



SECURE & PREPARED

March 11, 2011

Volume 7, Issue 5

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Flooding Concerns Spark Action

Numerous briefings from the National Weather Service (NWS) have made HSEMD aware there is a significant threat of flooding on the Big Sioux and Mississippi river basins. Contributing factors include above average fall moisture, above average winter precipitation north of Iowa, above average water levels already in rivers, and the prediction of a cool, wet March.

The current NWS prediction is that the Big Sioux River will exceed flood stage around April 1. At Harwarden, current projections show there is a 55-60 percent chance of exceeding the record stage of 24.9 feet with a 95 percent chance

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March 26, 2001. Residents of Davenport commute by rowboat. Iowa was declared a federal disaster on May 2, 2001. Photo by Andrea Booher/FEMA.

Did you know...?

March is Flood Awareness Month in Iowa. Visit the following websites for tips and information about preparedness and the National Flood Insurance Program:

BeReadyIowa.org
DontTestTheWatersIowa.gov
FloodSmart.gov

Grant Guidelines: Supplanting

Of all federal guidelines, there are few as complicated as those regarding supplanting. The following is an overview of how to determine whether or not there is a potential issue regarding the supplanting of federal funds within your organization.

What is supplanting? Supplanting is a fancy way of saying "to use in place of." The criterion is that federal grant funds must supplement (make up for

a deficiency in funding) and not supplant (take the place of) state or local funds. Federal funds may not result in a decrease in state or local funding that would have been available to conduct the activity had federal funds not been received. In other words, federal funds may not "free up" state or local dollars for other purposes but should create or augment programs to an extent not possible without fed-

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Grant Guidelines: Supplanting

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eral dollars. Federal funds must be used only to provide additional services, staff, training, programs, or materials that could not be provided by the organization absent the federal funds.

For example, if you used Homeland Security Grant Program (HSGP) funds to provide services that are required under state or local law, supplanting would occur. In this circumstance, all federal funds used to carry out that service could be questioned by auditors. Generally, with the exception of the Emergency Management Performance Grant (EMPG), federal funds should not be used for an organization's general responsibilities. An example of this would be travel costs associated with the normal operation of state or local government.

A grant recipient may not use federal grant funds to defray any costs that the recipient is already obligated to pay. For example, if a grantee, prior to applying for a project, had committed to purchase equipment dedicated for the same



purpose as the grant project, then the grantee must go ahead with the original obligation in addition to any equipment requested for the grant program.

The critical question in determining whether there is a supplanting violation is whether federal funds were used instead of funds from non-federal sources. Your organization must show that the federally-funded activity would not have been funded by state or non-federal sources.

When auditors review compliance with non-supplant rules, they often use the following test: What would the recipient have done in the absence of the federal funds? If you would have carried out the project anyway with non-federal funds, there will be a presumption of supplanting. During the audit appeal process you would be required to submit evidence to disprove that presumption.

On the other hand, if the auditor were to find evidence that in the absence of those federal funds, you would not have carried out that specific activity or program, there would be no presumption of supplanting. Furthermore, the possibility of supplanting will be the subject of careful application review, possible pre-award review, and post-award monitoring. Any supplanting of non-federal funds with grants is a ground for potential suspension or termination of grant funding, and recovery of funds already provided.

For more information contact **Mike Raes** at **(515) 725-3207**. Ω

[Submitted by Mike Raes]

FY2012 HMEP Grant Opportunities for LEPCs

Local Emergency Planning Committees (LEPCs) who have met the necessary requirements may now apply for FFY2012 Hazardous Materials Emergency Preparedness (HMEP) grants. The pre-application deadline is March 25, 2011. Go to www.iowaGrants.gov to apply. If you have questions, contact **Lisa Sexton** at **(515) 725-3213** or **Kelli Campbell** at **(515) 725-3242**. Ω

Training Opportunities

Coordinating Whole Community Emergency Management

Polk County

When: March 23

Where: Joint Forces Headquarters
Johnston

In this presentation, we will explore why large-scale disaster relief efforts have remained difficult to coordinate and examine new approaches for achieving collective performance.

Target Audience:

Voluntary Organizations Active in Disaster, emergency managers, emergency responders

Payment of \$20 (\$15 for IDHRC members) due at the door. Cash or check only.

Lunch will be provided and will be a box lunch with sandwich. Please contact **Blake DeRouchey** at **(515) 323-4232** with special meal requests.



