

**OFFICE OF AUDITOR OF STATE**  
STATE OF IOWA

David A. Vaudt, CPA  
Auditor of State

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NEWS RELEASE

FOR RELEASE \_\_\_\_\_

October 10, 2011

Contact: Andy Nielsen  
515/281-5834

Auditor of State David A. Vaudt today released an audit report on the Shelby County Area Solid Waste Agency.

The Agency had total receipts of \$805,316 during the year ended June 30, 2011, a 10.6% increase from the prior year. The receipts included gate and recycling fees of \$477,262 and county and city contributions of \$178,863.

Disbursements for the year totaled \$866,044, a 22.4% increase from the prior year, and included \$438,265 for solid waste disposal fees and \$189,223 for salaries and benefits.

The significant increase in receipts and disbursements is primarily due to insurance proceeds received and disbursed for repairs.

A copy of the audit report is available for review at the Shelby County Area Solid Waste Agency, in the Office of Auditor of State and on the Auditor of State's web site at <http://auditor.iowa.gov/reports/1114-2345-B00F.pdf>.

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**SHELBY COUNTY AREA SOLID WASTE AGENCY**

**INDEPENDENT AUDITOR'S REPORTS  
FINANCIAL STATEMENT AND  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF FINDINGS**

**JUNE 30, 2011**

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**Shelby County Area Solid Waste Agency**

**Officials**

<u>Name</u>	<u>Title</u>	<u>Representing</u>
Terry Cox	Chairperson	City of Harlan
Lloyd Robinson	Member	City of Irwin
Marvin Kenkel	Member	Shelby County Planning Commission
Barry Deuel	Member	Rural Shelby County
Roger Schmitz	Member	Board of Supervisors
Daniel Ahart	Manager	
Jerry Holloway	Assistant Manager	

**Shelby County Area Solid Waste Agency**



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Independent Auditor's Report

To the Members of the Shelby County Area Solid Waste Agency:

We have audited the accompanying financial statement of the Shelby County Area Solid Waste Agency as of and for the year ended June 30, 2011. This financial statement is the responsibility of the Agency's management. Our responsibility is to express an opinion on the financial statement based on our audit.

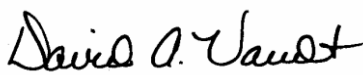
We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

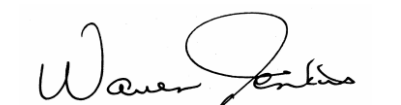
As described in Note 1, this financial statement is prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash basis financial position of the Shelby County Area Solid Waste Agency as of June 30, 2011, and the changes in its cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated September 21, 2011 on our consideration of the Shelby County Area Solid Waste Agency's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's Discussion and Analysis on pages 7 through 9 is not a required part of the financial statement, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

  
DAVID A. VAUDT, CPA  
Auditor of State

  
WARREN G. JENKINS, CPA  
Chief Deputy Auditor of State

September 21, 2011

**Shelby County Area Solid Waste Agency**



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## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

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The Shelby County Area Solid Waste Agency (Agency) provides this Management's Discussion and Analysis of its financial statement. This narrative overview and analysis of the financial activities of the Agency is for the fiscal year ended June 30, 2011. We encourage readers to consider this information in conjunction with the Agency's financial statement, which follows.

### **2011 FINANCIAL HIGHLIGHTS**

- Operating receipts decreased 5%, or approximately \$36,000, from fiscal year 2010 to fiscal year 2011.
- Operating disbursements increased 7.5%, or \$53,256, from fiscal year 2010 to fiscal year 2011.
- Cash basis net assets decreased 10.7%, or \$60,728, from June 30, 2010 to June 30, 2011.

### **USING THIS ANNUAL REPORT**

The Agency has elected to present its financial statement on the cash basis of accounting. The cash basis of accounting is a basis of accounting other than U.S. generally accepted accounting principles. Basis of accounting refers to when financial events are recorded, such as the timing for recognizing revenues, expenses and the related assets and liabilities. Under the cash basis of accounting, revenues and expenses and the related assets and liabilities are recorded when they result from cash transactions.

