direct loan with a municipality, a participation loan through a qualifying entity or linked deposits. All non-point source loans are reported as a binding commitment of the Authority, except for linked deposits.

#### Capital Assets

Capital assets that exceed \$2,500 are recorded at cost. Depreciation of all exhaustible capital assets is charged as an expense against operations using the straight-line method over the estimated useful lives of the assets, which range from 3 to 10 years.

# Bond Issuance Costs, Net Premium and Amortization of Loss on Defeasance of Refunded Bonds

Bond issuance costs and net premiums are deferred and amortized as an adjustment to interest expense over the life of the related bond issues, using the bonds outstanding method. The loss on defeasance of refunded bonds is amortized over the life of the new debt.

## <u>Rebates Payable</u>

The amount of investment income the Programs may earn on the proceeds from bonds issued is limited by federal legislation. Earnings in excess of the allowable amount must be rebated to the U.S. Treasury. Earnings in excess of the allowable amount are reported as rebates payable in the Statements of Net Position and are offset against investment income in the Statements of Revenues, Expenses and Changes in Fund Net Position.

## Unearned Initiation Fees

Initiation fees are received at the time of origination of loans to municipalities and wastewater systems or drinking water facilities. The initiation fee is amortized over the life of the loan using the straight-line method, which approximates the interest method.

## <u>Net Position</u>

The Clean Water and the Drinking Water Programs report restrictions of net position for amounts legally restricted by outside parties for use for a specific purpose.

## F. <u>Use of Estimates</u>

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions which affect certain reported amounts and disclosures. Actual results could differ from those estimates.

## G. <u>Totals</u>

The "total" columns contain the totals of the similar accounts of the various funds. Due to restrictions created by federal and Iowa law and the various bond resolutions and agreements, the totaling of the accounts, including assets therein, is for convenience only and does not indicate the combined assets are available in any manner other than provided by Federal and Iowa law and the bond resolutions or agreements.

## (2) Cash, Cash Equivalents and Investments

At June 30, 2013, the Clean Water and the Drinking Water Programs' investments include approximately \$128 million of federal government agency notes. The following table (expressed in thousands) displays the types of investments, amounts and the average duration of the investment:

	Fair	% of	Average
Туре	Value	Total	Duration
Money market accounts	\$ 209,532	57.46%	N/A
Certificates of deposit	361	0.09	>1 year
Guaranteed investment contracts	8,455	2.32	<1 year
Agency notes	128,373	35.20	2.4 years
Corporate bonds	2,253	0.62	1.2 years
Municipal securities	15,717	4.31	3 years
Total	\$ 364,691	100.0%	

Investment portfolio management is the responsibility of the Authority's management and staff. The Authority's Board of Directors has established a general investment policy and specific bond indentures direct investment policy for assets restricted under those bond indentures.

- Oualified investments under the general investment policy include investments in U.S. Treasury, agency and instrumentality obligations, interest bearing time and demand deposits and certificates of deposits with any financial institution, provided such funds are fully insured by an agency of the federal government, or to the extent such deposits exceed federal deposit insurance, are fully collateralized by U.S. Treasury, agency or instrumentality obligations; repurchase agreements fully collateralized and secured by U.S. Treasury, agency and instrumentality obligations or government-backed mortgage loan pools; obligations of any state or political subdivision of the state which at time of purchase are rated in either of the two highest rating categories of at least two nationally recognized rating agencies; public housing bonds or notes fully secured by a contract with the United States; and program-type investments that further the purposes and goals of the Authority, provided such investments are only permitted to the extent the aggregate amount invested therein does not exceed 5.00% of the Authority's general operating account's total asset balance at the time such investment is made.
- Qualified investments allowed under the Clean Water and the Drinking Water Programs' indentures include direct general obligations of the United States Treasury and agencies, general obligations of any state within the United States or political subdivision of Iowa rated AA or higher, repurchase agreements, certificates of deposit fully insured by the FDIC, money market funds, guaranteed investment contracts issued by rated corporations and financial institutions, obligations of insurance companies rated in the highest category and other permitted investments which do not cause the rating of the State Revolving Fund bonds to be lowered.