CERT Train-the-Trainer

Linn County

When: May 18-19

Where: Linn County EMA,
Cedar Rapids

Pottawattamie County

When: June 21-22

Where: Pottawattamie County EMA,
Council Bluffs

Target Audience:

- People who will serve as the course manager for the CERT Basic Training course.
- People with the desire to provide the best possible training for local CERT volunteers in their communities
- People who will be CERT Basic Training course instructors in any capacity

Note: Individuals who conduct only one or two of the units may do so without taking the CERT Train-the-Trainer course. However, the course would give them an overview of the course as well as improve their instructional skills.

Prerequisites:

- A referral from a CERT sponsoring agency
- Participants **must have** successfully completed a CERT Basic Training course (The FEMA independent study course IS-317, is NOT an acceptable substitute).



- It is **recommended** for participants to complete IS-317, "Introduction to CERT" and IS-100, "Introduction to Incident Command System" prior to the class.

To register, visit the HSEMD website at www.iowahomelandsecurity.org and click the "HSEMD Course Registration" link under the "Quick Links" tab on the menu. Contact **Blake DeRouchey** at **(515) 323-4232** if you have any questions.

Storm Spotter Training

Basic information to help spot threatening weather.

Johnson County

When: March 24, 6:30-9 p.m.

Where: Coralville Public Library

Marshall County

When: April 5, 6-8:30 p.m.

Where: 3702 S. Center St.
Marshalltown

Contact Beth Lewis at beth.lewis@iowa.gov or **(515) 725-3204** for more information. Ω

Flooding Concerns Spark Action

...Continued from Page 1 of experiencing major flooding. At Akron there is a 60 percent chance of exceeding the record stage of 23.4 feet with a 100 percent chance of major flooding.

On the Mississippi, from north-eastern Iowa to Davenport, there is a 50 percent chance of record flooding, with NWS referring back to records set in 1965.

Based on the current predictions, pre-planning efforts are underway in several communities in Allamakee County, where they are working with the Iowa Department of Corrections and inmates to fill and stage sandbags. The communities of Marquette and McGregor are working with the U.S. Army Corps of Engineers (USACE) to identify areas of concern. At the state level, Iowa HSEMD is compiling an inventory of flood-fighting resources, contacting USACE with any local flood concerns, developing staffing patterns and reviewing policies for resource deployment.

As this situation continues to unfold, HSEMD encourages partners at all levels to be aware of and monitor ongoing forecast information. Ω



ACAMS

Welcome to the third installment of the TIIPP Corner, a series dedicated to providing information about the Threat Information and Infrastructure Protection Program (TIIPP).

As a follow-up to our previous newsletter, we will provide an overview of the Automated Critical Asset Management System (ACAMS). ACAMS is a U.S. Department of Homeland Security (DHS) Office of Infrastructure Protection-managed program developed in partnership with the Los Angeles Police Department's "Operation Archangel."

ACAMS is a secure, Web-based portal designed to help state and local first responders, emergency managers and homeland security officials manage asset/infrastructure programs and perform asset-level risk assessments. ACAMS provides common, structured methodologies for managing critical asset and key resource (CI/KR) asset inventories, performing vulnerability assessments, and developing contingency plans for every jurisdiction and level of government. ACAMS delivers the capabilities required to achieve universal compliance with in the National Infrastructure Protection Plan (NIPP).

In Iowa, the ACAMS tool is incorporated into the overall infrastructure and asset-pro-



tection initiatives. ACAMS has become a functional element of Iowa's Critical Asset Protection Program (CAPP) in order to address the requirements of the NIPP. The ACAMS database provides a centralized capability to inventory assets, conduct criticality and vulnerability assessments, prioritize assets, provide detailed asset information to policy level decision makers, and assist with building relationships with public and private asset owners. HSEMD has offered many training opportunities and continues to expand the user group within the emergency management and first responder community.

A cooperative alliance has been formed with the regional fusion offices in Iowa for the implementation of this system. Representatives from these offices are currently reaching out to public- and private-sector agencies. If you are interested in training opportunities or would like to get in contact with one of the regional representatives, contact the TIIPP at **(515) 725-3231**, or TIIPP@iowa.gov. Ω

[Submitted by Curt Sullivan]

2011 HSGP Deadlines

Applications for 2011 Homeland Security Grant Program (including Metropolitan Medical Response System and Citizen Corps Program) are due April 4, 2011, by 4 p.m. Investment Justifications should be submitted to:

ATTN: Lynda J. Wessel
Iowa HSEMD
7105 N.W. 70th Ave.
Camp Dodge, Bldg. W4
Johnston, IA 50131-1824

The 2011 Homeland Security Grant Program (HSGP) review and selection process will be held April 19-20 at the Camp Dodge Freedom Center, from 8:30 a.m.–4:30 p.m. both days.

