



# **Iowa Law Enforcement Academy**

## **Annual Report Fiscal Year 2003**

**E.A. "Penny" Westfall  
Director**



## **Iowa Law Enforcement Academy**

The Iowa Law Enforcement Academy (ILEA) was created by an act of the Iowa legislature in 1967 with its purpose being to upgrade law enforcement to professional status. The specific goals were to maximize training opportunities for law enforcement officers, to coordinate training and to set standards for the law enforcement services. The Academy establishes minimum standards for Iowa law enforcement and grants officer certification. The Academy has the responsibility to decertify or to suspend officer's certification when necessary. In a manner, the Academy "polices the police."

The Academy provides residential training sessions varying in length from the 13-week basic training schools to one-day specialty and inservice seminars. The Academy can provide housing for 112 persons at any one time. The physical facility consists of dormitory rooms, classrooms, a cafeteria providing meals three times a day, physical fitness center, photography and video production studio, and administrative offices. The Academy is located on Camp Dodge in Johnston Iowa. ILEA shares firearm ranges and tactical facilities with the Iowa National Guard.

The ILEA, in addition to maximizing training opportunities for all Iowa's peace officers, is responsible for providing basic and in-service training for all county and city jailers and Iowa telecommunication specialists. ILEA also establish standards and training requirements for the reserve peace officers in Iowa.

The ILEA provides certification training for over 250 entry-level law enforcement officers every year through six 13-week basic classes. The Academy conducted approximately 200 in-service schools last year at various locations around the state and at the Academy. Approximately 3,000 peace officers attended this training.

Basic entry-level telecommunication specialist training and in-service schools were attended by more than 600 telecommunication specialists. 40-hour basic schools for jailers and in-service schools were held across the state and at the Academy. Over 1,000 jail employees attended this training.

The Academy administers a program of psychological and standards testing. The Academy maintains and updates training files on approximately 6,000 active full and part-time peace officers in the state. The Academy maintains and updates required files on all reserve peace officers in the state.

The Academy oversees and approves the training provided at the recognized regional training facilities across Iowa (Cedar Rapids Police Department, Department of Public Safety, Des Moines Police Department, Hawkeye Community Technical College, and Western Iowa Technical Community College).

The over 600 law enforcement agencies in Iowa rely on the Academy not only for training but also for leadership, advise, and research. The Academy instructors served as expert witnesses for grand jury proceedings and in approximately 40 civil cases last year in lawsuits filed against agencies and individual officers.

# **Iowa Law Enforcement Academy**

## **Values**

The Values of the Iowa Law Enforcement Academy are Service, Teamwork, Excellence, Ethics, and Professionalism (STEER).

## **Vision**

The ILEA Vision is “Excellence in Training – Training the Best Peace Officers, Jailers, and Telecommunication Specialists in the Nation”.

## **Mission**

The ILEA Mission is “Professionalism through Training”.

## **Goals**

The ILEA Goals are to:

1. Provide essential, timely and cost-effective law enforcement, jailer, and telecommunication specialists training at both entry and in-service levels.
2. Maintain and enforce reasonable standards for the law enforcement service that are critically necessary for the protection of the public that is served.

## History

More than ten years of work on the part of law enforcement officers across the Iowa culminated in 1967 with the passage of what is now Iowa Code chapter 80B. This legislative act, signed into law by Governor Harold Hughes, created the Iowa Law Enforcement Academy and Council and required the initial and continued training of all law enforcement officers in this state.

In addition to maximizing training opportunities and upgrading law enforcement to a professional status, the Academy is charged in chapter 80B with the responsibility for setting standards, regulating the law enforcement service, granting law enforcement officer certification to those person successfully completing training, and with decertifying officers in appropriate circumstances. Minimum standards for the appointment of law enforcement officers developed under this authority have been in effect since December 10, 1968.

The academy was originally placed under the Department of Public Safety and functioned there for three years. In 1970 the legislature made the Academy an autonomous department and placed it administratively under the office of the Governor. The Director of the Academy is appointed by and reports directly to the Governor. The Governor appoints members of the Iowa Law Enforcement Academy Council for four-year terms. Four Directors have served the Academy since its inception: John F. Callaghan, 1968-1983; Ben Yarrington, 1983-1993; Gene W. Shepard, 1993- 2002; and E.A. "Penny" Westfall, 2002 to present.

The Iowa National Guard initially provided accommodations for the Academy's operations. Thereafter, through the cooperation of the Guard, the Governor and the legislature, an Act of Congress provided for the transfer of land on Camp Dodge to the Academy. Public Law 90-444, 90<sup>th</sup> Congress, S. 3495, passed July 30, 1968, authorized the Secretary of the Army to modify on behalf of the United States the land use restriction under which land had been conveyed to the State of Iowa for military use. The modification allowed up to nine acres that could be used by the State "for law enforcement academy purposes." The Academy continues to enjoy and deeply appreciates an excellent working relationship with the Iowa National Guard and the Adjutant General of the State of Iowa.

Governor Robert D. Ray dedicated the First Academy building in 1969. This building is now the administrative wing of the Iowa Law Enforcement Academy. The classroom and dormitory building was completed in 1974 and contains a cafeteria, four classrooms, a library and a 112-bed dormitory.