As a result of the use of the cash basis of accounting, certain assets and their related revenues and liabilities and their related expenses are not recorded in this financial statement. Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

The annual report is presented in a format consistent with the presentation of Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the cash basis of accounting.

This discussion and analysis are intended to serve as an introduction to the financial statement. The annual report consists of the financial statement and other information, as follows:

- Management's Discussion and Analysis introduces the financial statement and provides an analytical overview of the Agency's financial activities.
- The Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets presents information on the Agency's operating receipts and disbursements, non-operating receipts and whether the Agency's cash basis financial position has improved or deteriorated as a result of the year's activities.
- The Notes to Financial Statement provide additional information essential to a full understanding of the data provided in the financial statement.

## FINANCIAL ANALYSIS OF THE AGENCY

### *Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets*

The purpose of the statement is to present the receipts received by the Agency and the disbursements paid by the Agency, both operating and non-operating. The statement also presents a fiscal snapshot of the Agency's cash balance at year end. Over time, readers of the financial statement are able to determine the Agency's cash basis financial position by analyzing the increase or decrease in cash basis net assets.

Operating receipts are received for gate fees from accepting solid waste and assessments from the members of the Agency. Operating disbursements are disbursements paid to operate the landfill. Non-operating receipts and disbursements are for interest on investments, land rent, insurance reimbursements and capital disbursements. A summary of cash receipts, disbursements and changes in cash basis net assets for the years ended June 30, 2011 and June 30, 2010 is presented below:

Changes in Cash Basis Net Assets		
	Year ended June 30,	
	2011	2010
Operating receipts:		
County contributions	\$ 61,725	61,725
City contributions	117,138	122,612
Tonnage fees and gate charges	477,262	511,963
Miscellaneous	10,463	6,160
Total operating receipts	<u>666,588</u>	<u>702,460</u>
Operating disbursements:		
Salaries and benefits	189,223	174,461
Insurance	16,368	16,406
Utilities	9,027	5,123
Office supplies	686	128
Recycling	64,245	52,995
Engineering and testing	16,321	24,700
Equipment maintenance	13,520	75,855
Solid waste disposal fees	438,265	349,547
Building and grounds	5,193	2,538
Miscellaneous	8,161	6,000
Total operating disbursements	<u>761,009</u>	<u>707,753</u>
Deficiency of operating receipts under operating disbursements	<u>(94,421)</u>	<u>(5,293)</u>
Non-operating receipts and disbursements:		
Insurance reimbursements	93,872	-
Capital disbursements	(105,035)	-
Interest on investments	3,114	5,649
Land rent	41,742	19,818
Total non-operating receipts and disbursements	<u>33,693</u>	<u>25,467</u>
Net change in cash basis net assets	(60,728)	20,174
Cash basis net assets beginning of year	<u>565,537</u>	<u>545,363</u>
Cash basis net assets end of year	<u>\$ 504,809</u>	<u>565,537</u>

In fiscal year 2011, operating receipts decreased approximately \$36,000, or 5%, from fiscal year 2010. In fiscal year 2011, operating disbursements increased \$53,256, or 7.5%, from fiscal year 2010. Non-operating receipts and disbursements increased due to an insurance reimbursement for a fire at the Agency and the necessary repairs.

A portion of the Agency's net assets, \$15,000 (3.0%), is restricted for closure care. State and federal laws and regulations require the Agency to commit to perform certain closing functions as a condition for the right to operate the transfer station in the current period. The remaining net assets, \$489,809 (97%), are unrestricted net assets which can be used to meet the Agency's obligations as they come due. Unrestricted net assets decreased \$60,728, or 11%, primarily due to a decrease in the number of tons of waste for solid waste disposal.

### **LONG-TERM DEBT**

At June 30, 2011, the Agency had no long-term debt outstanding.

### **ECONOMIC FACTORS**

The Agency's financial position decreased slightly during the current fiscal year. The current condition of the economy in the state continues to be a concern for Agency officials. Some of the realities that may potentially become challenges for the Agency to meet are:

- Facilities and equipment require constant maintenance and upkeep.
- The ongoing challenge to maintain the current tipping fees as well as the city and county per capita assessment while operating costs continue to increase for salaries, health insurance premiums and transportation associated with hauling waste to the Carroll County landfill facility.
- Annual processing costs for recycling are faced with fluctuating market demand and prices.