Members of the First Responder Advisory Committee (FRAC) will serve as the review committee for all Investment Justifications. Applicant presentations will be held on April 19. The presentations will address both the content and substance of the proposed Investment Justifications, including outputs and outcomes to date,

along with future plans and overall justification for new or sustained funding. The focus on April 20 will be the review and evaluation of written Investment Justifications and selection of the investments that the FRAC will recommend to the State Administrative Agent (HSEMD Administrator J. Derek Hill) for funding.

Presenters will have 20 minutes to address the FRAC and 10 minutes for questions and answers. Presentations should concisely and quantifiably reflect achievements, outputs and outcomes directly tied to state and national priorities. Applicant presentations must include the following discussion points:

1. Background. How much funding, if any, was received by the organization previously, what was accomplished with it? (outcomes and outputs) How did it support state and national priorities and was it tied to a state investment? This information should be derived from previous approved budgets and work plans.



- 2. Baseline.** How much funding for FY2011 was requested?
- 3. Project Description/Scope of Work.** Detail what work is to be done. Summarize how it would be done and funds spent (outputs) and to what ends. What state and national priorities and target capabilities are supported (outputs)?
- 4. Cost.** Separate the solution area costs: Planning, Organizational, Equipment, Training, and Exercise (POETE). How much is allocated to each area? How does it support the project summary or scope of work?
- 5. Roles and Responsibilities.** Who does what – especially regarding project and fiscal management and administration?
- 6. Scope of Work.** Describe the project/investment activities within your region and across regions (LEIN, Homeland Security, etc.).
- 7. Sustainability.** Explain the local, long-term approach to sustain capabilities developed under this project or investment. Ω

[Submitted by Lynda Wessel]



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A division of the Iowa Department of Public Defense

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Secure & Prepared is published by the Iowa Homeland Security & Emergency Management Division for those involved in the homeland security system in the state of Iowa.

For more information contact Stefanie Bond, 515.725.3271 or stefanie.bond@iowa.gov.

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HSEMD Mission

Lead, coordinate, and support homeland security and emergency management functions in order to establish sustainable communities and ensure economic opportunities for Iowa and its citizens.

We're on the Web!

www.iowahomelandsecurity.org

Keynote Speaker Identified for Region VII LEPC/TERC Conference

Plan to attend the Region VII Local Emergency Planning Committee/Tribal Emergency Response Commission Emergency Planning & Response Conference on July 28–30, 2011, in La Vista, Neb. Agenda, registration and accommodation information is available at www.marc.org/gti/lepc-terc. Early registration is only \$50. Be sure to reserve your hotel room by July 7.

The keynote speaker at this year's event is Raymond P. Beaudry, director of global emergency preparedness, planning, training and response for E.I. DuPont de Nemours & Company in Wilmington, Del. Beaudry provides consultation services for various national and international governmental agencies, and has held various positions in manufacturing, marketing, finance, distribution and safety since joining DuPont in 1972. He is a member and past chair of TRANSCAER[®], the American Chemistry Council Emergency Response Committee and its Task Team on international emergency response. In 2001, he was appointed to the Governor's Council on Americans with Disabilities.

Prior to relocating in 1991 to the U.S., Beaudry worked for DuPont Canada, Inc., where he co-authored the Canadian Chemical Producers' Association Responsible Care[®] program, Motor Carrier Safety Assessment Audit and Warehouse Audit Protocols.



Raymond P. Beaudry

Beaudry earned a bachelor's degree in commerce from the University of Montreal – Loyola College.

Again this year, nominations are being taken to honor the achievements of LEPCs and industries that contribute to the goals of the LEPCs. This year, six awards categories are open for nominations. Nominations are due July 1. An awards luncheon will be on Saturday, July 30, 2011. The nomination forms are at www.marc.org/gti/lepc-terc/awards.htm.

Financial assistance to attend the conference is available for members of active LEPC members. Please contact **Paul Sadler** at paul.sadler@iowa.gov to apply for this assistance. Ω

[Submitted by Paul Sadler]