The first basic training school was graduated in July 1968 under the guidance of the founding director of the Academy, the late John F. Callaghan. There is one active member of the first class, Sheriff Charles Griggs of Webster County.

The first basic training schools were 160 hours, four weeks in length. In 1972 basic training schools were increased to 240 hours, six weeks. In 1978 the basic training schools were increased to 400 hours, ten weeks. In January 1996 the basic training schools were increased to 480 hours in twelve weeks. Currently the basic training schools are 540 hours in length lasting thirteen weeks. The Academy conducts six basic training schools each fiscal year. The Academy is able to handle the training needs without any waiting lists.

## **Iowa Law Enforcement Academy Council**

Members of the Iowa Law Enforcement Academy Council are:

Sheriff Thomas C. Lillquist, Chairperson  
Winnebago County – Forest City  
Term Expires 2005

SAC Roxanne L. Johnson, Vice Chairperson  
Iowa Department of Public Safety  
Council Bluffs  
Term Expires 2004

Detective James Romar  
West Des Moines Police Department  
Term Expires 2007

Officer Angela Bonar  
West Burlington Police Department  
Term Expires 2004

Ms. Patty Link  
Des Moines  
Term Expires 2005

Mr. Thomas Gustafson  
Crawford County Attorney - Denison  
Term Expires 2006

Chief Brian Guy  
Clinton Police Department  
Term Expires 2006

### Ex-officio

State Senator Chuck Larson  
Cedar Rapids

State Representative Kevin McCarthy  
Des Moines

SAC James Bogner  
Federal Bureau of Investigation

RAC Mark Hein  
United States Drug Enforcement Administration

## **Iowa Law Enforcement Academy Staff**

E.A. "Penny" Westfall  
Director

Arlen J. Ciechanowski  
Assistant Director

### **Instructors**

Nancy K. Brady  
Telecommunicator Specialist

William J. Callaghan  
Legal Instructor

Marcia Cohan  
Psychologist

Karen M. Dozler  
Medical Instructor

David D. Dudley  
Mark Edmund

G.Gil Hansen

John C. Metzger

Michael K. Nehring

Michael D. Quinn

Willis A. Roberts  
Jail Specialist

Rodney Van Wyk

### **Support Staff**

Donald G. Anderson

Mary Anne Aringdale

Chris Bregar

Shelley Cabelka

Trisha Conrad

Carolyn Farrell-Moody

Traci Frasier

JoAnn Hively

Thomas Keho

Judith Luedeman

Larry E. Offenburger

Peter J. Paeth

Roger Sitterly

## **Training** **Basic Academies**

The Iowa Law Enforcement Academy continues to be the foundation upon which the entire law enforcement community in this state is based. It is the agency to which the more than 6000 regular law enforcement officers in the over 600 police departments, sheriffs' offices and state agencies turn not only for training but as a resource for advice and counsel. The Iowa Law Enforcement Academy trained 4,885 officers during FY 2002.

The Iowa Law Enforcement Academy conducts six thirteen-week training classes each fiscal year. As many as forty-six officers are enrolled in each class depending upon the needs of the law enforcement agencies. The Academy has had no waiting list since February 2002.

A total of 303 officers successfully completed the necessary requirements to become Iowa certified officers in fiscal year 2003. There were twenty more officers certified in FY 2002 than was certified in FY 2001. A total of 239 officers attended the Iowa Law Enforcement Academy thirteen-week basic training program. Five persons received their certification through examination at the Iowa Law Enforcement Academy. Basic Level I training schools was held at the following regional academies:

Cedar Rapids Police Department	6-11 to 9-14-2001	20 persons attended
Des Moines Police Department	9-17 to 2-1-2002	19 persons attended
Department of Public Safety	3-1 to 7-13-2001	20 persons attended

The following 8-week Basic Level II training schools were held:

Hawkeye Community College	9-10 to 11-2-2001	10 persons attended
Hawkeye Community College	3-4 to 4-26-2002	17 persons attended

Western Iowa Community College was approved as an 8-week Basic Level II training facility in February 2002. A class was scheduled for spring 2002 at Western Iowa Community College in Sioux City but was cancelled due to low enrollment.

## **Specialty Schools**

Attendance at specialty training classes continues to climb (See appendix A "FY-02 Training Calendar Information" for specific listings). Fifteen Law Enforcement Instructor Certification schools were held with 239 officers attending. These officers are certified to train in their own agencies as well as often coming back to assist the Iowa Law Enforcement Academy. The Iowa Law Enforcement Academy would not be able to function without the assistance of these certified instructors (See Appendix B for listing of agencies that assisted ILEA during FY 2002).

Sixteen Law Enforcement Instructor Recertification Schools were held with 358 officers attending. Instructors must be re-certified every three years to be qualified to teach in these specialty areas listed below:

ASP Baron  
Chemical Munitions  
Crowd Control Baton  
Defensive Tactics  
Defensive Tactics Flashlight  
Firearms  
Less Lethal Munitions  
Oleoresin Capsicum  
Open Sight Rifle  
PR-24 Baton  
Police Motorcycle  
Precision Driving  
Sub-Gun  
Advanced Taser M26

One hundred and two additional specialty schools were conducted with over 2,000 officers being trained. Many of this training is provided by federal grant monies at no cost to the attending law enforcement agency.