### **CONTACTING THE AGENCY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, customers and creditors with a general overview of the Agency's finances and to show the Agency's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Shelby County Area Solid Waste Agency (SCASWA), 1411 Industrial Parkway, Harlan, Iowa 51537.

**Shelby County Area Solid Waste Agency**

## **Financial Statement**

**Exhibit A**

## Shelby County Area Solid Waste Agency

Statement of Cash Receipts, Disbursements and  
Changes in Cash Basis Net Assets

As of and for the year ended June 30, 2011

Operating receipts:	
County contributions	\$ 61,725
City contributions	117,138
Tonnage fees and gate charges	477,262
Miscellaneous	10,463
Total operating receipts	<u>666,588</u>
Operating disbursements:	
Salaries and benefits	189,223
Insurance	16,368
Utilities	9,027
Office supplies	686
Recycling	64,245
Engineering and testing	16,321
Equipment maintenance	13,520
Solid waste disposal fees	438,265
Building and grounds	5,193
Miscellaneous	8,161
Total operating disbursements	<u>761,009</u>
Deficiency of operating receipts under operating disbursements	<u>(94,421)</u>
Non-operating receipts (disbursements):	
Insurance reimbursements	93,872
Capital disbursements	(105,035)
Interest on investments	3,114
Land rent	41,742
Total non-operating receipts (disbursements)	<u>33,693</u>
Change in cash basis net assets	(60,728)
Cash basis net assets beginning of year	<u>565,537</u>
Cash basis net assets end of year	<u>\$ 504,809</u>
<b>Cash Basis Net Assets</b>	
Restricted for closure care	\$ 15,000
Unrestricted	489,809
Total cash basis net assets	<u>\$ 504,809</u>

See notes to financial statement.

Shelby County Area Solid Waste Agency

Notes to Financial Statement

June 30, 2010

**(1) Summary of Significant Accounting Policies**

The Shelby County Area Solid Waste Agency was formed in 1972 pursuant to the provisions of Chapter 28E of the Code of Iowa. The purpose of the Agency is to develop, operate and maintain solid waste and recycling facilities for the political subdivisions of Shelby County.

The governing body of the Agency is composed of five members. Each member of the Agency has one vote and is appointed by the Shelby County Board of Supervisors as follows: one member shall be a resident of the City of Harlan, one member shall be a resident of Shelby County, but not a resident of any city, one member shall be from the Shelby County Board of Supervisors, one member shall be from the Shelby County Planning Commission and one member shall be from a city other than the City of Harlan. The member cities are Harlan, Earling, Elk Horn, Defiance, Portsmouth, Kirkman, Irwin, Panama, Westphalia, Shelby and Tennant.

A. Reporting Entity

For financial reporting purposes, the Shelby County Area Solid Waste Agency has included all funds, organizations, agencies, boards, commissions and authorities. The Agency has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Agency are such that exclusion would cause the Agency's financial statement to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Agency to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Agency. The Agency has no component units which meet the Governmental Accounting Standards Board criteria.

B. Basis of Presentation

The accounts of the Agency are organized as an Enterprise Fund. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

Enterprise Funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with an Enterprise Fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

C. Basis of Accounting

The Agency maintains its financial records on the basis of cash receipts and disbursements and the financial statement of the Agency is prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items, including the estimated payables for closure care costs. Accordingly, the financial statement does not present the financial position and results of operations of the Agency in accordance with U.S. generally accepted accounting principles.

D. Net Assets

Funds set aside for payment of closure care are classified as restricted.

**(2) Cash and Investments**

The Agency's deposits in banks at June 30, 2011 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Agency is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Agency; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The Agency maintains an account with the Shelby County Treasurer and periodically transfers funds to Shelby County. The County pays claims and payroll for the Agency. The Agency balance on hand with the Shelby County Treasurer at June 30, 2011 was \$28,962.