## Credit Risk

- Credit risk is the risk an issuer or other counterparty to an investment will not fulfill its obligation to the Authority. The Authority minimizes credit risk by limiting securities to those authorized in the investment policy, diversifying the investment portfolio to limit the impact of potential losses from any one type of security or individual issuer and prequalifying the financial intuitions, brokers, dealers, and advisers with which the Authority does business.
- Cash and cash equivalents at June 30, 2013 total approximately \$218.0 million and include approximately \$147.4 million invested in money market funds in collateralized trust accounts, approximately \$8.5 million in investment agreements associated with bond indentures and approximately \$62.1 million in cash.

#### **Concentration Risk**

Concentration of risk is the risk of loss which may be attributed to the magnitude of an investment in a single type of security. The table below (expressed in thousands) lists the money market accounts and guaranteed investment contracts by provider at June 30, 2013.

						Credit Ra	tings	
	Certificates							
	of Deposit			Corporate				
	and Money	Guaranteed		and		Standard		
	Market	Investment	Agency	Municipal		and		% of
Provider	Accounts	Contracts	Notes	Bonds	Total	Poor's	Moody's	Total
Natixis Funding Corp.	\$-	8,455	-	-	8,455	A+/A-1+	Aa3/P1	2.8%
Farmer Mac	-	-	246	-	246	AA+	AAA	0.1%
Federal Farm Credit Bank	-	-	728	-	728	AA+	AAA	0.2%
Federal Home Loan Bank	-	-	101,334	-	101,334	AA+	AAA	33.5%
Federal Home Loan Mortgage Corp.	-	-	3,822	-	3,822	AA+	AAA	1.3%
Federal National Mortgage Assoc.	-	-	22,243	-	22,243	AA+	AAA	7.4%
Other providers	361	-	-	17,970	18,331	A- to AAA	Baa2 to Aaa	6.0%
Goldman Sachs Group, Inc.	34,243	-	-	-	34,243	AAAm to AAAm-G	Aaa-mf	11.3%
Wells Fargo Bank, N.A.	113,119	-	-	-	113,119	NR to AAAm-G	NR to Aaa-mf	37.4%
Total	\$147,723	8,455	128,373	17,970	302,521			100%

#### Interest Rate Risk

Interest rate risk is the risk changes in interest rates may adversely affect the fair value of the portfolio. The Authority minimizes interest rate risk by structuring investment portfolios so securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

## Foreign Currency Risk

Foreign currency risk is the risk changes in exchange rates will adversely impact the fair value of an investment. The Authority has no positions in foreign currency or any foreign currency denominated investments.

## (3) Loans Receivable

- The Clean Water and the Drinking Water Programs make loans to municipalities and other qualifying entities for projects meeting the eligibility requirements of the Clean Water Act and the Safe Drinking Water Act. Loans are financed by capitalization grants, bond proceeds, the state match and revolving funds. Effective interest rates on loans vary between 0% and 3.25% per annum with a term of up to 30 years. Loan are generally repaid over 20 years, starting one year after the project is completed.
- A provision for loan losses was established during the year ended June 30, 2009 for the Drinking Water program.
- A reserve was established during the years ended June 30, 2010 through June 30, 2013 for the Clean Water and the Drinking Water programs for forgivable loans with funds appropriated from the American Recovery and Reinvestment Act (ARRA) of 2009 and capitalization grants awarded from the 2010, 2011 and 2012 grant years.
- Each loan recipient has established a dedicated source of revenue for repayment of the loans, including general obligation bonds or revenue bonds issued at the recipient level.

A summary of changes in loans receivable for the year ended June 30, 2013 is as follows:

	Clean Water	Drinking Water	Total
Loans receivable beginning of year Additions Deletions:	\$ 854,193,267 249,486,671	387,604,278 65,594,444	1,241,797,545 315,081,115
Payments received on program loans Forgivable loans meeting requirements	145,118,576 6,984,572	62,452,575 6,465,136	207,571,151 13,449,708
Loans receivable end of year Less: Provision for loan losses Less: Reserve for forgivable loans	951,576,790 - 12,049,991	384,281,011 1,468,169 5,259,056	1,335,857,801 1,468,169 17,309,047
Net loans receivable end of year	\$ 939,526,799	377,553,786	1,317,080,585
Current Noncurrent	\$ 47,833,065 891,693,734	21,050,119 356,503,667	68,883,184 1,248,197,401
Total	\$ 939,526,799	377,553,786	1,317,080,585

A schedule of loan repayments by year is not included because repayment schedules are not finalized until projects are complete.

