



Date: December 6, 2011

To: Mike Marshall, Secretary of the Senate
Charlie Smithson, Chief Clerk of the House of Representatives
Glenn Dickinson, Director, Legislative Services Agency

From: Mike Carroll, Director
Department of Administrative Services

RE: 2011 Capitol Planning Commission Annual Report

Pursuant to Code of Iowa, Chapter 8A.373, please find attached the Capitol Planning Commission's 2011 Annual Report.

If you have any questions or need additional information, please contact Caleb Hunter, Legislative Liaison, at 725-2017.

Mike Carroll, DAS Director

Capitol Planning Commission 2011 Annual Report



Capitol Complex from the 2010 Master Plan

December 6, 2011

**The Capitol Planning Commission is authorized under
Chapter 8A.371—378 of the Code of Iowa.**

“It shall be the duty of the commission to advise upon the location of statues, fountains and monuments and the placing of any additional buildings on the capitol grounds, the type of architecture and the type of construction of any new buildings to be erected on the state capitol grounds as now encompassed or as subsequently enlarged, and repairs and restoration thereof, and it shall be the duty of the officers, commissions, and councils charged by law with the duty of determining such questions to call upon the commission for such advice.”

“The commission shall, in cooperation with the director of the department of administrative services, develop and implement within the limits of its appropriation, a five-year modernization program for the capitol complex.”

“The commission shall annually report to the general assembly its recommendations relating to its duties under this section. The report shall be submitted to the chief clerk of the house and the secretary of the senate during the month of January.”

—Code of Iowa, Chapter 8A.373

Date: December 6, 2011

To: Mr. Michael Marshall, Secretary of the Senate
Mr. Charles Smithson, Chief Clerk of the House

I am pleased to submit the Capitol Planning Commission's Annual Report for 2011 to the Legislature. If you have any questions, please contact Mike Carroll, Director of the Department of Administrative Services and Secretary of the Capitol Planning Commission.

Sincerely,


Catherine Brown, Chair
Capitol Planning Commission

Table of Contents

Executive Summary 1

Building Renovation, Restoration and Placement 1

 Master Plan Update 1

 Iowa Utilities Board/Office of Consumer Advocate Building 1

 Other Related Capitol Complex Projects 2

Monuments and Site Features 3

 Proposals for Monuments and Site Features 3

Modernization Program for the Complex 5

 FY2012 Infrastructure Funding Requests and Appropriations 5

 FY2013 Infrastructure Funding Requests and Rankings 6

Vision

The vision set forth in the Capitol Complex Master Plan is for a Capitol Complex that exemplifies in setting and function the dignity it embodies in spirit and purpose.

2011 Members of the Capitol Planning Commission

January - April

Brice Oakley, Chair
 Catherine Brown (Vice-Chair)
 Mike Carroll, Secretary
 Scott Brown
 Molly Clause
 Elizabeth Isaacson
 Carl Voss
 Senator Matthew McCoy
 Senator Pat Ward
 Representative Ralph Watts
 Representative Dennis Cohoon

May - Present

Catherine Brown, Chair
 William Dikis (Vice-Chair)
 Mike Carroll, Secretary
 Elizabeth Isaacson
 Carl Voss
 Robert Scott Weiser
 Allison Dorr Kleis
 Senator Matthew McCoy
 Senator Pat Ward
 Representative Ralph Watts
 Representative Dennis Cohoon

Mike Carroll, Secretary
Director, Department of Administrative Services

This year the Capitol Planning Commission met on January 19, April 20, July 20, and September 21. For further information, contact staff members Nancy Williams, 515-281-7259, or Jennifer Moehlmann, 515-725-0454, of the Department of Administrative Services.

Executive Summary

This 2011 Annual Report further summarizes the work of the Commission during the last year and provides planning recommendations for the future of the Capitol Complex. Please note that Iowa Code Chapter 8A.373 provides that before any physical changes are made to the state capitol complex "it shall be the duty of the officers, commissions, and councils charged by law with the duty of determining such questions to call upon" the Capitol Planning Commission for advice.

The Capitol Planning Commission members, as well as DAS Staff, welcome the opportunity to discuss future projects at the request of any legislator.

Building Renovation, Restoration and Placement

" ... the placing of any additional buildings on the capitol grounds, the type of architecture and the type of construction of any new buildings to be erected on the state capitol grounds ... and repairs and restoration thereof ... "

Master Plan Update

The Iowa Chapter of the American Planning Association recognized the 2010 Iowa State Capitol Complex Master Plan by awarding its 2010 "Daniel Burnham Award for a Comprehensive Plan" to Confluence, lead consultant on the master plan, for its work on the project. The award "[f]or a comprehensive or general plan that advances the science and art of planning ... honors America's most famous planner, Daniel Burnham, for his contributions to the planning profession and to a greater awareness of the benefits of good planning."