The Agency had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 3, as amended by Statement No. 40.

**(3) Pension and Retirement Benefits**

The Agency contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 4.50% of their annual covered salary and the Agency is required to contribute 6.95% of annual covered payroll. Contribution requirements are established by state statute. The Agency's contributions to IPERS for the years ended June 30, 2011, 2010 and 2009 were \$9,542, \$8,360 and \$7,989, respectively, equal to the required contribution for each year.

**(4) Compensated Absences**

Agency employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. Agency employees also accumulate a limited amount of earned but unused sick leave hours for subsequent use or for payment upon retirement. Upon retirement, full-time employees receive payment equal to 50% of the number of days of sick leave that has been accumulated, multiplied by the current hourly rate of pay. These accumulations are not recognized as disbursements by the Agency until used or paid. The Agency's approximate liability for earned vacation and sick leave hours payable to employees at June 30, 2011 was \$22,000. This liability has been computed based on rates of pay in effect at June 30, 2011.



**(5) Landfill Closure**

The landfill closed June 30, 1994 and started to operate as a transfer station on July 1, 1994. Closure costs were incurred by the Agency in prior years for a final cover. Because the landfill closed before the effective date of state and federal rules and regulations, the Agency is not required to meet certain postclosure care requirements or demonstrate financial assurance for closure and postclosure care. However, state law requires the Agency to conduct ground water monitoring at the landfill for 30 years.

**(6) Transfer Station Closure Care**

To comply with state regulations, the Agency is required to complete a closure plan detailing how the transfer station will comply with proper disposal of all solid waste and litter at the site, cleaning the transfer station building, including the rinsing of all surfaces that have come in contact with solid waste or washwater, cleaning of all solid waste transport vehicles that will remain on site, including the rinsing of all surfaces that have come in contact with solid waste, and the removal and proper management of all washwater in the washwater management system.

To comply with state regulations, the Agency is required to maintain a closure account as financial assurance for the closure care costs. The effect of the state requirement is to commit landfill owners to perform certain closing functions as a condition for the right to operate the transfer station in the current period.

As of June 30, 2011, the total closure care costs for the Agency have been estimated at \$9,212. A balance of \$15,000 has been restricted for this purpose, fully funding total estimated closure care costs at June 30, 2011.

**(7) Solid Waste Disposal Agreement**

The Agency entered into a solid waste disposal agreement with the Carroll County Solid Waste Management Commission. The Commission has reserved capacity at the Carroll County landfill for the disposal of waste generated within Shelby County. Effective January 1, 2008, the Agency pays \$19.95 per ton for the solid waste delivered from the Shelby County transfer station. The agreement extends through June 30, 2015.

**(8) Recyclable Materials Processing Agreement**

The Agency entered into a recycling agreement with the Carroll County Solid Waste Management Commission. The Agency has built a recyclable materials transfer station capable of receiving commingled recyclable materials from private haulers and transferring those materials to an off-site processing facility in Carroll County. The Agency pays the Commission for marketing the processed recyclable materials and for educating the public on recycling issues. The Agency paid a flat rate of \$1,706 per month for July 2010 through June 2011 for recyclable materials. The agreement commenced on July 1, 1995 and extends through June 30, 2015.

**(9) Risk Management**

The Agency is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 645 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 150 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Agency's property and casualty contributions to the risk pool are recorded as a disbursement from its operating fund at the time of payment to the risk pool. The Agency's contribution to the Pool for the year ended June 30, 2011 was \$10,370.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$10,000,000 in aggregate per year. For members requiring specific coverage from \$3,000,000 to \$12,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by The Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2011, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The Agency also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee dishonesty in the amounts of \$500,000 and \$10,000, respectively. The Agency assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

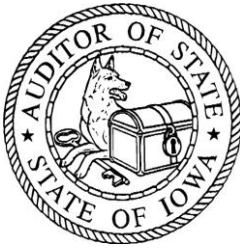
**(10) Other Postemployment Benefits (OPEB)**

Plan Description – The Agency operates a single-employer benefit plan which provides medical/prescription drug benefits for employees and retirees and their spouses. There are 2 active and no retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Auxiant. Retirees under age 65 would pay the same premium for the medical/prescription drug benefits as active employees.