## (4) Bonds Payable

Bonds payable at June 30, 2013 are as follows (dollars in thousands):

	Ori	rinc1	Duc		Inton	at Potos		.e 30,
Description		ginal	Due E From	To	Interest Rates From To		2013 Balance	
Description	Ame	ount	FIOIII	10	From	10	Ba	ance
Clean Water:								
Clean Water 2003	\$ 3	3,350	08/01/03	08/01/22	2.00%	4.70%	\$	180
Serial Bonds	ţ	5,660	08/01/08	08/01/21	4.00%	5.00%		4,245
Serial Bonds	29	9,700		08/01/24	4.00	5.00	2	28,205
Total bonds outstanding	35	5,360					З	32,450
Unamortized (disc)/prem/other		-						679
Clean Water 2007	35	5,360					3	3,129
Serial Bonds		2,725	08/01/09	08/01/22	3.50%	5.50%		2,325
Serial Bonds	100	0,640		08/01/28	3.50	6.00	ç	93,165
Total bonds outstanding	103	3,365					g	95,490
Unamortized (disc)/prem/other		-						1,872
Clean Water 2008	103	3,365					ç	97,362
Serial Bonds	(	5,005	08/01/10	08/01/23	2.00%	5.00%		4,845
Serial Bonds	98	8,390	, ,	08/01/29	2.00	5.00	ç	, 94,760
Total bonds outstanding		4,395		, ,				99,605
Unamortized (disc)/prem/other		-						6,883
Clean Water 2009	104	4,395					10	)6,488
Serial Bonds	130	0,670	08/01/11	08/01/25	2.00%	5.00%	12	24,905
Term Bonds	1	1,755		08/01/26		5.27	1	1,755
Term Bonds	12	2,315		08/01/27		5.27	1	2,315
Term Bonds	12	2,985		08/01/28		5.27	1	2,985
Term Bonds	12	2,970		08/01/29		5.27	1	2,970
Term Bonds	ç	9,915		08/01/30		5.27		9,915
Total bonds outstanding	190	0,610					18	34,845
Unamortized (disc)/prem/other		-						1,252
Clean Water 2010	190	0,610					18	36,097
Serial Bonds		2,220	08/01/12	08/01/21	2.00%	5.00%		2,100
Serial Bonds	162	2,560		08/01/31	2.00%	5.00	16	51,750
Total bonds outstanding	164	4,780		·			16	53,850
Unamortized (disc)/prem/other		-					2	2,573
Clean Water 2011	164	4,780					18	36,423
Bonds outstanding	60	1,860					57	76,420
Unamortized (disc)/prem/other		-					3	3,259
Total Clean Water	\$60	1,860					\$ 60	9,679

	Original	Due I	Dates	Interes	st Rates	June 30, 2013	
Description	Amount	From	То	From	То	Balance	
Drinking Water:							
Serial Bonds	\$ 3,240	08/01/04	08/01/17	2.00%	4.30%	\$ 230	
Serial Bonds	49,510		08/01/24	2.00	5.00	2,400	
Drinking Water 2003	52,750					2,630	
Serial Bonds	4,435	08/01/08	08/01/21	4.00%	5.00%	2,680	
Serial Bonds	24,365	08/01/09	08/01/24	4.00	5.00	21,385	
Total bonds outstanding	28,800					24,065	
Unamortized (disc)/prem/other						511	
Drinking Water 2007	28,800					24,576	
Serial Bonds	2,175	08/01/09	08/01/22	3.50%	5.25%	1,970	
Serial Bonds	42,895		08/01/28	3.50	6.00	38,025	
Total bonds outstanding	45,070					39,995	
Unamortized (disc)/prem/other						810	
Drinking Water 2008	45,070					40,805	
Serial Bonds	5,965	08/01/10	08/01/23	2.00%	5.00%	4,910	
Serial Bonds	33,535		08/01/29	2.00	5.00	32,505	
Total bonds outstanding	39,500					37,415	
Unamortized (disc)/prem/other						2,634	
Drinking Water 2009	39,500					40,049	
Serial Bonds	85,055	08/01/11	08/01/25	2.00%	5.00%	81,535	
Term Bonds	3,250		08/01/26		5.27	3,250	
Term Bonds	3,350		08/01/27		5.27	3,350	
Term Bonds	3,530		08/01/28		5.27	3,530	
Term Bonds	3,695		08/01/29		5.27	3,695	
Term Bonds	3,400		08/01/30		5.27	3,400	
Total bonds outstanding	102,280					98,760	
Unamortized (disc)/prem/other						2,260	
Drinking Water 2010	102,280					101,020	
Serial Bonds	1,610	08/01/10	08/01/23	2.00%	5.00%	1,525	
Serial Bonds	54,045		08/01/29	2.00	5.00	53,755	
Total bonds outstanding	55,655					55,280	
Unamortized (disc)/prem/other						7,796	
Drinking Water 2011	55,655					63,076	
Bonds outstanding	324,055					258,145	
Unamortized (disc)/prem/other						14,011	
Total Drinking Water	\$324,055					\$272,156	