The Commission understands that work remains to be done to advance the master plan, including development of more detailed site development implementation documents such as a landscape plan and a site amenities plan. The Commission discussed development of standards for wayfinding signs as part of the Master Plan, but no formal action was taken.

For more information on the Master Plan, go to
<http://das.gse.iowa.gov/statebldg/masterplan/>

Iowa Utilities Board/Office of Consumer Advocate Building

The Iowa Utilities Board and Office of Consumer Advocate staff moved into this new facility on January 18, 2011 and hosted a dedication ceremony and open house April 28, 2011. A LEED™ registered program, Platinum certification is anticipated.

The Iowa Utilities Board and Office of Consumer Advocate (IUB and OCA) received a \$76,000 ARRA grant through the Office of Energy Independence for a technology demonstration project that would cover half the cost of the purchase and installation of a 20 kW wind turbine on the Capitol Complex. The balance of the cost would come from IUB and OCA budgets. This prompted a discussion between the Commission's Site Features Committee and staff members of the IUB and OCA, although no recommendations were made. Ultimately, the IUB and OCA made the decision to discontinue plans for the wind turbine based on several factors including: 1) a payback period of more than 80 years for the total cost, which is compounded by already low electricity costs for the Capitol Complex, and, 2) the need to mount the turbine on a 140 foot tower because of site contours and wind speed, which would probably not be aesthetically appropriate for the Capitol Complex.

Other Related Capitol Complex Projects

While the master plan provides a framework for the work of the Capitol Planning Commission, the success of any improvement project is in the details. In 2011, the Capitol Planning Commission meetings provided a forum for the Department of Administrative Services and others to discuss on-going improvement issues and events on the Capitol Complex, including discussions on the following:

- Hy-Vee Triathlon — The Commission monitored the planning of the Hy-Vee 5150 Triathlon, which was held on September 4, 2011 with the finish line for the elite athletes located at the Capitol. The Hy-Vee 50150 Triathlon is this sport's richest prize and brought in 2,200 athletes, including 60 elite athletes from around the world, as well as more than 9,000 fans to the grandstands near the Capitol and thousands more lining the streets of Des Moines
- 707 East Locust (IACCT Building) and 709 East Locust (Row House) — Legislative language in 2011 allows for the sale or demolition of these properties and the Commission supports removal of these two buildings as part of the final phase of the West Capitol Terrace project. An RFB for demolition and/or removal of 707 and 709 East Locust at the west end of the Terrace was issued in May and bids were received but no decisions have been made as of November.
- Wayfinding — Periodically through the year, the Commission participated in a discussion with DAS staff regarding wayfinding throughout the Capitol Complex and in relation to guide and self-guided tours. No formal recommendations or action has been considered.

Monuments and Site Features

“... advise upon the location of statues, fountains and monuments ...”

Proposals for Monuments and Site Features

The Site Features Committee makes recommendations to the Commission on proposed monuments and issues relating to monuments and site features on the Capitol Complex. In 2011 the Committee and the Commission considered two monument proposals:

Monument Maintenance:

The Commission discussed monument maintenance and monitored DAS efforts to document the existing monuments through photographs and identification of original construction documents, if available. At the Commission’s request, DAS also developed a spreadsheet showing monument maintenance costs and endowment balances.

Restoration of the Bell of Peace and Friendship Structure and Site:

The Commission encouraged the funding-raising efforts of the Iowa Sister States organization for restoration of the wooden structure housing the “Bell of Peace and Friendship,” which was presented as a gift to the State by the grateful citizens of Yamanashi Prefecture in Japan after the famous “hog lift” of 1959. The “hog lift” delivered hogs to the prefecture after two devastating typhoons in less than a month devastated much of Yamanashi’s agriculture in that year. The fund-raising effort was successful and the work was completed in time for a rededication ceremony on August 12, 2011, which was attended by a number of Japanese representatives.

Relocation of the Peace Officer’s Memorial:

The Department of Public Safety (DPS) is spearheading an effort to move the Peace Officer’s Memorial from its current site north of the Lucas Building to a site northwest of the Public Safety Building. This move is in keeping with the Master Plan, which calls for construction of a new office building at the current site of the monument. Working with the Site Features Committee, DPS requested a site on the hillside east of the Public Safety Building and developed a conceptual plan for the new site.



The plan calls for development of a plaza surrounding the existing elements of the memorial with a low retaining wall on the east side, which can in the future be used to display the names of those peace officers lost in the line of duty.