Funding Policy – The contribution requirements of plan members are established and may be amended by the Agency. The Agency currently finances the benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the Agency and plan members are \$525 for single coverage and \$1,176 for family coverage. The same monthly premiums would apply to retirees. For the year ended June 30, 2011, the Agency contributed \$28,224 and plan members eligible for benefits did not make a contribution to the plan.

**Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of a Financial Statement Performed in Accordance with  
Government Auditing Standards**



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Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of a Financial Statement Performed in Accordance with  
Government Auditing Standards

To the Members of the Shelby County Area Solid Waste Agency:

We have audited the accompanying financial statement of the Shelby County Area Solid Waste Agency as of and for the year ended June 30, 2011, and have issued our report thereon dated September 21, 2011. Our report expressed an unqualified opinion on the financial statement which was prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Shelby County Area Solid Waste Agency's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing our opinion on the effectiveness of the Shelby County Area Solid Waste Agency's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Shelby County Area Solid Waste Agency's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified a deficiency in internal control over financial reporting we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Shelby County Area Solid Waste Agency's financial statement will not be prevented or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings as item (A) to be a material weakness.

## Compliance and Other Matters

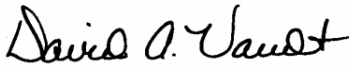
As part of obtaining reasonable assurance about whether the Shelby County Area Solid Waste Agency's financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters which are required to be reported under Government Auditing Standards.

Comments involving statutory and other legal matters about the Agency's operations for the year ended June 30, 2011 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statement of the Agency. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

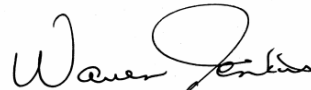
The Shelby County Area Solid Waste Agency's written response to the finding identified in our audit is described in the accompanying Schedule of Findings. While we have expressed our conclusion on the Agency's response, we did not audit the Agency's response and, accordingly, we express no opinion on it.

This report, a public record by law, is intended solely for the information and use of the members and customers of the Shelby County Area Solid Waste Agency and other parties to whom the Agency may report and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Shelby County Area Solid Waste Agency during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.



DAVID A. VAUDT, CPA  
Auditor of State



WARREN G. JENKINS, CPA  
Chief Deputy Auditor of State

September 21, 2011

Shelby County Area Solid Waste Agency

Schedule of Findings

Year ended June 30, 2011

**Finding Related to the Financial Statement:**

**SIGNIFICANT DEFICIENCY:**

- (A) Segregation of Duties – During our review of internal control, the existing procedures are evaluated in order to determine incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the Agency's financial statement. One individual has custody of receipts and performs all record-keeping pertaining to receipts for the Agency, including maintaining the accounts receivable records.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, the operating procedures should be reviewed to obtain the maximum internal control possible under the circumstances.

Response – Due to the limited number of staff available to perform these duties, options available are limited. However, we will continue to look at different procedures to correct this.

Conclusion – Response acknowledged. The Agency should designate another employee or official to provide additional control through review of financial transactions to help ensure accounts receivable charges and payments on account are properly recorded and deposited intact.

**INSTANCE OF NON-COMPLIANCE:**

No matters were noted.

**Other Findings Related to Required Statutory Reporting:**

- (1) Questionable Disbursements – No disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (2) Travel Expense – No disbursements of Agency money for travel expenses of spouses of Agency officials or employees were noted.
- (3) Agency Minutes – No transactions were found that we believe should have been approved in the Agency minutes but were not.
- (4) Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the Agency's investment policy were noted.

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Shelby County Area Solid Waste Agency

Staff

This audit was performed by:

K. David Voy, CPA, Manager  
Marta M. Sobieszkoda, Staff Auditor

A handwritten signature in black ink that reads "Andrew E. Nielsen". The signature is written in a cursive style with a large, stylized initial "A".

Andrew E. Nielsen, CPA  
Deputy Auditor of State