	 Clean Water	Drinking Water	Total
Balance beginning of the year	\$ 652,926,887	299,446,06	952,372,951
Increases	-		
Decreases	 43,248,103	27,290,81	2 70,538,915
Balance end of year	\$ 609,678,784	272,155,25	881,834,036
Due within one year	\$ 18,785,000	12,155,00	30,940,000

A summary of changes in bonds payable for the year ended June 30, 2013 is as follows:

A portion of the proceeds from the issuance of the State Revolving Fund Revenue Bonds, Series 2010A, in the par amount of \$90,780,000, with interest rates of 2.00% to 5.00% per annum, were used to refund and defease previously issued State Revolving Fund Revenue Bonds. Funds were deposited in an irrevocable trust with an escrow agent to provide for the February 1, 2011 through February 1, 2013 redemption of all refunded bonds. As of June 30, 2013, there were no defeased bonds outstanding.

Year						
Ending	Clean Water Program			Drinking Wa	ter Program	
June 30,		Principal	Interest	Principal	Interest	Total
2014	\$	18,785,000	24,275,059	12,155,000	11,149,009	66,364,068
2015		26,730,000	23,380,422	13,160,000	10,653,584	73,924,006
2016		29,320,000	22,197,822	13,970,000	10,080,347	75,568,169
2017		30,545,000	20,971,276	14,500,000	9,490,219	75,506,495
2018		30,345,000	19,825,146	15,455,000	8,902,849	74,527,995
2019-2023		163,495,000	80,238,995	81,875,000	34,242,916	359,851,911
2024-2028		169,775,000	42,515,109	74,525,000	15,189,427	302,004,536
2029-2032		107,425,000	8,571,247	32,505,000	2,125,080	150,626,327
Total	\$	576,420,000	241,975,076	258,145,000	101,833,431	1,178,373,507

A summary of scheduled bond maturities and interest follows:

## (5) Federal Capitalization Grants

The Clean Water and the Drinking Water Programs are capitalized by grants from the EPA authorized by Title VI of the Clean Water Act and matching funds from the State. All funds drawn are recorded as federal grants. At June 30, 2013, the EPA has awarded capitalization grants of \$480,327,459 to the State for the Clean Water Program, of which \$480,145,459 has been drawn for loans and administrative expenses. In addition, the State has provided matching funds of \$85,457,492 through bond issuances for the Clean Water Program. The following summarizes the capitalization grants awarded and amounts drawn on each grant at June 30, 2013.

0		<b>T</b> (1)			Remaining
Grant	EPA	Total Draws	0010	<b>T</b> (1)	Grant
Award	Grants	Beginning	2013	Total Draws	Available at
Year	Awarded	of Year	Draws	End of Year	June 30, 2013
1989	\$ 12,765,654	12,765,654	-	12,765,654	-
1990	13,204,422	13,204,422	-	13,204,422	-
1991	26,574,138	26,574,138	-	26,574,138	-
1992	25,650,000	25,650,000	-	25,650,000	-
1993	27,861,714	27,861,714	-	27,861,714	-
1994	16,140,960	16,140,960	-	16,140,960	-
1995	16,670,100	16,670,100	-	16,670,100	-
1996	27,306,080	27,306,080	-	27,306,080	-
1997	8,420,100	8,420,100	-	8,420,100	-
1998	18,381,432	18,381,432	-	18,381,432	-
1999	18,226,098	18,226,098	-	18,226,098	-
2000	18,164,322	18,164,322	-	18,164,322	-
2001	18,002,853	18,002,853	-	18,002,853	-
2002	18,042,900	18,042,900	-	18,042,900	-
2003	17,925,732	17,925,732	-	17,925,732	-
2004	17,936,500	17,936,500	-	17,936,500	-
2005	14,584,086	14,584,086	-	14,584,086	-
2006	11,851,686	11,851,686	-	11,851,686	-
2007	14,485,482	14,485,482	-	14,485,482	-
2008	9,202,600	9,202,600	-	9,202,600	-
2009	62,242,600	62,242,600	-	62,242,600	-
2010	27,575,000	27,575,000	-	27,575,000	-
2011	19,985,000	19,985,000	-	19,985,000	-
2012	19,128,000	-	* 19,128,000	19,128,000	-
Total	\$480,327,459	461,199,459	19,128,000	480,327,459	-