The Commission has recommended the new site and the proposed concept for approval. The Department of Administrative Services and the Department of Public Safety are working together to implement this plan.

Holocaust Memorial:

The Blank Family Foundation has proposed construction of a landscape feature on the West Capitol Terrace to memorialize Iowa’s gracious welcoming of survivors of the Nazi Holocaust, to tell some of their story and the story of the Iowa Soldiers who liberated the concentration camps in 1945. The survivors and liberators were at one time located all across the State; however, because they are now elderly there are very few of them left.

The design is a collaborative effort between Iowa State University students¹ and Confluence, a local landscape architecture firm. The firm worked with the students to develop a plan that blends into the site and takes advantage of the terrain.



The Site Features Committee further reviewed and evaluated the proposal against the governing principals of Site Features Policy, in the overall context of the Master Plan, and considered it in concert with other memorials and site features on the Capitol grounds. The committee reported to the full Commission that the proposal meets all requirements for a Capitol Complex memorial, blends nicely into the site, is contemplative, sensitive and complements the landscape.



View of the Proposed Holocaust Memorial looking east towards the Capitol

The committee recommended that the proposal team work with DAS as they further refine their proposal, subject to concurrence by the Commission. The Commission subsequently voted unanimously to accept the recommendation of the Site Features Committee. As of this writing, further planning by the sponsor is on hold and no schedule for completion of this memorial has been established.

¹ Holocaust Memorial images courtesy of Iowa State University students Megan Bertling, Mike Cedar, Lee Ireland, Brian Phipps, Brooke Scherer, Kim Topp, and Jeremy Woitaszewski.

Modernization Program for the Complex

“... develop and implement ... a five-year modernization program for the capitol complex.”

FY2012 Infrastructure Funding Requests and Appropriations

During the 2011 legislative session the Commission was informed of funding proposals for Capitol Complex needs. In particular, the Commission had supported the projects listed below as top priorities; however, none of these projects received funding. Instead, the Legislature appropriated \$1.2 million for work on the Historical Building, \$995,000 for the Iowa Building Operation, \$45,000 for Secretary of State’s office, Lucas Building Security and \$2.52 million for statewide Major Maintenance.

CPC Rank	*Category	Dept. Rank	FY2012 Infrastructure Offers for Capitol Complex	FY2012 Request	FY2012 Appropriation
01	C	16	Building Repair vs. Replacement Assessment for IWD, Jessie Parker, Grimes, Fleet	\$750,000	\$0
02	B	13	Capitol Complex Property Acquisition and Related Services	\$1,000,000	\$0
03	B	14	Monuments and Artwork Repair and Restoration Program	\$250,000	\$0
04	C	17	Capitol Interior and Exterior Restoration Continuation	\$2,100,000	\$0
05	C	15	West Capitol Terrace Phase 3	\$1,250,000	\$0
06	C	18	Relocation of Fleet Fueling Station	\$600,000	\$0
07	B	09	Capitol Complex Alternative Energy Systems	\$250,000	\$0
08	B	12	Capitol Complex Parking Lot Improvements	\$3,865,000	\$0
09	C	20	Capitol Complex Court Avenue Bridge Replacement	\$900,000	\$0

***CATEGORIES**

A	Health, Life Safety, Critical Functional Improvements
B	Functional Improvements
C	Master Planning, Desirable, Aesthetic Needs
O	Operational Needs
E, F	Non-Infrastructure Requests
D	Out-Year Requests

FY2013 Infrastructure Funding Requests and Rankings

The Commission has been briefed on the Five Year Infrastructure Plan developed by the Department of Administrative Services for FY2013 through FY2017. Of particular interest to the Commission and their top priorities are those projects that strongly support the goals of the Commission and the Master Plan:

CPC Rank	Category	Dept. Rank*	FY2013 Infrastructure Offers for Capitol Complex	FY2013
01	C	NR	Building Repair vs. Replacement Assessment for IWD, Jessie Parker, Grimes, Fleet	\$0
02	B	NR	Monuments and Artwork Repair and Restoration Program	\$0
03	C	NR	Capitol Interior and Exterior Restoration Continuation	\$0
04	B	NR	Capitol Complex Parking Lot Improvements	\$0
05	C	NR	West Capitol Terrace Phase 3	\$0
06	C	NR	Capitol Complex Court Avenue Bridge Replacement	\$0

*NR = Not ranked for funding

The Commission also recognizes the importance of repairing and improving the existing infrastructure on the Capitol Complex and agrees with the Department's following FY2013 requests and proposed rankings without further comment:

Category	FY2013 Department of Administrative Services Infrastructure Offers	FY2013
A	Statewide Major Building Maintenance	\$14,990,300
A	Terrace Hill East Porch	\$19,038