\* Draw includes \$86,000 paid directly by EPA for the Senior Environmental Employment Program.

At June 30, 2013, the EPA has awarded capitalization grants of \$244,008,500 to the State for the Drinking Water Program, of which \$237,990,899 has been drawn for loans and administrative expenses. In addition, the State has provided matching funds of \$43,943,100. The following summarizes the capitalization grants awarded, amounts drawn on each grant at June 30, 2013 and balances available for future loans or administrative expenses for the Drinking Water Program.

Grant	EPA	Total Draws			Remaining Grant
Award	Grants	Beginning	2013	Total Draws	Available at
Year	Awarded	of Year	Draws	End of Year	June 30, 2013
1997	\$ 16,857,300	16,857,300	-	16,857,300	-
1998	11,238,700	11,238,700	-	11,238,700	-
1999	11,779,300	11,779,300	-	11,779,300	-
2000	12,242,100	12,242,100	-	12,242,100	-
2001	12,292,700	12,292,700	-	12,292,700	-
2002	14,784,600	14,784,600	-	14,784,600	-
2003	14,695,700	14,695,700	-	14,695,700	-
2004	15,244,700	15,244,700	-	15,244,700	-
2005	15,212,400	15,212,400	-	15,212,400	-
2006	10,252,000	10,252,000	-	10,252,000	-
2007	10,252,000	10,252,000	-	10,252,000	-
2008	10,148,000	10,148,000	-	10,148,000	-
2009	34,441,000	34,441,000	-	34,441,000	-
2010	23,169,000	20,370,530	2,798,470	23,169,000	-
2011	16,077,000	9,216,136	3,906,563	13,122,699	2,954,301
2012	15,322,000	-	12,258,700	12,258,700	3,063,300
Total	\$244,008,500	219,027,166	18,963,733	237,990,899	6,017,601

During the year, federal capitalization draws from EPA increased by the following amounts:

		Clean Water	Drinking Water
		Program	Program
Balance at July 1, 2012	\$	461,103,459	219,027,166
Federal capitalization draws from EPA		19,042,000	18,963,733
Balance at June 30, 2013		480,145,459 **	237,990,899

\*\* Balance does not include \$182,000 paid directly by EPA for the Senior Environmental Employment Program.

#### (6) Commitments

The Clean Water and the Drinking Water Programs have entered into loan agreements with municipalities and other qualifying entities for which \$164,631,478 and \$32,807,736, respectively, have not been disbursed as of June 30, 2013.

The funds disbursed is the cumulative amount disbursed on loans classified as binding commitments and causes a reduction of the amount of net loan commitments. The unused proceeds are funds where the recipient did not draw down the total award, thereby reducing the net loan commitments.

Loan commitments as of June 30, 2013 are as follows:

					Net
		Loan	Funds	Unused	Loan
		Commitments	Disbursed	Proceeds	s Commitments
Clean Water	\$	1,618,314,715	1,385,651,553	68,031,684	164,631,478
Drinking Water		636,194,023	576,079,531	27,306,756	32,807,736
Total	\$	2,254,508,738	1,961,731,084	95,338,440	) 197,439,214

## (7) Pension and Retirement Benefits

The Authority contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 5.78% of their annual covered salary and the Authority is required to contribute 8.67% of covered salary. Contribution requirements are established by state statute. The Authority's contribution to IPERS for the year ended June 30, 2013 was \$39,866, equal to the required contribution for the year.

## (8) Risk Management

State employee benefits for health, dental, long-term disability and life insurance coverage are insured through commercial insurers. There were no significant reductions in insurance coverage from the prior year and settlements have not exceeded coverage for the past four fiscal years.

#### (9) Subsequent Event

On July 2, 2013, the Authority issued \$115.5 million of State Revolving Revenue Bonds, Series 2013 to be used to help finance projects in the Clean Water Program and the Drinking Water Program.



# OFFICE OF AUDITOR OF STATE

STATE OF IOWA

Mary Mosiman, CPA Auditor of State

State Capitol Building Des Moines, Iowa 50319-0004

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Officials of the Iowa Finance Authority and the Iowa Department of Natural Resources:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs as of and for the year ended June 30, 2013, and the related Notes to Financial Statements, which collectively comprise the basic financial statements, and have issued our report thereon dated March 28, 2014.

## Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' internal control. Accordingly, we do not express an opinion on the effectiveness of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Program's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Program's financial statements are free of material misstatement, we performed tests of their compliance with certain provisions of laws, regulations contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters which are required to be reported under <u>Government Auditing Standards</u>.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Programs' internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the Programs' internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

MOUMAN MOSIMAN, CPA

Auditor of State

Waver Jenkins

WARREN G JENKINS, CPA Chief Deputy Auditor of State

March 28, 2014



## OFFICE OF AUDITOR OF STATE

STATE OF IOWA

State Capitol Building Des Moines, Iowa 50319-0004

nes, Iowa 50319-0004

Mary Mosiman, CPA Auditor of State

Telephone (515) 281-5834 Facsimile (515) 242-6134

Independent Auditor's Report on Compliance for the Environmental Protection Agency's State Revolving Fund Programs and on Internal Control over Compliance Required by the Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs

To the Officials of the Iowa Finance Authority and the Iowa Department of Natural Resources:

## Report on Compliance for the Environmental Protection Agency's State Revolving Fund Programs

We have audited the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' compliance with the types of compliance requirements described in the Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs that could have a direct and material effect on the Environmental Protection Agency's State Revolving Fund Programs for the year ended June 30, 2013.

## Management's Responsibility

Management of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs is responsible for compliance with the requirements of laws, regulations, contracts and grant agreements applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Program's based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, and the <u>Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs</u>. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on the Environmental Protection Agency's State Revolving Fund Programs occurred. An audit includes examining, on a test basis, evidence about the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for the Environmental Protection Agency's State Revolving Fund Programs. However, our audit does not provide a legal determination of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' compliance.

## Opinion on the Environmental Protection Agency's State Revolving Fund Programs

In our opinion, the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the Environmental Protection Agency's State Revolving Fund Programs for the year ended June 30, 2013.

#### Report on Internal Control Over Compliance

Management of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' internal control over compliance with the types of requirements that could have a direct and material effect on the Environmental Protection Agency's State Revolving Fund Programs to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for the Environmental Protection Agency's State Revolving Fund Programs and to test and report on internal control over compliance in accordance with the Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Iowa Water Pollution Control Works and the Drinking Water Facilities Financing Programs' internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance we consider to be material weaknesses. However, material weaknesses may exist with have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs. Accordingly, this report is not suitable for any other purpose.

Mary Moriman MARY MOSIMAN, CPA

uditor of State

March 28, 2014

WARREN G/JENKINS, CPA Chief Deputy Auditor of State

Schedule of Findings

Year ended June 30, 2013

## Findings Related to the Financial Statements:

## INTERNAL CONTROL DEFICIENCIES:

No material weaknesses in internal control over financial reporting were noted.

## **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

## Findings for Federal Programs:

## **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

## INTERNAL CONTROL DEFICIENCIES:

No material weaknesses in internal control over the programs were noted.

## Findings Related to Required Statutory Reporting:

No matters were noted.

Staff

This audit was performed by:

Suzanne R. Dahlstrom, CPA, Manager Karen L. Brustkern, CPA, Senior Auditor II Kirstie R. Hill, Staff Auditor Joshua W. Ostrander, Staff Auditor Lucas D. Bernhard, Assistant Auditor Megan E. Irvin, Assistant Auditor Benjamin P. James, Assistant Auditor Melissa E. Janssen, Assistant Auditor Ryan J. Magill, Assistant Auditor Trent M. Mussmann, Assistant Auditor

Andrew E. Nielsen, CPA Deputy Auditor of State